### **PREA Facility Audit Report: Final**

Name of Facility: Northeast Correctional Center

Facility Type: Prison / Jail

**Date Interim Report Submitted:** 07/22/2025 **Date Final Report Submitted:** 10/31/2025

| Auditor Certification   |  |  |
|---|--|--|
| The contents of this report are accurate to the best of my knowledge.   |  |  |
| No conflict of interest exists with respect to my ability to conduct an audit of the agency under review.   |  |  |
| I have not included in the final report any personally identifiable information (PII) about any inmate/resident/detainee or staff member, except where the names of administrative personnel are specifically requested in the report template. |  |  |
| Auditor Full Name as Signed: Kendra Prisk Date of Signature: 10   |  |  |

| AUDITOR INFORMATION              |                           |  |
|----------------------------------|---------------------------|--|
| Auditor name:                    | Prisk, Kendra             |  |
| Email:                           | 2kconsultingllc@gmail.com |  |
| Start Date of On-<br>Site Audit: | 06/09/2025                |  |
| End Date of On-Site<br>Audit:    | 06/10/2025                |  |

| FACILITY INFORMATION       |   |  |  |
|----------------------------|---|--|--|
| Facility name:             | Northeast Correctional Center                       |  |  |
| Facility physical address: | 13698 Airport Road, Bowling Green, Missouri - 63334 |  |  |
| Facility mailing address:  |   |  |  |

### **Primary Contact**

| Name:             | Clay Stanton            |  |  |  |
|-------------------|-------------------------|--|--|--|
| Email Address:    | Clay.stanton@doc.mo.gov |  |  |  |
| Telephone Number: | 573-324-9975            |  |  |  |

| Warden/Jail Administrator/Sheriff/Director |                         |  |
|--|-------------------------|--|
| Name:                                      | Clay Stanton            |  |
| Email Address:                             | Clay.stanton@doc.mo.gov |  |
| Telephone Number:                          | 5733249975              |  |

| Facility PREA Compliance Manager |                          |  |
|----------------------------------|--------------------------|--|
| Name:                            | Ashlie Brooks            |  |
| Email Address:                   | ashlie.brooks@doc.mo.gov |  |
| Telephone Number:                | 573-324-9975             |  |

| Facility Health Service Administrator On-site |                         |  |
|---|-------------------------|--|
| Name:   | Pascha Allen            |  |
| Email Address:                                | Pascha.Allen@doc.mo.gov |  |
| Telephone Number:                             | 5733249975              |  |

| Facility Characteristics  |          |  |  |
|---|----------|--|--|
| Designed facility capacity:   | 2102     |  |  |
| Current population of facility:   | 1595     |  |  |
| Average daily population for the past 12 months:                        | 1608     |  |  |
| Has the facility been over capacity at any point in the past 12 months? | No       |  |  |
| What is the facility's population designation?                          | Men/boys |  |  |

| In the past 12 months, which population(s) has the facility held? Select all that apply (Nonbinary describes a person who does not identify exclusively as a boy/man or a girl/woman. Some people also use this term to describe their gender expression. For definitions of "intersex" and "transgender," please see https://www.prearesourcecenter.org/ standard/115-5) |                                      |
|---|--------------------------------------|
| Age range of population:  | 19-84                                |
| Facility security levels/inmate custody levels:   | Minimum – Medium / C1 – C2 Primarily |
| Does the facility hold youthful inmates?  | No                                   |
| Number of staff currently employed at the facility who may have contact with inmates:   | 360                                  |
| Number of individual contractors who have contact with inmates, currently authorized to enter the facility:   | 6                                    |
| Number of volunteers who have contact with inmates, currently authorized to enter the facility:   | 71                                   |

| AGENCY INFORMATION                                    |  |  |  |
|---|--|--|--|
| Name of agency:                                       | Missouri Department of Corrections                 |  |  |
| Governing authority or parent agency (if applicable): |  |  |  |
| Physical Address:                                     | 2729 Plaza Drive, Jefferson City, Missouri - 65109 |  |  |
| Mailing Address:                                      | P.O. Box 236, Jefferson City, Missouri - 65102     |  |  |
| Telephone number:                                     | 5737512389   |  |  |

### **Agency Chief Executive Officer Information:**

| Name:             | Trevor Foley            |  |  |
|-------------------|-------------------------|--|--|
| Email Address:    | Trevor.Foley@doc.mo.gov |  |  |
| Telephone Number: | 573-526-6607            |  |  |

| Agency-Wide PREA Coordinator Information |    |                |                |                           |
|--|----|----------------|----------------|---------------------------|
| Naı                                      | e: | Darren Snellen | Email Address: | darren.snellen@doc.mo.gov |

### **Facility AUDIT FINDINGS**

#### **Summary of Audit Findings**

The OAS automatically populates the number and list of Standards exceeded, the number of Standards met, and the number and list of Standards not met.

Auditor Note: In general, no standards should be found to be "Not Applicable" or "NA." A compliance determination must be made for each standard. In rare instances where an auditor determines that a standard is not applicable, the auditor should select "Meets Standard" and include a comprehensive discussion as to why the standard is not applicable to the facility being audited.

| Number of standards exceeded: |  |  |
|-------------------------------|--|--|
| 0                             |  |  |
| Number of standards met:      |  |  |
| 45                            |  |  |
| Number of standards not met:  |  |  |
| 0                             |  |  |

### POST-AUDIT REPORTING INFORMATION Please note: Question numbers may not appear sequentially as some questions are omitted from the report and used solely for internal reporting purposes. GENERAL AUDIT INFORMATION **On-site Audit Dates** 1. Start date of the onsite portion of the 2025-06-09 audit: 2025-06-10 2. End date of the onsite portion of the audit: Outreach 10. Did you attempt to communicate ( Yes with community-based organization(s) or victim advocates who provide O No services to this facility and/or who may have insight into relevant conditions in the facility? a. Identify the community-based JDI and Avenues Domestic & Sexual Violence organization(s) or victim advocates with **Advocacy Services** whom you communicated: **AUDITED FACILITY INFORMATION** 14. Designated facility capacity: 2102 15. Average daily population for the past 1608 12 months: 16. Number of inmate/resident/detainee 32 housing units: Yes 17. Does the facility ever hold youthful inmates or youthful/juvenile detainees? No No Not Applicable for the facility type audited (i.e., Community Confinement Facility or Juvenile Facility)

### **Audited Facility Population Characteristics on Day One of the Onsite Portion of the Audit** Inmates/Residents/Detainees Population Characteristics on Day One of the Onsite Portion of the Audit 23. Enter the total number of inmates/ 1567 residents/detainees in the facility as of the first day of onsite portion of the audit: 25 25. Enter the total number of inmates/ residents/detainees with a physical disability in the facility as of the first day of the onsite portion of the audit: 26. Enter the total number of inmates/ 19 residents/detainees with a cognitive or functional disability (including intellectual disability, psychiatric disability, or speech disability) in the facility as of the first day of the onsite portion of the audit: 27. Enter the total number of inmates/ 2 residents/detainees who are Blind or have low vision (visually impaired) in the facility as of the first day of the onsite portion of the audit: 28. Enter the total number of inmates/ 13 residents/detainees who are Deaf or hard-of-hearing in the facility as of the first day of the onsite portion of the audit: 29. Enter the total number of inmates/ 4 residents/detainees who are Limited English Proficient (LEP) in the facility as of the first day of the onsite portion of the audit: 30. Enter the total number of inmates/ 69 residents/detainees who identify as lesbian, gay, or bisexual in the facility as of the first day of the onsite portion of the audit:

|   | 7  |
|---|--|
| 31. Enter the total number of inmates/ residents/detainees who identify as transgender or intersex in the facility as of the first day of the onsite portion of the audit:  | 27   |
| 32. Enter the total number of inmates/<br>residents/detainees who reported sexual<br>abuse in the facility as of the first day of<br>the onsite portion of the audit:   | 10   |
| 33. Enter the total number of inmates/ residents/detainees who disclosed prior sexual victimization during risk screening in the facility as of the first day of the onsite portion of the audit:   | 205  |
| 34. Enter the total number of inmates/ residents/detainees who were ever placed in segregated housing/isolation for risk of sexual victimization in the facility as of the first day of the onsite portion of the audit:                                    | 0  |
| 35. Provide any additional comments regarding the population characteristics of inmates/residents/detainees in the facility as of the first day of the onsite portion of the audit (e.g., groups not tracked, issues with identifying certain populations): | The facility does not track LEP offenders and as such the auditor interviewed four that were able to be identified by staff. |
| Staff, Volunteers, and Contractors Population Characteristics on Day One of the Onsite Portion of the Audit   |  |
| 36. Enter the total number of STAFF, including both full- and part-time staff, employed by the facility as of the first day of the onsite portion of the audit:   | 360  |
| 37. Enter the total number of VOLUNTEERS assigned to the facility as of the first day of the onsite portion of the audit who have contact with inmates/residents/detainees:   | 71   |

| 38. Enter the total number of CONTRACTORS assigned to the facility as of the first day of the onsite portion of the audit who have contact with inmates/residents/detainees:                        | 56   |
|---|--|
| 39. Provide any additional comments regarding the population characteristics of staff, volunteers, and contractors who were in the facility as of the first day of the onsite portion of the audit: | No text provided.  |
| INTERVIEWS  |  |
| Inmate/Resident/Detainee Interviews   |  |
| Random Inmate/Resident/Detainee Interviews  |  |
| 40. Enter the total number of RANDOM INMATES/RESIDENTS/DETAINEES who were interviewed:  | 40   |
| 41. Select which characteristics you considered when you selected RANDOM INMATE/RESIDENT/DETAINEE interviewees: (select all that apply)   | <ul> <li>Age</li> <li>Race</li> <li>Ethnicity (e.g., Hispanic, Non-Hispanic)</li> <li>Length of time in the facility</li> <li>Housing assignment</li> <li>Gender</li> <li>Other</li> <li>None</li> </ul> |

| 42. How did you ensure your sample of RANDOM INMATE/RESIDENT/DETAINEE interviewees was geographically diverse?  | The auditor ensured a geographically diverse sample among interviewees. The following offenders (random and targeted) were selected from the housing units: two from 1A, one from 1B, one from 1D, one from 2A, one from 2B, two from 2C, one from 2D, two from 3A, one from 3B, one from 3C, one from 3D, one from 4A, one from 4B, three from 5C, one from 7B, two from 7C, two from 7D, three from 8A, one from 8C and one from 8D.   |
|---|--|
| 43. Were you able to conduct the minimum number of random inmate/ resident/detainee interviews?   |  |
| 44. Provide any additional comments regarding selecting or interviewing random inmates/residents/detainees (e.g., any populations you oversampled, barriers to completing interviews, barriers to ensuring representation): | 35 of the offenders (random and targeted) interviewed were male and five were transgender female. Thirteen of the offenders interviewed were black, sixteen were white, six were Hispanic and five were another race/ ethnicity. With regard to age, three were between eighteen and 25, eight were 26-35, thirteen were 36-45, seven were 46-55 and nine were 56 or older. 28 of the offenders interviewed were at the facility less than a year, nine were there between a year and five years, two were there six to ten years, and one was at the facility over sixteen years. |
| Targeted Inmate/Resident/Detainee Interview   | 'S   |
|   |  |

20

45. Enter the total number of TARGETED

INMATES/RESIDENTS/DETAINEES who

were interviewed:

As stated in the PREA Auditor Handbook, the breakdown of targeted interviews is intended to guide auditors in interviewing the appropriate cross-section of inmates/residents/detainees who are the most vulnerable to sexual abuse and sexual harassment. When completing questions regarding targeted inmate/resident/detainee interviews below, remember that an interview with one inmate/resident/detainee may satisfy multiple targeted interview requirements. These questions are asking about the number of interviews conducted using the targeted inmate/resident/detainee protocols. For example, if an auditor interviews an inmate who has a physical disability, is being held in segregated housing due to risk of sexual victimization, and disclosed prior sexual victimization, that interview would be included in the totals for each of those questions. Therefore, in most cases, the sum of all the following responses to the targeted inmate/resident/detainee interview categories will exceed the total number of targeted inmates/residents/detainees who were interviewed. If a particular targeted population is not applicable in the audited facility, enter "0".

| the audited facility, enter "0".   |   |
|--|---|
| 47. Enter the total number of interviews conducted with inmates/residents/ detainees with a physical disability using the "Disabled and Limited English Proficient Inmates" protocol:  | 1 |
| 48. Enter the total number of interviews conducted with inmates/residents/ detainees with a cognitive or functional disability (including intellectual disability, psychiatric disability, or speech disability) using the "Disabled and Limited English Proficient Inmates" protocol: | 1 |
| 49. Enter the total number of interviews conducted with inmates/residents/ detainees who are Blind or have low vision (i.e., visually impaired) using the "Disabled and Limited English Proficient Inmates" protocol:  | 1 |
| 50. Enter the total number of interviews conducted with inmates/residents/ detainees who are Deaf or hard-of-hearing using the "Disabled and Limited English Proficient Inmates" protocol:   | 2 |
| 51. Enter the total number of interviews conducted with inmates/residents/ detainees who are Limited English Proficient (LEP) using the "Disabled and Limited English Proficient Inmates" protocol:  | 2 |

| 52. Enter the total number of interviews conducted with inmates/residents/ detainees who identify as lesbian, gay, or bisexual using the "Transgender and Intersex Inmates; Gay, Lesbian, and Bisexual Inmates" protocol:  | 1   |
|--|---|
| 53. Enter the total number of interviews conducted with inmates/residents/ detainees who identify as transgender or intersex using the "Transgender and Intersex Inmates; Gay, Lesbian, and Bisexual Inmates" protocol:  | 5   |
| 54. Enter the total number of interviews conducted with inmates/residents/ detainees who reported sexual abuse in this facility using the "Inmates who Reported a Sexual Abuse" protocol:  | 5   |
| 55. Enter the total number of interviews conducted with inmates/residents/ detainees who disclosed prior sexual victimization during risk screening using the "Inmates who Disclosed Sexual Victimization during Risk Screening" protocol:   | 4   |
| 56. Enter the total number of interviews conducted with inmates/residents/ detainees who are or were ever placed in segregated housing/isolation for risk of sexual victimization using the "Inmates Placed in Segregated Housing (for Risk of Sexual Victimization/Who Allege to have Suffered Sexual Abuse)" protocol: | 0   |
| a. Select why you were unable to conduct at least the minimum required number of targeted inmates/residents/ detainees in this category:   | Facility said there were "none here" during the onsite portion of the audit and/or the facility was unable to provide a list of these inmates/residents/detainees.  The inmates/residents/detainees in this targeted category declined to be interviewed. |

| b. Discuss your corroboration strategies to determine if this population exists in the audited facility (e.g., based on information obtained from the PAQ; documentation reviewed onsite; and discussions with staff and other inmates/residents/detainees). | The auditor reviewed housing documentation for high risk offenders and those who reported sexual abuse. The auditor also interviewed offenders in segregated housing as part of the random sample.                               |
|--|--|
| 57. Provide any additional comments regarding selecting or interviewing targeted inmates/residents/detainees (e.g., any populations you oversampled, barriers to completing interviews):   | No text provided.  |
| Staff, Volunteer, and Contractor Interv  | views  |
| Random Staff Interviews  |  |
| 58. Enter the total number of RANDOM STAFF who were interviewed:   | 14   |
| 59. Select which characteristics you considered when you selected RANDOM STAFF interviewees: (select all that apply)   | <ul> <li>■ Length of tenure in the facility</li> <li>■ Shift assignment</li> <li>■ Work assignment</li> <li>■ Rank (or equivalent)</li> <li>■ Other (e.g., gender, race, ethnicity, languages spoken)</li> <li>■ None</li> </ul> |
| If "Other," describe:  | Gender   |
| 60. Were you able to conduct the minimum number of RANDOM STAFF interviews?  |  |

61. Provide any additional comments regarding selecting or interviewing random staff (e.g., any populations you oversampled, barriers to completing interviews, barriers to ensuring representation):

Five staff were interviewed from the 8am-4pm shift, five were interviewed from the 4pm-12am shift and four were interviewed from 12am-8am shift. With regard to the demographics of the random staff interviewed, eleven were male and three were female. All fourteen staff were white. Seven were Correctional Officers, two were Sergeants, two were Lieutenants and three were Captains.

#### **Specialized Staff, Volunteers, and Contractor Interviews**

Staff in some facilities may be responsible for more than one of the specialized staff duties. Therefore, more than one interview protocol may apply to an interview with a single staff member and that information would satisfy multiple specialized staff interview requirements.

| 62. Enter the total number of staff in a SPECIALIZED STAFF role who were interviewed (excluding volunteers and contractors): | 25  |
|--|---|
| 63. Were you able to interview the Agency Head?  | <ul><li>Yes</li><li>No</li></ul>  |
| 64. Were you able to interview the Warden/Facility Director/Superintendent or their designee?                                | <ul><li>Yes</li><li>No</li></ul>  |
| 65. Were you able to interview the PREA Coordinator?   | ● Yes<br>○ No   |
| 66. Were you able to interview the PREA Compliance Manager?  | <ul> <li>Yes</li> <li>No</li> <li>NA (NA if the agency is a single facility agency or is otherwise not required to have a PREA Compliance Manager per the Standards)</li> </ul> |

| 67. Select which SPECIALIZED STAFF roles were interviewed as part of this | Agency contract administrator  |
|---|--|
| audit from the list below: (select all that apply)                        | ■ Intermediate or higher-level facility staff responsible for conducting and documenting unannounced rounds to identify and deter staff sexual abuse and sexual harassment |
|   | Line staff who supervise youthful inmates (if applicable)  |
|   | Education and program staff who work with youthful inmates (if applicable)   |
|   | ■ Medical staff  |
|   | Mental health staff  |
|   | Non-medical staff involved in cross-gender strip or visual searches  |
|   | Administrative (human resources) staff   |
|   | Sexual Assault Forensic Examiner (SAFE)<br>or Sexual Assault Nurse Examiner (SANE) staff   |
|   | Investigative staff responsible for conducting administrative investigations   |
|   | Investigative staff responsible for conducting criminal investigations   |
|   | Staff who perform screening for risk of<br>victimization and abusiveness   |
|   | Staff who supervise inmates in segregated<br>housing/residents in isolation  |
|   | Staff on the sexual abuse incident review team   |
|   | Designated staff member charged with monitoring retaliation  |
|   | First responders, both security and non-<br>security staff   |
|   | ■ Intake staff   |

|  | Other                            |
|--|----------------------------------|
| If "Other," provide additional specialized staff roles interviewed:                                      | Mailroom                         |
| 68. Did you interview VOLUNTEERS who may have contact with inmates/residents/detainees in this facility? | <ul><li>Yes</li><li>No</li></ul> |
|  |                                  |
| a. Enter the total number of VOLUNTEERS who were interviewed:  | 1                                |
| b. Select which specialized VOLUNTEER role(s) were interviewed as part of this                           | ■ Education/programming          |
| audit from the list below: (select all that apply)   | ☐ Medical/dental                 |
| арріу  | ☐ Mental health/counseling       |
|  | Religious                        |
|  | Other                            |
| 69. Did you interview CONTRACTORS who may have contact with inmates/                                     | Yes                              |
| residents/detainees in this facility?  | ○ No                             |
| a. Enter the total number of CONTRACTORS who were interviewed:   | 2                                |
| b. Select which specialized CONTRACTOR role(s) were interviewed as part of this                          | Security/detention               |
| audit from the list below: (select all that apply)   | Education/programming            |
| арріу)   | ■ Medical/dental                 |
|  | Food service                     |
|  | ☐ Maintenance/construction       |
|  | Other                            |
|  |                                  |

| 70. Provide any additional comments regarding selecting or interviewing specialized staff.   | No text provided.                |
|--|----------------------------------|
| SITE REVIEW AND DOCUMENTATION  | ON SAMPLING                      |
| Site Review  |                                  |
| PREA Standard 115.401 (h) states, "The auditor shall have access to, and shall observe, all areas of the audited facilities." In order to meet the requirements in this Standard, the site review portion of the onsite audit must include a thorough examination of the entire facility. The site review is not a casual tour of the facility. It is an active, inquiring process that includes talking with staff and inmates to determine whether, and the extent to which, the audited facility's practices demonstrate compliance with the Standards. Note: As you are conducting the site review, you must document your tests of critical functions, important information gathered through observations, and any issues identified with facility practices. The information you collect through the site review is a crucial part of the evidence you will analyze as part of your compliance determinations and will be needed to complete your audit report, including the Post-Audit Reporting Information. |                                  |
| 71. Did you have access to all areas of the facility?  | <ul><li>Yes</li><li>No</li></ul> |
| Was the site review an active, inquiring process that included the following:  |                                  |
| 72. Observations of all facility practices in accordance with the site review component of the audit instrument (e.g.,   | Yes                              |

Yes

 $\bigcirc$  No

Yes

 $\bigcirc$  No

gender viewing and searches)?

review component of the audit

73. Tests of all critical functions in the facility in accordance with the site

instrument (e.g., risk screening process, access to outside emotional support services, interpretation services)?

74. Informal conversations with inmates/

residents/detainees during the site

review (encouraged, not required)?

| 75. Informal conversations with staff during the site review (encouraged, not | Yes  |
|---|------|
| required)?  | ○ No |

76. Provide any additional comments regarding the site review (e.g., access to areas in the facility, observations, tests of critical functions, or informal conversations).

The on-site portion of the audit was conducted on June 9-10, 2025. The auditor had an initial briefing with facility leadership and discussed the audit logistics. After the initial briefing, the auditor selected offenders and staff for interview. The auditor conducted a tour of the facility on June 5, 2025. The tour included all areas associated with the facility to include; housing units, laundry, warehouse, intake, visitation, chapel, education, maintenance, vocation, food service, health services, recreation, industries, recycling, property, canteen, and administration. During the tour the auditor was cognizant of staffing levels, video monitoring placement, blind spots, posted PREA information, privacy for offenders in housing units and other factors as indicated in the appropriate standard findings.

The auditor observed PREA information posted throughout the facility via the PREA Posters and Department of Public Safety (DPS) Poster. The PREA Posters were observed in English and Spanish on letter size paper. The DPS Poster was in English on letter size paper. PREA information was also observed on the offender tablet system. The Offender Rulebook, PREA Brochure, DPS Poster, and PREA Posters were observed on the tablet system. It should be noted the DPS Poster on the tablet was the older version and did not identify DPS as the external reporting entity and did not outline the ability to remain anonymous. The auditor observed the PREA Advocacy Poster during the tour. The auditor confirmed that the PREA Advocacy Poster was accessible on the tablet system. The auditor did not observe any local victim advocacy information posted around the facility or on the tablet system.

Third party reporting information was observed in visitation and the front entrance via the Third Party Reporting Poster. The Third Party Reporting Poster was in English on letter size paper.

During the tour the auditor confirmed the facility follows a staffing plan. There were at least two security staff members assigned to each housing unit. Additional security staff were assigned to work, program and common areas. Where staff were not directly assigned, routine security checks were required. While the staffing plan was adequate, the auditor observed that staffing at the facility was less than adequate. The staffing during the audit did not allow for staff to actively monitor housing units, work areas, program areas and common areas. It should be noted that the facility actively recruits and is continuously finding solution to the staffing issue (i.e. using staff from other facilities). The auditor observed that the facility was not overcrowded. The auditor noted that the facility had good lines of sight. The auditor did not observe any blind spots.

During the tour the auditor observed cameras in housings units and work and common areas. The auditor verified that cameras assisted with supervision through coverage of blind spots and high traffic areas. Cameras do not replace staff, but supplement staffing. Cameras are actively monitored by main control and can be remotely accessed by administrative staff. Additionally, each area has access to their specific cameras for monitoring. During a review of cameras the auditor observed that numerous cameras were not working or the quality was less than adequate for proper viewing. During the onsite portion of the audit the facility worked with maintenance to fix a portion of the cameras that were not working.

With regard to cross gender viewing, the auditor confirmed that housing units provided privacy through curtains, raised walls and saloon style doors. The auditor observed the strip search areas and confirmed there were no cross gender viewing issues. A review of video monitoring technology identified one

cross gender viewing issue in a housing unit cell. The facility took immediate corrective action. The auditor viewed that a gray box was placed over the toilet area of the camera. During the tour the auditor heard the opposite gender announcement upon entry into the housing units. It was determined that the announcement is not routine for non-administrative level staff.

Medical and mental health records are paper and electronic. Paper files are maintained in medical records, which is staffed Monday through Friday during business hours. The records room is secure after hours with limited access. Electronic records are maintained in the Missouri Corrections Integrated System (MOSIC), which is only accessible to medical and mental health care staff. Offenders risk assessments are documented electronically via the MOSIC system. During the tour the auditor had a security staff member pull up the risk screening information in MOSIC. The auditor viewed that the staff did not have access and was given an error message that noted they were not authorized to view the information. Investigative files are electronic and are maintained in the Investigative Reporting Intelligence System (IRIS), which has limited access.

During the tour the auditor observed the mail process. A locked box is located in each housing building where offenders can place mail. The mailroom staff indicated that incoming regular mail from family and friends is electronic and comes in through the JPay system. Staff review all incoming electronic regular mail prior to it being released to the offender tablet. Incoming regular physical mail from the Post Office is opened and read prior to being given to the offender. Legal mail is not inspected and is provided to the case manager. The offender opens the mail in front of the case manager. Outgoing electronic regular mail goes through the JPay

system. Staff review outgoing mail prior to it being released to the recipient. Outgoing regular physical mail is provided to the mailroom unsealed. All outgoing regular mail is opened and reviewed by staff. Legal mail is provided to the mailroom sealed. Mailroom staff confirm the address on the envelope and send it out without opening/reviewing. The mailroom staff advised they were unfamiliar with how mail to DPS and the rape crisis center would be treated.

The auditor observed the intake process through a demonstration. Offenders are provided a packet of information that includes the grievance policy, the PREA Brochure, the DPS Poster and contact information for Avenues Domestic & Sexual Violence Advocacy Services. PREA information, including the Offender Rulebook, PREA Brochure, and PREA Posters is also available on the tablet. Each offender is provided a tablet free of charge. Staff also verbally advise offenders of the zero tolerance policy and reporting mechanisms, including the PREA Hotline.

The auditor observed the initial risk screening process. The initial risk assessment is completed in a private office setting, one-onone. The staff use the Adult Internal Risk Assessment questionnaire and ask questions on the form, including, age, physical build, disabilities, prior incarcerations, criminal history, prior sexual abusiveness/offenses, sexual orientation, gender identity, prior sexual victimization, perception of vulnerability, history of violence, and if they ever requested protective custody. The staff also review information from the offender record as well as prior risk screening responses. Staff use both information from verbal response and the file review to complete the risk assessment. The risk reassessment process it completed in a private office setting, one-on-one. The staff complete the same process as the initial,

including verbally asking questions and reviewing file information. Staff also ask if anything has changed since they arrived.

The auditor tested the internal reporting mechanisms during the tour. The auditor called the PREA hotline on June 9, 2025 from a phone in an offender housing unit with assistance from an offender. The offender dialed "1" for a collection call, then entered the hotline number, and was then prompted to entered their pin number. The auditor left a message on the PREA hotline voicemail. The auditor was provided confirmation on June 16, 2025 that the call was received and processed by the PC. The auditor also tested the written reporting mechanism. The auditor submitted a kite via a located box in a housing unit. The kite was submitted on June 9, 2025. The auditor received confirmation on June 10, 2025 that the kite was received and was provided to the PCM.

The auditor also tested the external reporting mechanism via a letter to DPS. The auditor sent a letter to DPS during a prior MO DOC audit. The process is the same across the agency and as such the auditor did send a subsequent test letter. The auditor obtained an envelope and sent a letter to DPS on May 27, 2025. The auditor observed the mailing address on the numerous PREA Posters. Residents are able to remain anonymous as the letter does not require a return address. Additionally, it does not require postage. The DPS is utilized for numerous services and as such they are not just an organization to report sexual abuse. The auditor received confirmation on June 10, 2025 that the letter was received by the Department of Public Safety. The Program Specialist advised she would scan the letter and sent it to the MO DOC PREA office. She further confirmed that offenders can remain anonymous when reporting.

Additionally during the tour, the auditor asked

staff to demonstrate how they would document a verbal report of sexual abuse. Staff indicated all verbal reports would be documented in an Interoffice Communication (IOC). The IOC would be completed on the computer and printed out. The IOC would then be submitted to the Shift Commander.

The auditor tested the third party reporting mechanism on May 27, 2025. The auditor sent an email to the email address found on the agency website. The auditor received confirmation from the PREA Coordinator on the same date that the email was received directly by him and that the information would be forwarded to the facility PREA Compliance Manger to initiate the coordinated response and submit a Report for Investigation (RFI).

The facility provides access to emotional support services through a local organization, JDI and RAINN. The phone numbers and mailing addresses to JDI and RAINN are provided via the PREA Advocacy Poster. Offenders can send correspondence via legal mail. Offenders can call the hotline numbers, but they are required to pay for these calls. Offenders are advised the calls are monitored. The auditor was unable to test the hotline due to the cost to the offenders. The auditor did review the mail process to confirm access via written correspondence.

The auditor had the facility conduct a mock demonstration of the comprehensive PREA education process. Education is completed in the holding cells upon arrival. Offenders are shown the PREA Adult Comprehensive Education Video on a 42 inch screen tv. The tv is rolled in front of the holding cell. The auditor observed the tv is viewable and that the audio was adequate.

During offender interviews the auditor utilized a staff translator to assist with LEP interviews. The auditor also confirmed that the facility

|  | has access to translators and interpreters through the agency contracts. Staff call the organizations and schedule the services. Additionally, the agency has a list of staff that can serve as translators and interpreters in person or via phone. |  |  |
|--|--|--|--|
| Documentation Sampling   |  |  |  |
| Where there is a collection of records to review-such as staff, contractor, and volunteer training records; background check records; supervisory rounds logs; risk screening and intake processing records; inmate education records; medical files; and investigative files-auditors must self-select for review a representative sample of each type of record. |  |  |  |
| 77. In addition to the proof documentation selected by the agency or facility and provided to you, did you also conduct an auditor-selected  | <ul><li>Yes</li><li>No</li></ul>   |  |  |

sampling of documentation?

78. Provide any additional comments regarding selecting additional documentation (e.g., any documentation you oversampled, barriers to selecting additional documentation, etc.).

During the audit the auditor requested personnel and training files of staff, Offender files, medical and mental health records, grievances, incident reports and investigative files for review. A more detailed description of the documentation review is below.

Personnel and Training Files. The auditor reviewed 45 personnel and/or training records that included five staff hired in the previous twelve months, five contractors hired within the previous twelve months, four staff employed over five years, three contractors employed over five years and three staff promoted in the previous twelve months. The review included seven volunteers, twelve contractors and six medical and mental health care staff.

Offender Files. A total of 51 offender files were reviewed. 38 offender files were of those that arrived within the previous twelve months, six were disabled offenders, two were LEP offenders, five were transgender offender and sixteen were offender who disclosed prior sexual victimization during the risk screening or were identified with prior sexual abusiveness during the risk screening.

Medical and Mental Health Records. The auditor reviewed medical and mental health documents for fifteen offenders who reported sexual abuse or sexual harassment and sixteen offenders who disclosed prior sexual victimization during the risk screening or were identified with prior sexual abusiveness during the risk screening.

Grievances. The facility indicated they had zero sexual abuse grievances in the previous twelve months. The auditor reviewed the grievance log.

Incident Reports. The auditor reviewed the incident reports associated with the fifteen investigations reviewed.

Investigation Files. The auditor reviewed fifteen investigations, eleven were sexual abuse and four were sexual harassment. All fifteen investigations were administrative and none were referred for prosecution.

# SEXUAL ABUSE AND SEXUAL HARASSMENT ALLEGATIONS AND INVESTIGATIONS IN THIS FACILITY

#### Sexual Abuse and Sexual Harassment Allegations and Investigations Overview

Remember the number of allegations should be based on a review of all sources of allegations (e.g., hotline, third-party, grievances) and should not be based solely on the number of investigations conducted. Note: For question brevity, we use the term "inmate" in the following questions. Auditors should provide information on inmate, resident, or detainee sexual abuse allegations and investigations, as applicable to the facility type being audited.

## 79. Total number of SEXUAL ABUSE allegations and investigations overview during the 12 months preceding the audit, by incident type:

|   | # of<br>sexual<br>abuse<br>allegations | # of criminal investigations | # of administrative investigations | # of allegations that had both criminal and administrative investigations |
|---|--|------------------------------|------------------------------------|---|
| Inmate-<br>on-<br>inmate<br>sexual<br>abuse | 24                                     | 0                            | 24                                 | 0   |
| Staff-<br>on-<br>inmate<br>sexual<br>abuse  | 6                                      | 0                            | 6                                  | 0   |
| Total                                       | 30                                     | 0                            | 30                                 | 0   |

## 80. Total number of SEXUAL HARASSMENT allegations and investigations overview during the 12 months preceding the audit, by incident type:

|  | # of sexual<br>harassment<br>allegations | # of criminal investigations | # of administrative investigations | # of allegations that had both criminal and administrative investigations |
|--|--|------------------------------|------------------------------------|---|
| Inmate-on-<br>inmate<br>sexual<br>harassment | 6  | 0                            | 6                                  | 0   |
| Staff-on-<br>inmate<br>sexual<br>harassment  | 8  | 0                            | 8                                  | 0   |
| Total  | 13                                       | 0                            | 13                                 | 0   |

#### Sexual Abuse and Sexual Harassment Investigation Outcomes

#### **Sexual Abuse Investigation Outcomes**

Note: these counts should reflect where the investigation is currently (i.e., if a criminal investigation was referred for prosecution and resulted in a conviction, that investigation outcome should only appear in the count for "convicted.") Do not double count. Additionally, for question brevity, we use the term "inmate" in the following questions. Auditors should provide information on inmate, resident, and detainee sexual abuse investigation files, as applicable to the facility type being audited.

### 81. Criminal SEXUAL ABUSE investigation outcomes during the 12 months preceding the audit:

|                                      | Ongoing | Referred<br>for<br>Prosecution | Indicted/<br>Court Case<br>Filed | Convicted/<br>Adjudicated | Acquitted |
|--------------------------------------|---------|--------------------------------|----------------------------------|---------------------------|-----------|
| Inmate-on-<br>inmate sexual<br>abuse | 0       | 0                              | 0                                | 0                         | 0         |
| Staff-on-<br>inmate sexual<br>abuse  | 0       | 0                              | 0                                | 0                         | 0         |
| Total                                | 0       | 0                              | 0                                | 0                         | 0         |

## 82. Administrative SEXUAL ABUSE investigation outcomes during the 12 months preceding the audit:

|                               | Ongoing | Unfounded | Unsubstantiated | Substantiated |
|-------------------------------|---------|-----------|-----------------|---------------|
| Inmate-on-inmate sexual abuse | 0       | 4         | 20              | 0             |
| Staff-on-inmate sexual abuse  | 0       | 4         | 1               | 1             |
| Total                         | 0       | 8         | 21              | 1             |

#### **Sexual Harassment Investigation Outcomes**

Note: these counts should reflect where the investigation is currently. Do not double count. Additionally, for question brevity, we use the term "inmate" in the following questions. Auditors should provide information on inmate, resident, and detained sexual harassment investigation files, as applicable to the facility type being audited.

## 83. Criminal SEXUAL HARASSMENT investigation outcomes during the 12 months preceding the audit:

|   | Ongoing | Referred<br>for<br>Prosecution | Indicted/<br>Court<br>Case<br>Filed | Convicted/<br>Adjudicated | Acquitted |
|---|---------|--------------------------------|-------------------------------------|---------------------------|-----------|
| Inmate-on-<br>inmate sexual<br>harassment | 0       | 0                              | 0                                   | 0                         | 0         |
| Staff-on-<br>inmate sexual<br>harassment  | 0       | 0                              | 0                                   | 0                         | 0         |
| Total                                     | 0       | 0                              | 0                                   | 0                         | 0         |

## 84. Administrative SEXUAL HARASSMENT investigation outcomes during the 12 months preceding the audit:

|   | Ongoing | Unfounded | Unsubstantiated | Substantiated |
|---|---------|-----------|-----------------|---------------|
| Inmate-on-inmate sexual harassment      | 0       | 0         | 3               | 3             |
| Staff-on-inmate<br>sexual<br>harassment | 0       | 1         | 4               | 3             |
| Total                                   | 0       | 1         | 7               | 6             |

# Sexual Abuse and Sexual Harassment Investigation Files Selected for Review

**Sexual Abuse Investigation Files Selected for Review** 

| 85. Enter the total number of SEXUAL |
|--------------------------------------|
| ABUSE investigation files reviewed/  |
| sampled:                             |

11

| 86. Did your selection of SEXUAL ABUSE investigation files include a cross-section of criminal and/or administrative investigations by findings/outcomes? | No NA (NA if you were unable to review any sexual abuse investigation files)  |
|---|---|
| Inmate-on-inmate sexual abuse investigation   | files   |
| 87. Enter the total number of INMATE-<br>ON-INMATE SEXUAL ABUSE investigation<br>files reviewed/sampled:  | 9   |
| 88. Did your sample of INMATE-ON-INMATE SEXUAL ABUSE investigation files include criminal investigations?   | No NA (NA if you were unable to review any inmate-on-inmate sexual abuse investigation files)   |
| 89. Did your sample of INMATE-ON-INMATE SEXUAL ABUSE investigation files include administrative investigations?   | <ul> <li>Yes</li> <li>No</li> <li>NA (NA if you were unable to review any inmate-on-inmate sexual abuse investigation files)</li> </ul> |
| Staff-on-inmate sexual abuse investigation fil  | es  |
| 90. Enter the total number of STAFF-ON-INMATE SEXUAL ABUSE investigation files reviewed/sampled:  | 2   |
| 91. Did your sample of STAFF-ON-INMATE SEXUAL ABUSE investigation files include criminal investigations?  | No NA (NA if you were unable to review any staff-on-inmate sexual abuse investigation files)  |

| 92. Did your sample of STAFF-ON-INMATE SEXUAL ABUSE investigation files include administrative investigations?   | <ul><li>Yes</li><li>No</li><li>NA (NA if you were unable to review any staff-on-inmate sexual abuse investigation files)</li></ul> |
|--|--|
| Sexual Harassment Investigation Files Select   | ed for Review  |
| 93. Enter the total number of SEXUAL HARASSMENT investigation files reviewed/sampled:  | 4  |
| 94. Did your selection of SEXUAL HARASSMENT investigation files include a cross-section of criminal and/or administrative investigations by findings/outcomes? | Yes  No  NA (NA if you were unable to review any sexual harassment investigation files)  |
| Inmate-on-inmate sexual harassment investig  | gation files   |
| 95. Enter the total number of INMATE-<br>ON-INMATE SEXUAL HARASSMENT<br>investigation files reviewed/sampled:  | 2  |
| 96. Did your sample of INMATE-ON-INMATE SEXUAL HARASSMENT files include criminal investigations?   | Yes  No  NA (NA if you were unable to review any inmate-on-inmate sexual harassment investigation files)                           |
| 97. Did your sample of INMATE-ON-INMATE SEXUAL HARASSMENT investigation files include administrative investigations?   | Yes  No  NA (NA if you were unable to review any inmate-on-inmate sexual harassment investigation files)                           |

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| Staff-on-inmate sexual harassment investigation files  |   |  |
|--|---|--|
| 98. Enter the total number of STAFF-ON-INMATE SEXUAL HARASSMENT investigation files reviewed/sampled:  | 2   |  |
| 99. Did your sample of STAFF-ON-INMATE SEXUAL HARASSMENT investigation files include criminal investigations?  | Yes  No  NA (NA if you were unable to review any staff-on-inmate sexual harassment investigation files)                                     |  |
| 100. Did your sample of STAFF-ON-INMATE SEXUAL HARASSMENT investigation files include administrative investigations?   | <ul> <li>Yes</li> <li>No</li> <li>NA (NA if you were unable to review any staff-on-inmate sexual harassment investigation files)</li> </ul> |  |
| 101. Provide any additional comments regarding selecting and reviewing sexual abuse and sexual harassment investigation files.   | No text provided.   |  |
| SUPPORT STAFF INFORMATION  |   |  |
| DOJ-certified PREA Auditors Support S  | taff  |  |
| 102. Did you receive assistance from any DOJ-CERTIFIED PREA AUDITORS at any point during this audit? REMEMBER: the audit includes all activities from the preonsite through the post-onsite phases to the submission of the final report. Make sure you respond accordingly. | <ul><li>Yes</li><li>● No</li></ul>  |  |

| Non-certified Support Staff  |   |
|--|---|
| 103. Did you receive assistance from any NON-CERTIFIED SUPPORT STAFF at any point during this audit? REMEMBER: the audit includes all activities from the preonsite through the post-onsite phases to the submission of the final report. Make sure you respond accordingly. | Yes  No   |
| AUDITING ARRANGEMENTS AND  | COMPENSATION  |
| 108. Who paid you to conduct this audit?   | <ul> <li>The audited facility or its parent agency</li> <li>My state/territory or county government employer (if you audit as part of a consortium or circular auditing arrangement, select this option)</li> <li>A third-party auditing entity (e.g., accreditation body, consulting firm)</li> <li>Other</li> </ul> |
|  |   |

#### **Standards**

#### **Auditor Overall Determination Definitions**

- Exceeds Standard (Substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the stand for the relevant review period)
- Does Not Meet Standard (requires corrective actions)

#### **Auditor Discussion Instructions**

Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

| 115.11 | Zero tolerance of sexual abuse and sexual harassment; PREA coordinator |
|--------|--|
|        | Auditor Overall Determination: Meets Standard                          |
|        | Auditor Discussion   |
|        | Documents:   |
|        | 1. Pre-Audit Questionnaire   |
|        | 2. D1-8.13 Offender Sexual Abuse and Harassment                        |
|        | 3. D1-8.1 Office of Professional Standards                             |
|        | 4. D1-8.4 Institutional Investigations                                 |
|        | 5. D1-8.8 Evidence Collection Accountability & Disposal                |
|        | 6. D1-8.9 Crime Tips and PREA Hotlines                                 |
|        | 7. D2-2.2 Background Investigations                                    |
|        | 8. D2-2.23 Candidate Selection   |

- 9. D2-9.1 Employee Discipline
- 10. D2-11.6 Labor Organization
- 11. D2-11.10 Staff Member Conduct
- 12. D2-11.14 Annual Staff Member Requirements
- 13. D2-13.1 Volunteers & Reentry Partners
- 14. D2-13.2 Student Interns
- 15. D5-3.2 Offender Grievance
- 16. D5-5.1 Deaf and Hard of Hearing Offenders
- 17. IS5-1.2 Institution Receiving and Orientation
- 18. IS5-2.3 Offender Internal Classification
- 19. IS5-3.1 Offender Housing Assignments
- 20. IS5-3.3 Transgender and Intersex Offenders
- 21. IS6-1.3 Offender Personal Appearance and Grooming
- 22. IS11-34.1 Health Assessment Physical Examination at Reception
- 23. IS18-1.1 Required Activities
- 24. IS19-1.6 Offender Accountability Program
- 25. IS20-1.1 Post Orders
- 26. IS20-1.3 Searches
- 27. IS21-1.1 Temporary Administrative Segregation Confinement
- 28. IS21-1.2 Administrative Segregation
- 29. IS21-1.3 Protective Custody
- 30. IS21-1.4 Disciplinary Segregation
- 31. Offender Rulebook
- 32. Agency Organizational Chart
- 33. Facility Organizational Chart

#### Interviews:

1. Interview with the PREA Coordinator

#### 2. Interview with the PREA Compliance Manager

Findings (By Provision):

115.11 (a): The PAQ indicated that the agency has a written policy mandating zero tolerance toward all forms of sexual abuse and sexual harassment in facilities it operates directly or under contract. The PAQ also stated that the facility has a policy outlining how it will implement the agency's approach to preventing, detecting and responding to sexual abuse and sexual harassment and that the policy includes definitions on prohibited behaviors regarding sexual abuse and sexual harassment and sanctions for those found to have participated in prohibited behaviors. The PAQ further stated that the policy includes a description of agency strategies and response to reduce and prevent sexual abuse and sexual harassment of offenders. The agency has a comprehensive PREA policy, D1-8.13 Offender Sexual Abuse and Harassment. Page 5 states that the department has a zero tolerance for all forms of offender sexual abuse, harassment, and retaliation. Pages 2-4 include the definitions of sexual abuse and sexual harassment and prohibited behavior. Pages 6 and 22-23 include the sanctions and process for those found to have participated in prohibited behaviors. D1-8.13 outlines the strategies and responses to preventing, detecting and responding to sexual abuse and sexual harassment. In addition to the D1-8.13, the agency has numerous other policies that address specific areas of the prevention, detection and response. These policies include: D1-8.1, D1-8.4, D1-8.8, D1-8.9, D2-2.2, D2-2.23, D2-9.1, D2-11.6, D2-11.10, D2-11.14, D2-13.1, D2-13.2, D5-3.2, D5-5.1, IS5-1.2, IS5-2.3, IS5-3.1, IS5-3.3, IS6-1.3, IS11-34.1, IS18-1.1, IS19-1.6, IS20-1.1, IS20-1.3, IS21-1.1, IS21-1.2, IS21-1.3, and IS21-1.4. The polices address "preventing" sexual abuse and sexual harassment through the designation of a PC and PCMs, criminal history background checks (staff, volunteers and contractors), training (staff, volunteers and contractors), staffing, intake/risk screening, offender education and posting of signage (PREA posters, etc.). The policies address "detecting" sexual abuse and sexual harassment through training (staff, volunteers, and contractors) and intake/risk screening. The policies address "responding" to allegations of sexual abuse and sexual harassment through reporting, investigations, victim services, medical and mental health services, disciplinary sanctions for staff and offenders, incident reviews and data collection. The policies are consistent with the PREA standards and outline the agency's approach to sexual safety.

115.11 (b): The PAQ indicated that the agency employs or designates an upper-level, agency-wide PREA Coordinator that has sufficient time and authority to develop, implement and oversee agency efforts to comply with the PREA standards in all of its facilities. The PAQ stated the position of the PC is within the Office of Professional Standards and the PREA Coordinator reports to the Office of Professional Standards Director. D1-8.13, page 6 states to ensure compliance with the Prison Rape Elimination Act (PREA), the department shall employ a full-time PREA manager

responsible for implementation and oversight of the department's efforts to prevent, detect, and respond to offender sexual abuse, harassment, and retaliation. The agency's organizational chart confirms that the PC position is an upper-level position and is agency-wide. The organization chart notes that the PC reports to the Director of Office of Professional Standards, who in turn reports to the agency Director. The interview with the PC indicated he has enough time to manage all of his PREA related responsibilities. He stated that there are 27 facility PREA Compliance Mangers and he does training annually for the staff. The PC further advised if he identities an issue, he tries to solve it at the lowest level. He works with the Wardens and has a good communication route with leadership within the agency. should be noted that the PC is very knowledgeable and involved in the PREA compliance process across all facilities.

115.11 (c): The PAQ indicated that the facility has designated a PREA Compliance Manager that has sufficient time and authority to coordinate the facility's effort to comply with the PREA standards. The PAQ stated the position of the PCM at the facility is the Deputy Warden who reports to the Warden. D1-8.13, page 6 states each facility and community confinement facility shall designate a PREA site coordinator who has sufficient time and authority to ensure the facility's compliance with the PREA standards at their assigned facility. A review of the facility organization chart confirms that the Deputy Warden reports directly to the Warden. The interview with the PREA Compliance Manager indicated she has enough time to manage all of her PREA related responsibilities. She advised her role is to send out refresher emails, complete annual training, conduct unannounced rounds and make sure all information is displayed. She stated she also trains on what to do if an incident occurs. The PCM advised if she identifies an issue complying with a PREA standard they take corrective action to gain compliance.

Based on a review of the PAQ, D1-8.13, D1-8.1, D1-8.4, D1-8.8, D1-8.9, D2-2.2, D2-2.23, D2-9.1, D2-11.6, D2-11.10, D2-11.14, D2-13.1, D2-13.2, D5-3.2, D5-5.1, IS5-1.2, IS5-2.3, IS5-3.1, IS5-3.3, IS6-1.3, IS11-34.1, IS18-1.1, IS19-1.6, IS20-1.1, IS20-1.3, IS21-1.1, IS21-1.2, IS21-1.3, IS21-1.4, the organizational charts and information from interviews with the PC and PCM this standard appears to be compliant.

| 115.12 | Contracting with other entities for the confinement of inmates |
|--------|--|
|        | Auditor Overall Determination: Meets Standard                  |
|        | Auditor Discussion   |
|        | Documents:   |

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. Blank Solicitation and Contract

Findings (By Provision):

115.12 (a): The PAQ indicated the agency has not entered into or renewed a contract for the confinement of offenders since the last PREA audit. The PAQ stated that the agency does not contract for confinement of offenders. D1-8.13, page 6 states all community confinement facilities shall adopt and comply with PREA standards as outlined in their contract with the department. The department shall regularly audit community confinement facilities to ensure compliance with the PREA standards. A review of the blank solicitation (Request for Proposal) noted that Section 2.6 is the PREA requirements, which notes that the contractor must be in compliance with 28 Code of Federal Regulations (CFR) Part 115. The contract also requires that no later than 120 calendar days after receiving the first client, the contractor shall complete a PREA audit by a DOJ approved PREA auditor and shall provide a copy of the PREA audit results to the state agency within ten working days.

115.12 (b): The PAQ stated that the agency does not contract for confinement of offenders. D1-8.13, page 6 states all community confinement facilities shall adopt and comply with PREA standards as outlined in their contract with the department. The department shall regularly audit community confinement facilities to ensure compliance with the PREA standards. A review of the blank solicitation (Request for Proposal) noted that Section 2.6 is the PREA requirements, which notes that the contractor must be in compliance with 28 Code of Federal Regulations (CFR) Part 115. The contract also requires that no later than 120 calendar days after receiving the first client, the contractor shall complete a PREA audit by a DOJ approved PREA auditor and shall provide a copy of the PREA audit results to the state agency within ten working days.

Based on the review of the PAQ, D1-8.13, and blank solicitation, this standard appears to be compliant.

| 115.13 | Supervision and monitoring                    |  |  |  |  |
|--------|---|--|--|--|--|
|        | Auditor Overall Determination: Meets Standard |  |  |  |  |
|        | Auditor Discussion                            |  |  |  |  |

#### Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. IS20-1.1 Post Orders
- 4. Staffing Plan
- 5. Annual Staffing Plan Reviews
- 6. 2023 NECC PREA Annual Report
- 7. Shift Rosters
- 8. Shift Summaries
- 9. Documentation of Unannounced Rounds

#### Interviews:

- 1. Interview with the Warden
- 2. Interview with the PREA Compliance Manager
- 3. Interview with the PREA Coordinator
- 4. Interview with Intermediate-Level or Higher-Level Facility Staff

#### Site Review Observations:

- 1. Staffing Levels
- 2. Video Monitoring Technology or Other Monitoring Materials

#### Findings (By Provision):

115.13 (a): The PAQ indicated that the agency requires each facility it operates to develop, document, and make its best efforts to comply on a regular basis with a staffing plan that provides adequate levels of staffing and, where applicable, video monitoring, to protect offenders against sexual abuse. D1-8.13, page 7 states the department shall maintain staffing plans for each facility that provides adequate levels of staffing to protect offenders against sexual abuse. The staffing plan shall consider the facility's physical plant to include but not limited to blind spots or areas

where staff members or offenders may be isolated, the composition of the offender population, and the prevalence of substantiated and unsubstantiated offender sexual abuse allegations. The PAQ indicated that the current staffing plan is based on 1692 offenders, and the average daily population at the facility was 1582. The facility employs 360 staff. A review of the daily shift rosters indicated that each shift has at least one Shift Supervisor/Commander and numerous other intermediate or higher level supervisors. Correctional Officers are assigned to posts throughout the facility including in housing units, control center, yard, medical, food service, library/ education, vocation, transportation and maintenance. A review of the staffing plan notes that it includes narrative for each element under this provision as well as post analysis, master roster, vacancy report breakdown and the organizational chart. During the tour the auditor confirmed the facility follows a staffing plan. There were at least two security staff members assigned to each housing unit. Additional security staff were assigned to work, program and common areas. Where staff were not directly assigned, routine security checks were required. While the staffing plan was adequate, the auditor observed that staffing at the facility was less than adequate. The staffing during the audit did not allow for staff to actively monitor housing units, work areas, program areas and common areas. It should be noted that the facility actively recruits and is continuously finding solution to the staffing issue (i.e. using staff from other facilities). The auditor observed that the facility was not overcrowded. The auditor noted that the facility had good lines of sight. The auditor did not observe any blind spots. During the tour the auditor observed cameras in housings units and work and common areas. The auditor verified that cameras assisted with supervision through coverage of blind spots and high traffic areas. Cameras do not replace staff, but supplement staffing. Cameras are actively monitored by main control and can be remotely accessed by administrative staff. Additionally, each area has access to their specific cameras for monitoring. During a review of cameras the auditor observed that numerous cameras were not working or the quality was less than adequate for proper viewing. During the on-site portion of the audit the facility worked with maintenance to fix a portion of the cameras that were not working. The interview with the Warden confirmed that the facility has a staffing plan and the plan provides for adequate levels to protect offenders from sexual abuse. The Warden advised the staffing plan provides appropriate staffing levels for coverage at the facility. The Warden confirmed video monitoring is part of the staffing plan and the staffing plan is documented. The Warden noted all elements under this provision are considered in the staffing plan. He stated the plan takes into account physical coverage as well as camera coverage. He also stated staffing depends on the status of the offender in each area and that staffing is based on medium custody offenders. The Warden advised they check for compliance with the staffing plan through rosters and shift events lists. The interview with the PCM indicated that staff are present in all areas and that the facility has a lot of video monitoring technology. She stated they ensure critical staffing is met and they use overtime to ensure they do so.

115.13 (b): The PAQ indicated that each time the staffing plan is not complied with, the facility documents and justifies all deviations from the staffing plan. D1-8.13,

page 7 states each facility shall comply with the staffing plan on a regular basis, deviations from the staffing plan shall be documented and justification for deviations noted. The Warden confirmed that any deviations from the staffing plan are documented. A review of shift rosters note that they outline which posts are filled and which are not for each shift, including those posts covered by overtime. A review of Shift Summaries also notes that they outline deviations from the staffing plan related to those staff who were not working due to absences and those staff that were working overtime to fill positions.

115.13 (c): The PAQ indicated that at least once a year the facility/agency, in collaboration with the PC, reviews the staffing plan to see whether adjustments are needed. D1-8.13, page 23 states each facility shall utilize information from the offender sexual abuse incident debriefings to prepare an annual report to be submitted to the department's PREA manager by the last working day in March. The report shall in consultation with the PREA site coordinator; assessment, determination, and documentation of whether adjustments are needed to: the staffing plan, the deployment of video monitors, and the resource availability to adhere to the staffing plan. The staffing plan was most recently reviewed on April 2, 2025 by the PCM and Warden. The review was then sent to the PC. The plan was reviewed in order to assess, determine and document whether any adjustments were needed to the staffing plan, the deployment of video monitoring technologies and/or the resources available to commit to ensuring adherence to the staffing plan. The review included a review of all elements under provision (a) as well. The staffing plan was previously reviewed however there was not a date on the report. Additionally, the 2023 NECC PREA Annual Report notes that the facility evaluated camera and monitoring systems and the staffing plan. The interview with the PC confirmed that he reviews each facility's staffing plan annually.

115.13 (d): The PAQ indicated that the facility requires that intermediate-level or higher-level staff conduct unannounced rounds to identify and deter staff sexual abuse and sexual harassment. The PAQ further indicated that the unannounced rounds are documented, they cover all shifts and the facility prohibits staff from alerting other staff of the conduct of such rounds. D1-8.13, page 7 states each institution shall ensure the classifications of lieutenant or above conduct and document unscheduled and unannounced rounds to identify and deter offender sexual abuse and sexual harassment. Each facility shall ensure that rounds occur periodically in all areas of the facility. Staff members shall be prohibited from alerting other staff members that these rounds are occurring. The rounds shall be documented and readily accessible during audits as outlined in the facility's standard operating procedure. IS20-1.1, page 2 states the CAO of each institution shall ensure post orders for supervisory custody officers include requirements of conducing unannounced rounds on each shift, in all areas of the facility, and documenting said rounds on the staff member sign-in form. Interviews with intermediate-level or higherlevel facility staff confirmed they make unannounced rounds and that the

unannounced rounds are documented on the monthly report and chrono. Staff stated they ensure staff don't notify one another they are making rounds by conducting them randomly and mixing up time and location. A review of documentation for six weeks selected by the auditor during the previous twelve months confirmed that intermediate or higher level staff conduct unannounced rounds at least weekly across each shift.

Based on a review of the PAQ, D1-8.13, Staffing Plan, Annual Staffing Plan Reviews,2023 NECC PREA Annual Report, Shift Rosters, Shift Summaries, Unannounced Rounds, observations made during the tour and interviews with the Warden, PC, PCM and intermediate-level or higher-level facility staff, this standard appears to be complaint.

#### Recommendation

The auditor highly recommends that the facility install mirrors in laundry and in the dish room of food service. The auditor also recommends the facility install additional cameras in the maintenance areas.

### 115.14 Youthful inmates

**Auditor Overall Determination: Meets Standard** 

#### **Auditor Discussion**

#### Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. IS5-3.1 Offender Housing Assignments
- 4. Population Age Report

Findings (By Provision):

115.14 (a): The PAQ indicated that the facility does not house youthful offenders.

D1-8.13, page 10 states a youthful offender shall not be placed in a housing unit in which he shall have sight, sound, or physical contact with any adult offender through use of a shared day room or other common space, shower area, or sleeping quarters in accordance with the institutional services procedure regarding offender housing assignments. IS5-3.1, page 2 states youthful offenders shall only be housed with other youthful offenders or alone. A youthful offender shall not be placed in a housing unit in which he shall have sight, sound, or physical contact with any adult offender through use of a shared day room or other common space, shower area, or sleeping quarters. Staff members shall avoid placing youthful offenders in isolation to comply with this provision. If sight and sound separation is not possible, staff members shall provide direct supervision when offenders may have unavoidable contact with adult offenders. A review of the population age report confirmed the facility does not house offenders under eighteen.

115.14 (b): The PAQ indicated that the facility does not house youthful offenders. IS5-3.1, page 2 states youthful offenders shall only be housed with other youthful offenders or alone. A youthful offender shall not be placed in a housing unit in which he shall have sight, sound, or physical contact with any adult offender through use of a shared day room or other common space, shower area, or sleeping quarters. Staff members shall avoid placing youthful offenders in isolation to comply with this provision. If sight and sound separation is not possible, staff members shall provide direct supervision. Staff members shall provide direct supervision when offenders may have unavoidable contact with adult offenders.

115.14 (c): The PAQ indicated that the facility does not house youthful offenders. IS5-3.1, page 2 states youthful offenders who are placed in segregated housing, assigned to disciplinary segregation, or to the infirmary shall only be housed with another youthful offender or in a single cell in accordance with the institutional services procedures regarding temporary administrative segregation confinement and disciplinary segregation. To the extent possible, youthful offenders shall have access to work, programs, and/or activities in accordance with department and institutional services procedures

Based on a review of the PAQ, D1-8.13, IS5-3.1, and population age reports, this standard appears to be not applicable and as such compliant.

| 115.15 | Limits to cross-gender viewing and searches   |  |  |  |  |  |
|--------|---|--|--|--|--|--|
|        | Auditor Overall Determination: Meets Standard |  |  |  |  |  |
|        | Auditor Discussion                            |  |  |  |  |  |

#### Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. IS20-1.3 Searches
- 4. IS11-34.1 Health Assessment Physical Examination at Reception
- 5. Searches Training Curriculum
- 6. DOCOTA Training Slides
- 7. Staff Training Records

#### Interviews:

- 1. Interviews with Random Staff
- 2. Interviews with Random Offenders
- 3. Interviews with Transgender/Intersex Offenders

#### Site Review Observations:

- 1. Observations of Privacy Barriers
- 2. Opposite Gender Announcement

#### Findings (By Provision):

115.15 (a): The PAQ indicated that the facility does not conduct cross gender strip and cross gender visual body cavity searches of offenders and that there have been zero searches of this kind in the previous twelve months. D1-8.13, page 11, states cross-gender strip searches are not allowed except in exigent circumstances. All cross-gender strip searches shall be documented as outlined in the institutional services and probation and parole procedures regarding searches. IS20-1.3, page 7 states strip searches shall be conducted by staff members of the same gender as the subject of the search, except in exigent circumstances. Upon request, offenders who identify as transgender or intersex, shall be provided privacy from other offenders when being strip searched.

115.15 (b): The PAQ indicated that the facility does not house female offenders and therefore this provision of the standard does not apply. IS20-1.3, page 8 states all pat searches of female offenders shall be conducted by a staff member of the same gender, unless exigent circumstances exist. These cross gender pat searches shall be immediately reported to the shift supervisor and the searching staff member shall document the search on the cross gender search form. The shift supervisor shall make all applicable notifications in accordance with SOP and forward the cross gender search form to the PREA site coordinator. Interviews with fourteen staff confirmed none were aware of a time that a transgender female offender was restricted access in order to comply with this provision. Interviews with five transgender offenders confirmed none were restricted access.

115.15 (c): The PAQ indicated that facility policy requires all cross gender strip searches and all cross gender visual body cavity searches be documented. Additionally, the PAQ indicated that the facility does not house female offenders and as such any documentation of cross gender pat down searches of female offenders would not apply. D1-8.13, page 11, states cross-gender strip searches are not allowed except in exigent circumstances. All cross-gender strip searches shall be documented as outlined in the institutional services and probation and parole procedures regarding searches. IS20-1.3, page 7 states staff members shall document a cross gender strip search on the cross gender search form. The shift supervisor shall make all applicable notifications in accordance with SOP and forward the cross gender search form to the PREA site coordinator and include a copy to the use of force packet if applicable. Page 8 further states all pat searches of female offenders shall be conducted by a staff member of the same gender, unless exigent circumstances exist. These cross gender pat searches shall be immediately reported to the shift supervisor and the searching staff member shall document the search on the cross gender search form. The shift supervisor shall make all applicable notifications in accordance with SOP and forward the cross gender search form to the PREA site coordinator.

115.15 (d): The PAQ indicated that the facility has implemented policies and procedures that enable offenders to shower, perform bodily functions, and change clothing without non-medical staff of the opposite gender viewing their breasts, buttocks or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks. Additionally, the PAQ stated that policies and procedures require staff of the opposite gender to announce their presence when entering an offender housing unit. D1-8.13, page 11 states offenders shall be allowed to shower, perform bodily functions, and change clothing without non-medical staff members of the opposite gender viewing their breast, buttocks, or genitalia, except in exigent circumstances, or when such viewing is incidental to routine cell checks in accordance with, institutional services, and probation and parole procedures regarding searches. Staff members of the opposite gender shall announce their presence prior to entering an offenders housing unit. If an opposite gendered staff

member is assigned to the housing unit, the announcement shall be made at the beginning of the shift. If there is no opposite gendered staff member assigned to the housing unit, an announcement shall be made each time an opposite gendered staff member enters the housing unit. Each time a cross gender announcement is made it shall be recorded in the housing unit chronological log. With regard to cross gender viewing, the auditor confirmed that housing units provided privacy through curtains, raised walls and saloon style doors. The auditor observed the strip search areas and confirmed there were no cross gender viewing issues. A review of video monitoring technology identified one cross gender viewing issue in a housing unit cell. The facility took immediate corrective action. The auditor viewed that a gray box was placed over the toilet area of the camera. During the tour the auditor heard the opposite gender announcement upon entry into the housing units. It was determined that the announcement is not routine for non-administrative level staff. Interviews with fourteen random staff confirmed that offenders have privacy from opposite gender staff when showering, using the restroom and changing their clothes. Additionally, thirteen of the fourteen stated that staff of the opposite gender announce when entering housing units. Interviews with 40 offenders indicated all 40 have privacy when showering, using the restroom and changing their clothes. Additionally, eighteen of the 40 offenders stated that opposite gender staff announce when entering housing units. After the on-site portion of the audit the facility sent out electronic training related to the opposite gender announcement. The training materials included the PREA Resource Center's Frequently Asked Question (FAQ) related to the opposite gender announcement as well as agency policy/procedure. The facility provided confirmation that over 75% of the staff had completed the electronic training.

115.15 (e): The PAQ indicated that the facility has a policy prohibiting staff from searching or physically examining a transgender or intersex offender for the sole purpose of determining the offender's genital status and that no searches of this nature have occurred within the previous twelve months. D1-8.13, page 9 states if the gender of the offender is unknown at the time of intake, staff members shall not search the offender for the sole purpose of determining the offender's genital status in accordance with the institutional services and probation and parole procedure regarding transgender and intersex offenders or clients. Genital status may be determined during conversations with the offender, reviewing medical records, or if necessary, through a broader medical examination conducted in private by the appropriate health care staff members. Page 11 further states staff members shall not perform strip or pat-down searches or conduct a physical examination for the sole purpose of determining an offender's genital status in accordance with the institutional services procedures regarding searches, diagnostic center reception and orientation, and receiving screening intake center. IS11-34.1, page 4 states the facility shall not search or physically examine a transgender or intersex offender for the sole purpose of determining the offender's genital status. If the offender's genital status is unknown, it may be determined during conversations with the offender, by reviewing medical records, or, if necessary, by learning that information as part of a

broader medical examination conducted in private by the responsible physician. Interviews with fourteen staff indicated thirteen were aware of a policy prohibiting searching a transgender or intersex offender for the sole purpose of determining the offender's genital status. Interviews with five transgender offenders confirmed none were searched for the sole purpose of determining their genital status.

115.15 (f): D1-8.13, page 11 states custody staff members shall be trained in how to conduct cross gender pat down searches of transgender and intersex offenders in a professional and respectful manner and in the least intrusive manner possible as consistent with security needs. The PAQ confirmed that 100% of security staff completed training on conducting cross gender pat-down searches and searches of transgender and intersex offenders. A review of the Searches training curriculum notes that page 5 performance objective includes performing a thorough same gender and cross gender pat search, according to policy guidelines and PREA standards, taking into consideration searches and professionalism. The training then outlines the appropriate procedure for female staff searching male offenders and male staff searching female offenders (it notes male staff searching female offenders will only occur during an exigent circumstance). The training includes video on same gender searches and cross gender searches. The training also revisits that staff learned about unique searches, including transgender, intersex, gender unknown and youthful offenders, during DOCOTA. The DOCOTA search slides outline that staff will utilize the female search techniques for transgender searches. Interviews with fourteen staff indicated eleven had received training on cross gender searches and searches of transgender offenders. A review fourteen staff training records indicated that all fourteen had received search training.

Based on a review of the PAQ, D1-8.13, IS20-1.3, IS11-34.1, Searches Training Curriculum, DOCOTA Training Slides, Staff Training Records, Staff Training on Opposite Gender Announcement, observations made during the tour as well as information from interviews with random staff, random offenders and transgender offenders, this standard appears to be compliant.

#### Recommendation

The auditor highly recommends that facility utilize the PREA Resource Center's Guidance on Cross Gender and Transgender Search video in future trainings for all staff, especially those that were employed prior to 2014.

Inmates with disabilities and inmates who are limited English proficient

| Auditor Overall Determination: Meets Standard |  |  |  |  |  |
|---|--|--|--|--|--|
| Aud   | Auditor Discussion                                 |  |  |  |  |
| Doo   | cuments:   |  |  |  |  |
| 1.  | Pre-Audit Questionnaire                            |  |  |  |  |
| 2.  | D1-8.13 Offender Sexual Abuse and Harassment       |  |  |  |  |
| 3.  | D5-5.1 Deaf and Hard of Hearing Offenders          |  |  |  |  |
| 4.  | PREA Brochure                                      |  |  |  |  |
| 5.  | PREA Posters                                       |  |  |  |  |
| 6.  | PREA Advocacy Poster                               |  |  |  |  |
| 7.  | Department of Public Service (DPS) Poster          |  |  |  |  |
| 8.  | Offender Rulebook                                  |  |  |  |  |
| 9.  | PREA Adult Comprehensive Education Video           |  |  |  |  |
| 10.   | Sign Language Interpretation Service Information   |  |  |  |  |
| 11.   | Verbal Language Interpretation Service Information |  |  |  |  |
| 12.   | Special Needs Offenders Training Curriculum        |  |  |  |  |
| 13.   | Staff Training                                     |  |  |  |  |
|   |  |  |  |  |  |
| Inte  | erviews:   |  |  |  |  |
| 1.  | Interview with the Agency Head Designee            |  |  |  |  |
| 2.  | Interviews with LEP and Disabled Offenders         |  |  |  |  |
| 3.  | Interview with Random Staff                        |  |  |  |  |
|   |  |  |  |  |  |
| Site  | e Review Observations:                             |  |  |  |  |
| 1.  | Observations of PREA Posters in Accessible Formats |  |  |  |  |
|   |  |  |  |  |  |
| Find  | dings (By Provision):                              |  |  |  |  |
|   |  |  |  |  |  |

115.16 (a): The PAQ stated that the agency has established procedures to provide disabled offenders an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect and respond to sexual abuse and sexual harassment. D5-5.1, page 3 states that deaf or hard of hearing offenders shall be offered the assistance of qualified interpreters and have other auxiliary aids explained to them during the diagnostic process. The policy outlines the aids and services available to deaf and hard of hearing offenders. The agency has a contract for Sign Language Interpretation Services through Access Sign Language, LLC. A review of the PREA Brochure, PREA Posters, PREA Advocacy Poster, DPS Poster and Offender Rulebook confirmed that they are available in larger print. The PREA Brochure is also available in Braille. The PREA Adult Comprehensive Education Video is available in American Sign Language and includes text related to the verbal information provided. A review of the Special Needs Offenders Training Curriculum notes that staff are provided training on identifying special needs and providing accommodations for special needs. The auditor observed PREA information posted throughout the facility via the PREA Posters and Department of Public Safety (DPS) Poster. The PREA Posters were observed in English and Spanish on letter size paper. The DPS Poster was in English on letter size paper. PREA information was also observed on the offender tablet system. The Offender Rulebook, PREA Brochure, DPS Poster, and PREA Posters were observed on the tablet system. The auditor observed the PREA Advocacy Poster during the tour. The auditor confirmed that the PREA Advocacy Poster was accessible on the tablet system. The interview with the Agency Head Designee confirmed that the agency takes appropriate steps to ensure offenders with disabilities and offender who are limited English proficient have equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment. He advised they have a comprehensive Americans with Disabilities process for offenders. He stated they have signs and materials available in all languages and they have contractors for American Sign Language and language translation services. Interviews with five disabled offenders indicated four were provided PREA information in a format that they could understand.

115.16 (b): The PAQ stated that the agency has established procedures to provide offenders with limited English proficiency equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect and respond to sexual abuse and sexual harassment. The agency has a contract for Verbal Language Interpretation Services through Language Access Multicultural People. Additionally, the agency has a list over 60 staff who can provide translation services. A review of the PREA Brochure, PREA Posters, PREA Advocacy Poster, DPS Poster and the Offender Rulebook confirmed they were available in English and Spanish. Additionally, the PREA Brochure is available in six other languages. The PREA Adult Comprehensive Education Video is available in English and Spanish and includes text related to the verbal information provided. The auditor observed PREA information posted throughout the facility via the PREA Posters and Department of Public Safety (DPS) Poster. The PREA Posters were observed in English and Spanish on letter size paper. The DPS Poster was in English on letter size paper. PREA information was also

observed on the offender tablet system. The Offender Rulebook, PREA Brochure, DPS Poster, and PREA Posters were observed on the tablet system. The auditor observed the PREA Advocacy Poster during the tour. The auditor confirmed that the PREA Advocacy Poster was accessible on the tablet system. During offender interviews the auditor utilized a staff translator to assist with LEP interviews. The auditor also confirmed that the facility has access to translators and interpreters through the agency contracts. Staff call the organizations and schedule the services. Additionally, the agency has a list of staff that can serve as translators and interpreters in person or via phone. Interviews with two LEP offenders indicated both were provided PREA information in a format that they could understand.

115.16 (c): The PAQ stated that agency policy prohibits the use of offender interpreters, offender readers, or other types of offender assistants except in limited circumstances. The PAQ further indicated the facility does not document the limited circumstances in individual cases where offender interpreters, readers or other assistants are used as they do not use offenders for interpreters, readers and other types of assistants. D1-8.13, page 9 states offender interpreters or offender readers shall not be utilized. Page 14 further states offender interpreters shall not be utilized except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the offender's safety, the performance of first responder duties, or the investigation. The PAQ expressed that there were zero instances where an offender was utilized to interpret, read or provide other types of assistance. Interviews with fourteen random staff indicated eight were aware of a policy prohibiting the use of offender interpreters, readers and assistants for sexual abuse allegations. Interviews with five disabled offenders and two LEP offenders indicated six were provided PREA information in a format they could understand and none had an offender translate, interpret or read for them. After the on-site portion of the audit the facility conducted training with staff on the prohibition under this provision as well as the resources available for LEP and disabled offenders. The training included the PRC's Standard in Focus, agency policy, the staff translator list and the agency contracts. Staff signatures were provided confirming receipt of the training.

Based on a review of the PAQ, D1-8.13, PREA Brochure, PREA Posters, PREA Advocacy Poster, DPS Poster, PREA Adult Comprehensive Education Video, Sign Language Interpretation Service Information, Verbal Language Interpretation Service Information, Staff Translator List, Special Needs Offenders Training Curriculum, Staff Training, observations made during the tour as well as interviews with the Agency Head Designee, random staff and LEP and disabled offenders, this standard appears to be compliant.

Recommendation

The auditor highly recommends that facility partner with an organization that is able to provide translation and interpretation services over the phone and virtually through a computer.

| L5.17 | Hiring and promotion decisions   |  |  |  |  |  |
|-------|--|--|--|--|--|--|
|       | Auditor Overall Determination: Meets Standard  |  |  |  |  |  |
|       | Auditor Discussion   |  |  |  |  |  |
|       | Documents:   |  |  |  |  |  |
|       | 1. Pre-Audit Questionnaire   |  |  |  |  |  |
|       | 2. D1-8.13 Offender Sexual Abuse and Harassment  |  |  |  |  |  |
|       | 3. D2-2.2 Background Investigations  |  |  |  |  |  |
|       | 4. D2-11.14 Annual Staff Member Requirements   |  |  |  |  |  |
|       | 5. D2-13.1 Volunteers & Reentry Partners   |  |  |  |  |  |
|       | 6. D2-2.23 Candidate Selection   |  |  |  |  |  |
|       | 7. D2-5.1 Maintenance of Employee Records  |  |  |  |  |  |
|       | 8. Pre-Employment PREA Check   |  |  |  |  |  |
|       | 9. Application for Employment  |  |  |  |  |  |
|       | 10. Employee Handbook  |  |  |  |  |  |
|       | 11. Staff and Contractor Personnel Files   |  |  |  |  |  |
|       |  |  |  |  |  |  |
|       | Interviews:  |  |  |  |  |  |
|       | 1. Interview with Human Resource Staff   |  |  |  |  |  |
|       |  |  |  |  |  |  |
|       | Findings (By Provision):   |  |  |  |  |  |
|       | 115.17 (a): The PAQ indicated that agency policy prohibits hiring or promoting anyone who may have contact with offenders and prohibits enlisting the services of any contractor who may have contact with offenders who: has engaged in sexual abuse in |  |  |  |  |  |

a prison, jail, lockup, community confinement facility, juvenile facility, or other institution; has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or when the victim did not consent or was unable to consent or refuse; or has been civilly or administratively adjudicated to have engaged in the activity described above. D1-8.13, page 7 states staff members shall not hire or promote any person, staff member, or enlist the services of any contractor that may have contact with an offender when it is known that he: a. has engaged in sexual abuse with an offender in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution; b. has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, coercion, or if the victim did not consent or was unable to consent or refuse; or c. has been civilly or administratively adjudicated to have engaged in sexual activity by force, overt or implied threats of force, coercion, or if the victim did not consent or was unable to consent or refuse. D2-2.2, page 3 states prior to approval of a promotional appointment, regardless of the salary range, a check will be conducted of the employee's official personnel file through central office human resources. This check will be performed to ensure the employee has received no formal discipline for sustained allegations of sexual abuse and/or harassment or any information indicating any pending or adjudicated criminal charges. All sustained allegations will be considered by the department before an employee is promoted. A review of personnel files for five staff hired in the previous twelve months confirmed all five had a criminal background records check completed prior to hire. Additionally, a review of five contractor files confirmed that a criminal background records check was completed prior to enlisting their services.

115.17 (b): The PAQ indicated that agency policy requires the consideration of any incidents of sexual harassment in determining whether to hire or promote anyone, or to enlist the services of any contractor who may have contact with offenders. The Human Resource staff member confirmed that sexual harassment is considered when hiring or promoting staff or enlisting services of any contractors.

115.17 (c): The PAQ stated that agency policy requires that before it hires any new employees who may have contact with offenders, it conducts criminal background record checks and makes its best efforts to contact all prior institutional employers for information on substantiated allegations of sexual abuse or any resignations during a pending investigation. D1-8.13, page 7 states before hiring new staff members a worksite personnel staff member or designee shall perform a criminal background records check; and attempt to contact all prior institutional employers, for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse in accordance with the department procedure regarding background screening. D2-2.2, page 2 states individuals being interviewed for positions within the department shall be notified that a background investigation will be completed prior to his/her employment with the department. A

review of the Pre-Employment PREA Check form confirms that it includes areas for staff to contact prior institutional employers and ask three questions, including whether the applicant had any substantiated allegations of sexual abuse or sexual harassment and if the applicant resigned pending an investigation of an allegation of sexual abuse. The PAQ indicated that 192 people were hired in the previous twelve months who had a criminal background records check completed. The interview with the Human Resource staff member confirmed that a criminal background records check is completed for all applicants prior to hire and the agency attempts to contact all prior institutional employers about any substantiated allegations of sexual abuse or resignations during investigation. She stated they query MULES, which includes national, state and local criminal histories. A review of personnel files for five staff hired in the previous twelve months confirmed all five had a criminal background records check completed prior to hire. One of the five had prior institutional employment and the agency reached out to the employer related to the elements under this provision.

115.17 (d): The PAQ stated that agency policy requires that a criminal background record check be completed before enlisting the services of any contractor who may have contact with offenders. The PAQ indicated that there have been eighteen contracts for services where criminal background record checks were conducted on all staff covered under the contract. D1-8.13, page 7 states before hiring new staff members a worksite personnel staff member or designee shall perform a criminal background records check; and attempt to contact all prior institutional employers, for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse in accordance with the department procedure regarding background screening. D2-2.2, page 5 states contract staff, volunteers, and student interns shall have a background investigation conducted that consists of the criminal history check and any violations that have been reported to pertinent professional licensing and/or certification organizations, if applicable. The Human Resource staff member confirmed that all contractors have a criminal background records check completed prior to enlisting their services. A review of five contractor files confirmed that a criminal background records check was completed prior to enlisting their services.

115.17 (e): The PAQ indicated that agency policy requires either criminal background checks to be conducted at least every five years for current employees and contractors who may have contact with offenders or that a system is in place for otherwise capturing such information for current employees. D2-11.14, page 3 states each calendar year, in the month following each staff member's birth month, specific employment requirement verifications shall be conducted. A criminal history check shall be conducted to include outstanding warrants. Criminal history checks will be conducted and will consist of a query through the Missouri Uniform Law Enforcement System (MULES), and the National Criminal Information Center (NCIC) system. The interview with the Human Resource staff member indicated that a criminal

background records check is completed through MULES annually on the individuals birthday month. A review of four staff hired more than five year prior indicated all five had a criminal background records check completed at least every five years. A review of documentation for three contractors employed longer than five years indicated all three had a criminal background records check completed at least every five years. It should be noted most staff and contractors had a criminal background records check completed annually, which exceeds the requirement of this provision.

115.17 (f): A review of the Employment Applications noted that it includes four questions related to sexual abuse and sexual harassment. One question asks if the applicant resigned from an employer pending an investigation of an allegation of sexual abuse. A second question asks if the applicant has ever been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, of if the victim did not consent or was unable to consent or refuse; or has been civilly or administratively adjudicated to have engaged in the activity. A third question asks the applicant if they have ever had any substantiated allegations of sexual abuse or sexual harassment in prison, jail, lockup, community confinement, juvenile facility or other institution. Page 18 of the Employee Handbook notes that employees must notify the CAO if arrested or charged with a criminal offense. The Human Resource staff stated that questions are asked on the application which is completed prior to hire and promotion. She further stated that the agency imposes a continuing duty to disclose any such misconduct. A review of documents for five staff hired in the previous twelve months indicated all five completed the Employment Application, which includes the questions under this provision. Additionally, a review of three staff promoted during the previous twelve months confirmed all three completed the Employment Application prior to promotion.

115.17 (g): The PAQ indicated that agency policy states that material omissions regarding such misconduct or the provision of materially false information, shall be grounds for termination. D2-2.23, page 2 states falsification of any employment application may be grounds for disciplinary action in accordance with the department procedure regarding employee discipline and disqualification for consideration of a position. False information on the employment application regarding substantiated allegations of offender or resident abuse or harassment shall be grounds for termination.

115.17 (h): D2-5.1, page 7 states verification of information, other than public information, will be made with a written authorization from the employee. Verification may include inquiries from prospective institutional employers pertaining to sustained allegations of sexual abuse and/or harassment of an offender or resident during employment by the department. Such information will be obtained by contacting central office human resources. The Human Resource staff member confirmed the

agency would provide information related to any substantiated incidents of sexual abuse or sexual harassment when requested.

Based on a review of the PAQ, D1-8.13, D1-8.13, D2-2.2, D2-11.14, D2-13.1, D2-2.23, D2-5.1, Pre-Employment PREA Check, Application for Employment, Employee Handbook, Personnel Files for Staff and Contractors, and information obtained from the Human Resource staff interview, this standard appears to be compliant.

# 115.18 Upgrades to facilities and technologies Auditor Overall Determination: Meets Standard

## **Auditor Discussion**

#### Documents:

- 1. Pre-Audit Questionnaire
- 2. Camera Memorandum

#### Interviews:

- 1. Interview with the Agency Head Designee
- 2. Interview with the Warden

#### Site Review Observations:

- 1. Observations of Physical Plant
- 2. Observations of Video Monitoring Technology

#### Findings (By Provision):

115.18 (a): The PAQ indicated that the agency/facility has not acquired a new facility or made substantial expansion or modifications to existing facilities since the last PREA audit. During the tour the auditor confirmed there were no substantial modifications to the existing facility. The interview with the Agency Head Designee indicated that the agency has a comprehensive process to review every modification or addition to existing buildings. He advised there is a construction process where he

and engineers review the request. During the review they determine if modifications would interfere with protecting the offenders and whether it would interfere with lines of sighs, cameras views, etc. The interview with the Warden indicated they have not had any substantial modifications to the existing facility since the last PREA audit.

115.18 (b): The PAQ indicated that the agency/facility has installed or updated a video monitoring system, electronic surveillance system or other monitoring technology since the last PREA audit. During the tour the auditor observed cameras in housings units and work and common areas. The auditor verified that cameras assisted with supervision through coverage of blind spots and high traffic areas. Cameras do not replace staff, but supplement staffing. Cameras are actively monitored by main control and can be remotely accessed by administrative staff. Additionally, each area has access to their specific cameras for monitoring. During a review of cameras the auditor observed that numerous cameras were not working or the quality was less than adequate for proper viewing. During the on-site portion of the audit the facility worked with maintenance to fix a portion of the cameras that were not working. The interview with the Agency Head Designee indicated that they take video monitoring technology very seriously and that they utilize it for investigations as well as a supplement to supervision and monitoring. He advised staff are able to view areas that they may not have direct sight lines of through cameras. The Agency Head Designee noted that they have updated all the camera systems in the state to include 360 degree cameras to assist with viewpoints. The interview with the Warden confirmed that when they update or install video monitoring technology they consider how the technology will enhance their ability to protect offenders from sexual abuse. He stated cameras are used for overall coverage, including blind spots. A review of the memorandum notes that the facility has upgraded to fiberoptics but has not changed any actual video monitoring technology since the last PREA audit.

Based on a review of the PAQ, D1-8.13, Camera Memo, observations from the tour and information from interviews with the Agency Head Designee and Warden, this standard appears to be compliant.

| 115.21 | Evidence protocol and forensic medical examinations |  |  |  |  |  |
|--------|---|--|--|--|--|--|
|        | Auditor Overall Determination: Meets Standard       |  |  |  |  |  |
|        | Auditor Discussion                                  |  |  |  |  |  |
|        | Documents:  |  |  |  |  |  |
|        | 1. Pre-Audit Questionnaire                          |  |  |  |  |  |

- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. D1-8.8 Evidence Collection Accountability & Disposal
- 4. Evidence Procedures Manual
- 5. Evidence Protocol 2023
- 6. Forensic Examinations Memorandum
- 7. SANE Hospitals 2023 Document
- 8. International Association of Forensic Nurses (IAFN) Adult-Adolescent SANE Training
- 9. SANE Credentialing Log
- 10. Contract with Centurion
- 11. Agreement with Avenues Domestic & Sexual Violence Advocacy Services
- 12. Victim Advocate Memorandum
- 13. Investigative Reports

#### Interviews:

- 1. Interviews with Random Staff
- Interview with SAFE/SANE
- 3. Interview with the PREA Compliance Manager
- 4. Interviews with Offenders who Reported Sexual Abuse

#### Findings (By Provision):

115.21 (a): The PAQ indicated that the agency/facility is responsible for conducting both administrative and criminal investigations. Additionally, the PAQ stated that when conducting sexual abuse investigations, the agency investigators follow a uniform evidence protocol which is the institutional response plan and includes elements in the PREA response bag. D1-8.13, page 18 states the department shall ensure that administrative and/or criminal investigations are completed for all allegations of sexual abuse and repeated allegations of sexual harassment. D1-8.8, the Evidence Procedures Manual and the Evidence Protocol Memorandum outline the uniform evidence protocol. Interviews with fourteen random staff indicated thirteen knew and understand the protocol for obtaining useable physical evidence.

Additionally, eleven staff indicated they knew who was responsible for conducting sexual abuse investigations.

115.21 (b): The PAQ indicated that the protocol is not developmentally appropriate for youth as they do not house youthful offenders. The PAQ stated that the protocol was adapted from or otherwise based on the most recent edition of the DOJ's Office of Violence Against Women publication, "A National Protocol for Sexual Assault Medical Forensic Examinations, Adult/Adolescents" or similarly comprehensive and authoritative protocols developed after 2011. D1-8.8, the Evidence Procedures Manual and the Evidence Protocol Memorandum outline the uniform evidence protocol, including crime scene preservation, evidence collection and SAFE/SANE.

115.21 (c): The PAQ indicated that the facility offers offenders who experience sexual abuse access to forensic medical examinations onsite and at an outside facility. It stated that forensic exams are offered without financial cost to the victim. The PAQ indicated that examinations are conducted by SAFE or SANE and that when SAFE/ SANE are not available, a qualified medical practitioner performs forensic medical examinations. The PAQ noted that the facility documents efforts to provide SAFEs or SANEs and that SANE nurses are provided through the contract with Centurion. D1-8.13, page 16 states if the alleged perpetrator is a staff member, the victim shall be transported to the community emergency room for a sexual assault examination to be performed by a SANE or SAFE. If the alleged perpetrator is an offender and the allegation is reported within 72 hours of the alleged event and consists of penetration of the mouth, anus, buttocks, or vulva, however slight, by hand, finger, object instrument, or penis, the health services staff member shall contact the on call SANE staff member to inform them to report to the facility and determine the staff member's estimated time of arrival. The SANE staff member shall collect evidence according to established forensic procedures for processing and document the exam and finding in the applicable department computer system. If a SANE staff member is not available to conduct the sexual assault examination or if the victim's injuries are such that emergency room care is required, the victim shall be transported to the community emergency room with a SANE or SAFE for the sexual assault examination. The health services staff member shall notify the community emergency room. The health services staff member shall contact the shift supervisor to arrange transportation to the emergency room in accordance with institutional services procedures regarding offender transportation and supervision of hospitalized offenders and hospital, specialized ambulatory care, and telemedicine. For investigative purposes, the investigator may direct that the victim receive a sexual assault medical examination by the on-call SANE staff member. The SANE Hospitals document outlines that University Hospital of Missouri is the SAFE/SANE hospital for the facility. Page 68 of the Contract with Centurion notes that Centurion is required to designate at least four LPNs or RNs, as regional SANE. A review of the IAFN Adult-Adolescent SANE Training Outline notes that it includes eleven modules over the twelve week course. Training topics include: dynamics of sexual assault, overview,

victim response and crisis intervention, medical forensic history and observing and assessing physical examination findings, medical-forensic photography, medicalforensic specimen collection, medical-forensic documentation, STI and pregnancy testing and prophylaxis, program and operational issues, and courtroom testimony. The facility provided a credentialing log and training certificates confirming eleven medical staff had completed the training. The PAQ stated that there were five forensic exams conducted in the previous twelve months. Three examinations were by SAFE/ SANE and two were by qualified medical practitioners. The interview with the SANE noted that contracted medical staff are responsible for conducting forensic medical examinations for offender on offender sexual abuse, while any staff on offender sexual abuse victim would be transported to the local hospital. She advised there are a few on-call contracted SANE who are responsible for conducting forensic medical exams at all agency facilities. She confirmed she and the other SANEs are SAFE/SANE certified. The interview with the staff member at University Hospital of Missouri confirmed that they provide forensic medical examinations at the hospital. The staff confirmed that examinations are provided by SANE. A review of documentation confirmed there were four forensic examination conducted in the previous twelve months by SAFE/SANE at the facility. A fifth offender was offered a forensic medical examination but declined the services.

115.21 (d): The PAQ indicated that the facility attempts to make a victim advocate from a rape crisis center available to the victim, either in person or by other means and these efforts are documented. The PAQ further states that the facility provides a qualified staff member from a community based organization or a qualified agency staff member when a rape crisis center is not available to provide advocacy services. D1-8.13, page 18 states during the initial assessment, mental health treatment interventions shall be discussed with the victim by the QMHP and shall include options such as individual and/or group therapy. The QMHP shall explain and offer advocacy services to the alleged victim offender. The QMHP shall document the offender's acceptance or refusal of advocacy services in the electronic medical record. Page 20 further states each facility shall offer alleged victims of offender sexual abuse, a victim advocate to provide emotional support services, crisis intervention during the sexual assault exam, when applicable, during the investigative process. When an allegation of sexual harassment is forwarded for investigation, the alleged victim of sexual harassment shall be offered a victim advocate. The agreement with Avenues Domestic & Sexual Violence Advocacy Services states that the organization will provide a victim advocate to provide emotional support services and crisis intervention during the sexual abuse exam when applicable, and the investigative process. In addition to Avenues Domestic & Sexual Violence Advocacy Service, the facility has one staff member who completed the Advocacy with Survivors of Sexual Victimization for DOC training, who can serve as an advocate when needed. The Consent for Facility Advocacy Services notes that offenders sign a form that outlines that confidentiality is maintained during advocacy sessions with the exceptions of: plans to harm self or others, plans for escape, risk of suicide and/or disclosure of information that creates a concern for safety and security of the facility or staff. The facility provided confirmation that one staff member completed the training and can serve as a victim advocate when needed. The PCM stated that if requested by the victim, a victim advocate accompanies the offender during the forensic medical examination and investigatory interviews. She stated they have an advocate on-site, which is the Chaplain. Interviews with five offenders who reported sexual abuse indicated two were afforded access to a victim advocate after a report of sexual abuse. A review of documentation noted all sexual abuse victims were afforded access to a victim advocate. The auditor observed however that the advocate offered was a facility advocate, rather than an advocate from Avenues Domestic & Sexual Violence Advocacy Center.

115.21 (e): The PAQ indicated that as requested by the victim, a victim advocate, qualified agency staff member, or qualified community-based organization staff member accompanies and supports the victim through the forensic medical examination process and investigatory interviews and provides emotional support, crisis intervention, information and referrals. D1-8.13, page 20 states each facility shall offer alleged victims of offender sexual abuse, a victim advocate to provide emotional support services, crisis intervention during the sexual assault exam, when applicable, during the investigative process. When an allegation of sexual harassment is forwarded for investigation, the alleged victim of sexual harassment shall be offered a victim advocate. The agreement with Avenues Domestic & Sexual Violence Advocacy Services states that the organization will provide a victim advocate to provide emotional support services and crisis intervention during the sexual abuse exam when applicable, and the investigative process. In addition to Avenues Domestic & Sexual Violence Advocacy Service, the facility has one staff member who completed the Advocacy with Survivors of Sexual Victimization for DOC training, who can serve as an advocate when needed.. The Consent for Facility Advocacy Services notes that offenders sign a form that outlines that confidentiality is maintained during advocacy sessions with the exceptions of: plans to harm self or others, plans for escape, risk of suicide and/or disclosure of information that creates a concern for safety and security of the facility or staff. The facility provided confirmation that one staff member completed the training and can serve as a victim advocate when needed. The interview with the PCM stated that the facility has an MOU with Avenues Domestic & Sexual Violence Advocacy Services, which is the local advocacy center in Bowling Green. Interviews with five offenders who reported sexual abuse indicated two were afforded access to a victim advocate after a report of sexual abuse. A review of documentation noted all sexual abuse victims were afforded access to a victim advocate. The auditor observed however that the advocate offered was a facility advocate, rather than an advocate from Avenues Domestic & Sexual Violence Advocacy Center.

115.21 (f): The PAQ indicated this provision is not applicable as the agency/facility is responsible for conducting administrative and criminal sexual abuse investigations. D1-8.13, page 19 states the PREA manager shall request all responsible law

enforcement agencies follow PREA standards when conducting offender sexual abuse investigations.

115.21 (g): The auditor is not required to audit this provision.

115.21 (h): D1-8.13, page 20 states all staff members serving as a designated victim advocate for offenders shall receive victim advocacy training for sexual assault advocates .The memo from the PC advised that the agency has worked with the Missouri Coalition Against Domestic Violence and Sexual Violence to create an online advocacy training for those interested in providing advocacy services to victims of sexual violence within the agency. A review of the training curriculum confirms that the training was created by the Missouri Coalition Against Domestic Violence and Sexual Violence. The training outlines the continuum of sexual violence, terms and definitions, type of sexual violence, survivor and advocate response, samples of things to say, medical framework, the advocate's role, crisis intervention, how to help, establishing rapport, defining the problems and exploring feelings. The training includes activities and a post training quiz. The facility provided confirmation that one staff member completed the training and can serve as a victim advocate when needed.

Based on a review of the PAQ, D1-8.13, D1-8.8, Evidence Procedures Manual, Evidence Protocol 2023, Forensic Examinations Memorandum, SANE Hospitals 2023 Document, SANE Credentialling Log, Contract with Centurion, IAFN SANE Training Curriculum, Agreement with Avenues Domestic & Sexual Violence Advocacy Services, Victim Advocate Memorandum, investigative reports and information from interviews with the random staff, the SAFE/SANE, the PREA Compliance Manager and offenders who reported sexual abuse, this standard appears to require corrective action. A review of documentation noted all sexual abuse victims were afforded access to a victim advocate. The auditor observed however that the advocate offered was a facility advocate, rather than an advocate from Avenues Domestic & Sexual Violence Advocacy Center.

#### **Corrective Action**

The facility will need to train applicable staff on the on the requirement to offer an advocate from Avenues Domestic & Sexual Violence Advocacy Center first and if they are not available then staff advocates are to be utilized. Confirmation of the training will need to be provided.

Verification of Corrective Action Since the Interim Audit Report

The auditor gathered and analyzed the following additional evidence provided by the facility during the corrective action period relevant to the requirements in this standard.

#### Additional Documents:

Staff Training

The facility conducted training with staff on the requirement to utilized Avenues Domestic & Sexual Violence Advocacy Center prior to using staff, to serve as victim advocates. The training noted that if Avenues Domestic & Sexual Violence Advocacy Center is unavailable then the Chaplain would be utilized. Confirmation of the training was provided.

Based on the documentation provided the facility has corrected this standard and as such appears to be compliant.

# 115.22 Policies to ensure referrals of allegations for investigations

Auditor Overall Determination: Meets Standard

#### **Auditor Discussion**

#### Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- D1-8.1 Office of Professional Standards
- 4. D1-8.4 Institutional Investigations
- 5. Investigative Reports

#### Interviews:

- 1. Interview with the Agency Head Designee
- 2. Interviews with Investigative Staff

Findings (By Provision):

115.22 (a): The PAQ indicated that the agency ensures that an administrative or criminal investigation is completed for all allegations of sexual abuse and sexual harassment. D1-8.13, page 18 states the department shall ensure that administrative and/or criminal investigations are completed for all allegations of sexual abuse and repeated allegations of sexual harassment. D1-8.4, page 2 states an inquiry or investigation may be conducted by an institutional investigator when: an offender may have engaged in a violation of offender rules; or there is an allegation of staff member on offender sexual harassment (as defined in accordance with the department procedure regarding offender sexual abuse and harassment) not related to a pat search or a use of force. Allegations of offender sexual harassment or offender sexual abuse related to pat searches or uses of force shall be processed in accordance with the PREA coordinated response protocol reference document. The interview with the Agency Head Designee advised that there is a comprehensive reporting process and that all allegations follow a protocol checklist. He advised allegations are entered into the IRIS system. The allegations are then assigned to an investigator. The PAQ indicated that there were 45 allegations of sexual abuse and/or sexual harassment reported within the previous twelve months and all 45 resulted in an administrative investigation. None resulted in a criminal investigation. The PAQ noted that not all investigations have been completed. A review of documentation for fifteen allegations indicated all fifteen had an administrative investigation completed.

115.22 (b): The PAQ indicated that the agency has a policy that requires that all allegations of sexual abuse or sexual harassment be referred for investigations to an agency with the legal authority to conduct criminal investigations and that such policy is published on the agency website or made publicly available via other means. The PAQ also indicated that the agency documents all referrals of allegations of sexual abuse or sexual harassment for criminal investigation. D1-8.13, page 18 states the department shall ensure that administrative and/or criminal investigations are completed for all allegations of sexual abuse and repeated allegations of sexual harassment. A review of the agency website (https://doc.mo.gov/programs/PREA) confirms that D1-8.13 is published and available for public review. Interviews with investigators confirmed that agency policy requires that allegations of sexual abuse and sexual harassment be referred to an investigative agency with the legal authority to conduct criminal investigations, unless the activity is clearly not criminal. A review of documentation for fifteen allegations indicated all fifteen had an administrative investigation completed by an agency/facility investigator.

115.22 (c): D1-8.13, page 18 states the department shall ensure that administrative and/or criminal investigations are completed for all allegations of sexual abuse and

repeated allegations of sexual harassment. A review of the agency website (https://doc.mo.gov/programs/PREA) confirms that D1-8.13 is published and available for public review.

115.22 (d): The PAQ stated that this provision is not applicable as the agency is responsible for conducting all administrative and criminal investigations. D1-8.13, page 18 states the department shall ensure that administrative and/or criminal investigations are completed for all allegations of sexual abuse and repeated allegations of sexual harassment. A review of the agency website (https://doc.mo.gov/programs/PREA) confirms that D1-8.13 is published and available for public review.

115.22 (e): The auditor is not required to audit this provision.

Based on a review of the PAQ, D1-8.13, D1-8.1, D1-8.4, investigative reports, the agency's website and information obtained via interviews with the Agency Head Designee and investigators, this standard appears to be compliant.

# 115.31 Employee training

Auditor Overall Determination: Meets Standard

#### **Auditor Discussion**

#### Documents:

- Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. PREA Training Curriculum
- 4. Working with the Female Offender Training Curriculum
- 5. Supervising the Female Population Training Curriculum
- 6. Pat Searches Training Curriculum
- 7. PREA Refresher Training 2024
- 8. PREA Refresher Flyers
- 9. Staff Training Records

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1. Interviews with Random Staff

Findings (By Provision):

115.31 (a): The PAQ stated that the agency trains all employees who may have contact with offenders on the following matters: the agency's zero tolerance policy, how to fulfill their responsibilities under the agency's sexual abuse and sexual harassment policies and procedures, the offenders' right to be free from sexual abuse and sexual harassment, the right of the offender to be free from retaliation for reporting sexual abuse or sexual harassment, the dynamics of sexual abuse and sexual harassment in a confinement setting, the common reactions of sexual abuse and sexual harassment victims, how to detect and respond to signs of threatened and actual sexual abuse, how to avoid inappropriate relationship with offenders, how to communicate effectively and professionally with lesbian, gay, bisexual, transgender and intersex offenders and how to comply with relevant laws related to mandatory reporting laws. D1-8.13, pages 7-8 state all new staff members shall complete the department's online sexual misconduct and harassment training within 5 working days of employment. All staff members shall receive initial PREA training during the department's basic training. A review of the PREA Training Curriculum confirms it includes information on: the agency's zero-tolerance policy, how to fulfill their responsibilities under the agency's sexual abuse and sexual harassment policies and procedures, the residents' right to be free from sexual abuse and sexual harassment, the right of the resident to be free from retaliation for reporting sexual abuse or sexual harassment, the dynamics of sexual abuse and sexual harassment in a confinement setting, the common reactions of sexual abuse and sexual harassment victims, how to detect and respond to signs of threatened and actual sexual abuse, how to avoid inappropriate relationship with residents, how to effectively and professionally communicate with LGBTI residents and how to comply with relevant laws related to mandatory reporting. Interviews with fourteen random staff confirmed all fourteen had received PREA training and the training included the required elements under this provision. A review of fourteen staff training records indicated all fourteen had completed PREA training.

115.31 (b): The PAQ indicated that training is tailored to the gender of offender at the facility and that employees who are reassigned to facilities with opposite gender offenders are given additional training. D1-8.13, page 8 states all new staff members who shall be placed at a female facility shall receive gender specific training prior to being placed at a post. Staff members shall receive additional training if they are reassigned from a facility that houses only female offenders. Staff members shall receive additional training if they are reassigned from a facility that houses only female offenders to a facility that houses

only male offenders if their basic training or institutional basic training occurred more than two years prior to the time of assignment. A review of the Working with the Female Offender Training Curriculum and the Supervising the Female Population Training Curriculum indicates they include specific information on female offenders. The facility houses male offenders and as such no additional training was required for staff.

115.31 (c): The PAQ indicated that between training the agency provides employees who may have contact with offenders with refresher information about current policies regarding sexual abuse and sexual harassment. The PAQ stated that training is completed every two years and that refresher flyers are sent out every month as talking points to PCMs to distribute and discuss with staff as part of continuing education during years staff do not have the training. D1-8.13, page 8 states all staff members shall complete refresher training every two years to ensure knowledge of the agency's current sexual abuse and sexual harassment procedures. Years in which an employee is not required to complete training, the facility site coordinator shall provide refresher information on current sexual abuse and sexual harassment policies. A review of the PREA Refresher Trainings and the PREA Refresher Flyers confirmed that the agency/facility provides updated training information on various PREA topics. A review of documentation indicated thirteen of the fourteen staff had completed training at least every two years.

115.31 (d): The PAQ stated that the agency documents that employees who may have contact with offenders understand the training they have received through employee signature or electronic verification. D1-8.13, page 8 state all completed PREA training requires a PREA acknowledgment form or PREA basic training acknowledgment form stating the staff member understood and completed the training. A review of staff training records confirmed that staff manually sign an acknowledgment form or they complete online training which includes a post training quiz as electronic verification.

Based on a review of the PAQ, D1-8.13, PREA Training Curriculum, Working with the Female Offender Training Curriculum, Supervising the Female Population Training Curriculum, Pat Searches Training Curriculum, PREA Refresher Training 2024, PREA Refresher Flyers, staff training records as well as interviews with random staff, this standard appears to be compliant.

| 115.32 | Volunteer and contractor training             |  |  |  |  |
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|        | Auditor Overall Determination: Meets Standard |  |  |  |  |
|        | Auditor Discussion                            |  |  |  |  |

#### Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. Offender Sexual Abuse and Harassment A Guide for Partners in Corrections
- 4. PREA Training for Partners in Corrections
- 5. Contractor and Volunteer PREA Brochure
- 6. Contractor and Volunteer Training Records

#### Interviews:

1. Interviews with Volunteers and Contractors who have Contact with Offenders

Findings (By Provision):

115.32 (a): The PAQ indicated that all volunteers and contractors who have contact with offenders have been trained on their responsibilities under the agency's policies and procedures regarding sexual abuse/sexual harassment prevention, detection and response. D1-8.13, page 8 states all part-time employees, volunteers, and contract staff members shall receive PREA training specific to their classification as determined by the appropriate division director and chief of staff training. The PAQ indicated that 71 volunteers and contractors received PREA training. A review of PREA Training for Partners in Corrections indicates it includes information on the zero tolerance policy, the purpose of PREA, definitions, red flags (signs to look for), the coordinated response and the individuals role, characteristic of victims and perpetrators, common reactions of victim, professional boundaries and reporting (including the mandatory reporting statue). A review of the Offender Sexual Abuse and Harassment A Guide for Partners in Corrections notes that it includes information on the zero tolerance policy, definitions, avoidable contact, avoiding inappropriate relationships, retaliation, reporting, statutes and policy. The Contractor and Volunteer PREA Brochure is distributed annually and includes information on the zero tolerance policy, definitions, red flags, behaviors to avoid and reporting. Interviews with two contractors and one volunteer confirmed they received training on their responsibilities under the agency's sexual abuse and sexual harassment policies. A review of twelve contractor and seven volunteer training documents confirmed that all nineteen had completed PREA training.

115.32 (b): The PAQ indicated that the level and type of training provided to

volunteers and contractors is based on the services they provide and level of contact they have with offenders. Additionally, the PAQ indicates that all volunteers and contractors who have contact with offenders have been notified of the agency's zero tolerance policy regarding sexual abuse and sexual harassment and informed on how to report such incidents. D1-8.13, page 8 states all part-time employees, volunteers, and contract staff members shall receive PREA training specific to their classification as determined by the appropriate division director and chief of staff training. A review of PREA Training for Partners in Corrections indicates it includes information on the zero tolerance policy, the purpose of PREA, definitions, red flags (signs to look for), the coordinated response and the individuals role, characteristic of victims and perpetrators, common reactions of victim, professional boundaries and reporting (including the mandatory reporting statue). A review of the Offender Sexual Abuse and Harassment A Guide for Partners in Corrections notes that it includes information on the zero tolerance policy, definitions, avoidable contact, avoiding inappropriate relationships, retaliation, reporting, statutes and policy. The Contractor and Volunteer PREA Brochure is distributed annually and includes information on the zero tolerance policy, definitions, red flags, behaviors to avoid and reporting. Interviews with contractors and the volunteer indicated they complete training online annually. All three confirmed the training went over the zero tolerance policy and reporting procedures. A review of twelve contractor and seven volunteer training documents confirmed that all nineteen had completed PREA training.

115.32 (c): The PAQ stated that the agency maintains documentation confirming that volunteers/contractors understand the training they have received. D1-8.13, page 8 state all completed PREA training requires a PREA acknowledgment form or PREA basic training acknowledgment form stating the staff member understood and completed the training. A review of contractor and volunteer training documents noted that they either manually signed the acknowledgement form of they completed the online training which included a quiz at the end to document understanding.

Based on a review of the PAQ, D1-8.13, Offender Sexual Abuse and Harassment A Guide for Partners in Corrections, PREA Training for Partners in Corrections, Contractor and Volunteer PREA Brochure, Contractor and Volunteer training, as well as the interviews with contractors and volunteers, this standard appears to be compliant.

| imate education                              |
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| uditor Overall Determination: Meets Standard |
| uditor Discussion                            |
| ocuments:                                    |
| u  |

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. IS5-1.1 Diagnostic Center Reception and Orientation
- 4. IS5-1.2 Institution Receiving and Orientation
- 5. PREA Adult Comprehensive Education Video
- 6. PREA Brochure
- 7. PREA Advocacy Poster
- 8. PREA Posters
- 9. Department of Public Safety (DPS) Poster
- 10. Offender Rulebook
- 11. Sign Language Interpretation Service Information
- 12. Verbal Language Interpretation Service Information
- 13. Staff Translator List
- 14. Offender Education Records

#### Interviews:

- 1. Interview with Intake Staff
- 2. Interviews with Random Offenders

#### Site Review Observations:

- 1. Observations of Intake Area
- 2. Observations of PREA Posters

#### Findings (By Provision):

115.33 (a): The PAQ stated that offenders receive information at the time of intake about the zero tolerance policy and how to report incidents or suspicions of sexual abuse or harassment. The PAQ indicated that 1336 offenders received information at intake on the zero tolerance policy and how to report incident of sexual abuse/sexual

harassment. This is equivalent to 100% of offenders who arrived at the facility over the previous twelve months. A review of the Offender Rulebook noted that it outlines the definitions of sexual abuse and sexual harassment, conduct violations and sanctions for sexual abuse and sexual misconduct, steps to avoid sexual abuse, actions to take after an incident of sexual abuse, reporting methods, victim rights, and consequences. A review of the PREA Brochure noted that it includes information on the zero tolerance policy, definitions, tips for prevention, steps to take after sexual abuse, reporting methods, victim right and consequences. A review of the PREA Posters indicated they included information on reporting mechanisms. The DPS Poster outlines reporting mechanisms and provides contact information for Just Detention International and RAINN. The PREA Advocacy Poster included the phone number and mailing address to Just Detention International (JDI) and RAINN. A review of the PREA Adult Comprehensive Education Video confirms that it includes information on the zero tolerance policy, reporting methods, the residents right to be free from sexual abuse and sexual harassment, the residents right to be free from retaliation from reporting and the agency/facilities response to an allegation of sexual abuse. The auditor observed the intake process through a demonstration. Offenders are provided a packet of information that includes the grievance policy, the PREA Brochure, the DPS Poster and contact information for Avenues Domestic & Sexual Violence Advocacy Services. PREA information, including the Offender Rulebook, PREA Brochure, and PREA Posters is also available on the tablet. Each offender is provided a tablet free of charge. Staff also verbally advise offenders of the zero tolerance policy and reporting mechanisms, including through the PREA Hotline. The interview with the intake staff confirmed that offenders are provided information on the zero tolerance policy and reporting methods. She stated they provide them a brochure upon arrival. 37 of the 40 offenders that were interviewed indicated they received information on the zero tolerance policy and reporting mechanisms. It should be noted that NECC is not an intake facility and as such all offenders at the facility have also been previously provided PREA information upon intake, through another MO DOC facility. A review of 38 offender files of those received in the previous twelve months indicated that all 38 received PREA information at intake.

115.33 (b): IS5-1.1, pages 7-8 state each offender shall be scheduled for a formal institutional orientation, to occur within one week of arrival. Offenders shall receive a comprehensive Prison Rape Elimination Act (PREA) education. If the offender is disabled, limited English proficient or has limited reading skills, the PREA education shall be delivered in a manner which is understandable by the offender. Offenders shall sign an offender sexual abuse and harassment acknowledgment form showing they received PREA education and understand their rights to be free from sexual abuse, harassment and retaliation. IS5-1.2, pages 2-3 state after receiving an offender at an institution, designated reception and orientation unit staff members should ensure that offenders are provided an orientation program that includes general information including, but not limited to, the Prison Rape Elimination Act (PREA), description of and reporting potential PREA events and crime tips and PREA hotline information. After orientation, the offender will sign the receipt form and the

offender sexual abuse and harassment acknowledgement form signifying completion of orientation information. The PAQ indicated that 1315 offenders received comprehensive PREA education within 30 days of intake, which is equivalent to 100% of those that arrived in the last twelve months and stayed longer than 30 days. A review of the Offender Rulebook noted that it outlines the definitions of sexual abuse and sexual harassment, conduct violations and sanctions for sexual abuse and sexual misconduct, steps to avoid sexual abuse, actions to take after an incident of sexual abuse, reporting methods, victim rights, and consequences. A review of the PREA Brochure noted that it includes information on the zero tolerance policy, definitions, tips for prevention, steps to take after sexual abuse, reporting methods, victim right and consequences. A review of the PREA Posters indicated they included information on reporting mechanisms. The DPS Poster outlines reporting mechanisms and provides contact information for Just Detention International and RAINN. The PREA Advocacy Poster included the phone number and mailing address to Just Detention International (JDI) and RAINN. A review of the PREA Adult Comprehensive Education Video confirms that it includes information on the zero tolerance policy, reporting methods, the residents right to be free from sexual abuse and sexual harassment, the residents right to be free from retaliation from reporting and the agency/facilities response to an allegation of sexual abuse. While the facility is not required to complete additional PREA education they do provide offenders with additional PREA education. The auditor had the facility conduct a mock demonstration of the comprehensive PREA education process. Education is completed in the holding cells upon arrival. offenders are shown the PREA Adult Comprehensive Education Video on a 42 inch screen tv. The tv is rolled in front of the holding cell. The auditor observed the tv is viewable and that the audio was adequate.. The interview with the intake staff confirmed that offenders receive comprehensive PREA education on their right to be free from sexual abuse and sexual harassment, their right to be free from retaliation from reporting and policies and procedures after a report of sexual abuse. The intake staff advised offenders receive education the same day they arrive through the PREA video. Interviews with 40 offenders indicated 36 were told about their right to be free from sexual abuse, their right to be free from retaliation from reporting sexual abuse and agency policies and procedures on responding to an allegation. A review of 38 offender files of those received in the previous twelve months indicated all 38 had received comprehensive PREA education.

115.33 (c): The PAQ indicated that all offenders have received comprehensive PREA education within 30 days of intake. The PAQ noted that agency policy requires that offenders who are transferred from one facility to another be educated regarding their rights to be free from both sexual abuse and sexual harassment and retaliation for reporting such incidents and on agency policies and procedures for responding to such incidents, to the extent that the policies and procedures of the new facility differ from those of the previous facility. IS5-1.1, pages 7-8 state each offender shall be scheduled for a formal institutional orientation, to occur within one week of arrival. Offenders shall receive a comprehensive Prison Rape Elimination Act (PREA) education. If the offender is disabled, limited English proficient or has limited reading

skills, the PREA education shall be delivered in a manner which is understandable by the offender. Offenders shall sign an offender sexual abuse and harassment acknowledgment form showing they received PREA education and understand their rights to be free from sexual abuse, harassment and retaliation. IS5-1.2, pages 2-3 state after receiving an offender at an institution, designated reception and orientation unit staff members should ensure that offenders are provided an orientation program that includes general information including, but not limited to, the Prison Rape Elimination Act (PREA), description of and reporting potential PREA events and crime tips and PREA hotline information. After orientation, the offender will sign the receipt form and the offender sexual abuse and harassment acknowledgement form signifying completion of orientation information. A review of the Offender Rulebook noted that it outlines the definitions of sexual abuse and sexual harassment, conduct violations and sanctions for sexual abuse and sexual misconduct, steps to avoid sexual abuse, actions to take after an incident of sexual abuse, reporting methods, victim rights, and consequences. A review of the PREA Brochure noted that it includes information on the zero tolerance policy, definitions, tips for prevention, steps to take after sexual abuse, reporting methods, victim right and consequences. A review of the PREA Posters indicated they included information on reporting mechanisms. The DPS Poster outlines reporting mechanisms and provides contact information for Just Detention International and RAINN. The PREA Advocacy Poster included the phone number and mailing address to Just Detention International (JDI) and RAINN. A review of the PREA Adult Comprehensive Education Video confirms that it includes information on the zero tolerance policy, reporting methods, the residents right to be free from sexual abuse and sexual harassment, the residents right to be free from retaliation from reporting and the agency/facilities response to an allegation of sexual abuse. The interview with the intake staff confirmed that offenders receive comprehensive PREA education on their right to be free from sexual abuse and sexual harassment, their right to be free from retaliation from reporting and policies and procedures after a report of sexual abuse. The intake staff advised offenders receive education the same day they arrive through the PREA video. A review of 51 total offender files indicated all 51 had comprehensive PREA education completed after 2013.

115.33 (d): The PAQ indicated that PREA education is available in accessible formats for offenders who are LEP, deaf, visually impaired, and otherwise disabled, as well as to offenders who have limited reading skills. D1-8.13, page 10 states the department shall provide PREA related education in formats accessible to all offenders, including those who are limited English proficient, deaf, visually impaired, or otherwise disabled, as well as to offenders who have limited reading skills in accordance with the department's procedures regarding deaf and hard of hearing offenders, disabled offenders, and blind and visually impaired offenders. Offenders who have limited English proficiency shall be provided a copy of the video transcript and the PREA offender brochure in their native language. D5-5.1, page 3 states that deaf or hard of hearing offenders shall be offered the assistance of qualified interpreters and have other auxiliary aids explained to them during the diagnostic process. The policy

outlines the aids and services available to deaf and hard of hearing offenders. The agency has a contract for Sign Language Interpretation Services through Access Sign Language, LLC. A review of the PREA Brochure, PREA Posters, DPS Poster, PREA Advocacy Poster and Offender Rulebook confirmed that they are available in larger print. The PREA Brochure is also available in Braille. The PREA Adult Comprehensive Education Video is available in American Sign Language and includes text related to the verbal information provided. The agency has a contract for Verbal Language Interpretation Services through Language Access Multicultural People. Additionally, the agency has a list over 60 staff who can provide translation services. A review of the PREA Brochure, PREA Posters, DPS Poster, PREA Advocacy Poster and Offender Rulebook confirmed they were available in English and Spanish. Additionally, the PREA Brochure is available in six other languages. The PREA Adult Comprehensive Education Video is available in English and Spanish and includes text related to the verbal information provided. A review of six disabled offender records and two LEP offender records confirmed all eight received PREA education.

115.33 (e): The PAQ indicated that the agency maintains documentation of Offender participation in PREA education sessions. IS5-1.1, pages 7-8 state each offender shall be scheduled for a formal institutional orientation, to occur within one week of arrival. Offenders shall receive a comprehensive Prison Rape Elimination Act (PREA) education. If the offender is disabled, limited English proficient or has limited reading skills, the PREA education shall be delivered in a manner which is understandable by the offender. Offenders shall sign an offender sexual abuse and harassment acknowledgment form showing they received PREA education and understand their rights to be free from sexual abuse, harassment and retaliation. IS5-1.2, pages 2-3 state after receiving an offender at an institution, designated reception and orientation unit staff members should ensure that offenders are provided an orientation program that includes general information including, but not limited to, the Prison Rape Elimination Act (PREA), description of and reporting potential PREA events and crime tips and PREA hotline information. After orientation, the offender will sign the receipt form and the offender sexual abuse and harassment acknowledgement form signifying completion of orientation information. A review of offender files noted offenders sign an acknowledgment form confirming they completed the education.

115.33 (f): The PAQ indicated that the agency ensures that key information about the agency's PREA policies is continuously and readily available or visible through posters, handbooks or other written formats. D1-8.13, page 11 states the PREA site coordinator shall make key information readily available or visible to all offenders through PREA posters, the offender rulebook, electronic notebooks and the offender brochure on sexual abuse and harassment. The auditor observed PREA information posted throughout the facility via the PREA Posters and Department of Public Safety (DPS) Poster. The PREA Posters were observed in English and Spanish on letter size paper. The DPS Poster was in English on letter size paper. PREA information was also

observed on the offender tablet system. The Offender Rulebook, PREA Brochure, DPS Poster, and PREA Posters were observed on the tablet system. The auditor observed the PREA Advocacy Poster during the tour. The auditor confirmed that the PREA Advocacy Poster was accessible on the tablet system.

Based on a review of the PAQ, D1-8.13, IS5-1.1, IS5-1.2, PREA Adult Comprehensive Education Video, Offender Rulebook, PREA Brochure, PREA Advocacy Poster, PREA Posters, DPS Poster, Sign Language Interpretation Service Information, Verbal Language Interpretation Service Information, Staff Translator List, a review of offender records, observations made during the tour as well as information from interviews with intake staff and offenders, this standard appears to be compliant.

| 115.34 | Specialized training: Investigations   |  |  |  |  |
|--------|--|--|--|--|--|
|        | Auditor Overall Determination: Meets Standard  |  |  |  |  |
|        | Auditor Discussion   |  |  |  |  |
|        | Documents:   |  |  |  |  |
|        | 1. Pre-Audit Questionnaire   |  |  |  |  |
|        | 2. D1-8.13 Offender Sexual Abuse and Harassment  |  |  |  |  |
|        | 3. National Institute of Corrections (NIC) – Investigating Sexual Abuse In a Confinement Setting |  |  |  |  |
|        | 4. Standard of Proof Training Document   |  |  |  |  |
|        | 5. PREA Investigations (Sexual Harassment) Training Curriculum                                   |  |  |  |  |
|        | 6. Credibility Assessments Training Document   |  |  |  |  |
|        | 7. Investigator Training Records   |  |  |  |  |
|        |  |  |  |  |  |
|        | Interviews:  |  |  |  |  |
|        | 1. Interviews with Investigative Staff   |  |  |  |  |
|        |  |  |  |  |  |
|        | Findings (By Provision):   |  |  |  |  |
|        | 115.34 (a): The PAQ indicated that agency policy requires that investigators are                 |  |  |  |  |

trained in conducting sexual abuse investigations in confinement settings. D1-8.13, page 8 states investigators assigned to investigate offender sexual abuse allegations shall receive specialized PREA investigator training. The agency utilizes the NIC Conducting Sexual Abuse Investigations in a Confinement Setting training curriculum. In addition, the agency provides additional training to investigators via the PREA Investigations (Sexual Harassment) training, the Credibility Assessments Training Document and the Standard of Proof Training Document. Interviews with investigative staff confirmed the agency investigator completed the specialized investigator training, via the NIC training.

115.34 (b): D1-8.13, page 8 states investigators assigned to investigate offender sexual abuse allegations shall receive specialized PREA investigator training. The agency utilizes the NIC Conducting Sexual Abuse Investigations in a Confinement Setting training curriculum. In addition, the agency provides additional training to investigators via the PREA Investigations (Sexual Harassment) training, the Credibility Assessments Training Document and the Standard of Proof Training Document. A review of the NIC Conducting Sexual Abuse Investigations in a Confinement Setting training confirmed that it includes the following: techniques for interviewing sexual abuse victims, proper use of Miranda and Garrity warnings, sexual abuse evidence collection in confinement settings and the criteria and evidence required to substantiate an administrative investigation. Interviews with investigators confirmed that the agency investigator competed training that included the elements under this provision. A review of documentation confirmed nineteen investigators completed the specialized training and were issued a training certificate through the NIC.

115.34 (c): The PAQ indicated that the agency maintains documentation showing that investigators have completed the required training and that nineteen investigators had completed the required training. A review of documentation confirmed nineteen investigators completed the specialized training and were issued a training certificate through the NIC.

115.34 (d): The auditor is not required to audit this provision.

Based on a review of the PAQ, D1-8.13, National Institute of Corrections (NIC) – Investigating Sexual Abuse In a Confinement Setting, Standard of Proof Training Document, PREA Investigations (Sexual Harassment) Training Curriculum, Credibility Assessments Training Document, Investigator Training Records as well as the interviews with the investigators, this standard appears to be compliant.

**Auditor Overall Determination:** Meets Standard

### **Auditor Discussion**

### Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- PREA Overview by Relias Training
- 4. International Association of Forensic Nurses (IAFN) Adult-Adolescent SANE Training
- SANE Credentialing Log
- 6. Contract with Centurion
- 7. PREA Training Curriculum
- 8. Offender Sexual Abuse and Harassment A Guide for Partners in Corrections
- 9. PREA Training for Partners in Corrections
- 10. Medical and Mental Health Training Records

### Interviews:

Interviews with Medical and Mental Health Staff

Findings (By Provision):

115.35 (a): The PAQ stated that the agency has a policy related to training medical and mental health practitioners who work regularly in its facilities. D1.8-13, page 8 states health services staff members shall receive specialized PREA medical and mental health training. A review of the PREA Overview training curriculum confirms that it includes information on the following topics: how to detect and assess signs of sexual abuse and sexual harassment, how to preserve physical evidence of sexual abuse, how to respond effectively and professionally to victims of sexual abuse and sexual harassment and how and whom to report allegations or suspicion of sexual abuse and sexual harassment. The PAQ indicated that 42 (100%) medical and mental health care staff received the specialized training. Interviews with medical and mental health staff confirmed that both received specialized training and the training included the elements under this provision. A review of six medical and mental health care staff training records indicated all six had completed the specialized medical and

mental health training.

115.35 (b): The PAQ indicated that agency medical staff conduct forensic medical exams. Contracted medical and mental health staff conduct forensic medical examinations at the facility. Page 68 of the Contract with Centurion notes that Centurion is required to designate at least four LPNs or RNs, as regional SANE. A review of the IAFN Adult-Adolescent SANE Training Outline notes that it includes eleven modules over the twelve week course. Training topics include: dynamics of sexual assault, overview, victim response and crisis intervention, medical forensic history and observing and assessing physical examination findings, medical-forensic photography, medical-forensic specimen collection, medical-forensic documentation, STI and pregnancy testing and prophylaxis, program and operational issues, and courtroom testimony. The facility provided a credentialing log and training certificates confirming eleven medical staff had completed the training. Interviews with medical and mental health staff confirmed that they do not perform forensic medical examinations however they do have a SANE nurse that comes to the facility. The interview with the SANE noted that contracted medical staff are responsible for conducting forensic medical examinations for offender on offender sexual abuse, while any staff on offender sexual abuse victim would be transported to the local hospital. She advised there are a few on-call contracted SANE who are responsible for conducting forensic medical exams at all agency facilities. She confirmed she and the other SANEs are SAFE/SANE certified.

115.35 (c): The PAQ indicated that the agency maintains documentation showing that medical and mental health practitioners have completed the required training. A review of six medical and mental health care staff training records indicated all six had completed the specialized medical and mental health training. All staff had a certificate documenting completion and/or electronic verification through the Relias program.

115.35 (d): A review of the PREA Training Curriculum confirms it includes information on: the agency's zero-tolerance policy, how to fulfill their responsibilities under the agency's sexual abuse and sexual harassment policies and procedures, the residents' right to be free from sexual abuse and sexual harassment, the right of the resident to be free from retaliation for reporting sexual abuse or sexual harassment, the dynamics of sexual abuse and sexual harassment in a confinement setting, the common reactions of sexual abuse and sexual harassment victims, how to detect and respond to signs of threatened and actual sexual abuse, how to avoid inappropriate relationship with residents, how to effectively and professionally communicate with LGBTI residents and how to comply with relevant laws related to mandatory reporting. A review of PREA Training for Partners in Corrections indicates it includes information on the zero tolerance policy, the purpose of PREA, definitions, red flags (signs to look for), the coordinated response and the individuals role, characteristic of victims and

perpetrators, common reactions of victim, professional boundaries and reporting (including the mandatory reporting statue). A review of the Offender Sexual Abuse and Harassment A Guide for Partners in Corrections notes that it includes information on the zero tolerance policy, definitions, avoidable contact, avoiding inappropriate relationships, retaliation, reporting, statutes and policy. The Contractor and Volunteer PREA Brochure is distributed annually and includes information on the zero tolerance policy, definitions, red flags, behaviors to avoid and reporting. A review of six medical and mental health care staff training records indicated all six had completed training as required under 115.31 or 115.32.

Based on a review of the PAQ, D1-8.13, PREA Overview by Relias Training, International Association of Forensic Nurses (IAFN) SANE Training, SANE Credentialing Log, Contract with Centurion, PREA Training Curriculum, Offender Sexual Abuse and Harassment A Guide for Partners in Corrections, PREA Training for Partners in Corrections, medical and mental health care staff training records as well as interviews with medical and mental health care staff, this standard appears to be compliant.

# 115.41 Screening for risk of victimization and abusiveness

Auditor Overall Determination: Meets Standard

### **Auditor Discussion**

### Documents:

- 1. Pre-Audit Questionnaire
- D1-8.13 Offender Sexual Abuse and Harassment
- 3. Adult Internal Risk Assessment (AIRS)
- 4. Adult Internal Risk Assessment Scoring
- 5. Adult Internal Risk Assessment Manual
- 6. Adult Internal Risk Assessment Manual Supplement
- 7. Adult Internal Risk Assessment Training
- 8. Offender Assessment and Reassessment Documents

### Interviews:

1. Interviews with Staff Responsible for Risk Screening

- 2. Interviews with Random Offenders
- 3. Interview with the PREA Coordinator
- 4. Interview with the PREA Compliance Manager

Site Review Observations:

- 1. Observations of Risk Screening Area
- 2. Observations of File Location

Findings (By Provision):

115.41 (a): The PAQ stated that the agency has a policy that requires screening upon admission to a facility or transfer to another facility for risk of sexual abuse victimization or sexual abusiveness toward other offenders. D1-8.13, page 9 states facilities shall assess offenders for the risk of being sexually abused and the risk of being sexually abusive utilizing their divisional adult internal risk assessment. All offenders shall be assessed during intake and upon transfer to another facility for their risk of being sexually abused by other offenders or sexual abusiveness towards other offenders in accordance with the institutional services procedure regarding offender housing assignments, transgender and intersex offenders and the probation and parole procedures regarding housing assignments, transgender and intersex clients, and contracted residential facilities. The auditor observed the initial risk screening process. The initial risk assessment is completed in a private office setting, one-on-one. The staff use the Adult Internal Risk Assessment questionnaire and ask questions on the form, including, age, physical build, disabilities, prior incarcerations, criminal history, prior sexual abusiveness/offenses, sexual orientation, gender identity, prior sexual victimization, perception of vulnerability, history of violence, and if they ever requested protective custody. The staff also review information from the offender record as well as prior risk screening responses. Staff use both information from verbal response and the file review to complete the risk assessment. Interviews with 28 offenders that arrived within the previous twelve months indicated 21 were asked the risk screening questions upon arrival. The interview with the staff responsible for the risk screening indicated that offenders are screened at intake for their risk of victimization and risk of abusiveness.

115.41 (b): The PAQ indicated that the policy requires that offenders be screened for risk of sexual victimization or risk of sexually abusing other offenders within 72 hours of their intake. D1-8.13, page 9 states offenders be assessed within 72 hours of arrival. The PAQ stated that 1335 offenders, or 100% of those that arrived in the

previous twelve months, were screened for risk of sexual victimization or risk of sexually abusing other offenders within 72 hours. Interviews with 28 offenders that arrived within the previous twelve months indicated 21 were asked the risk screening questions upon arrival. The interview with the staff responsible for the risk screening confirmed that offenders are screened for their risk of victimization and abusiveness within 72 hours. A review of 38 offender files of those that arrived within the previous twelve months indicated 38 had an initial risk screening completed. 36 of the 38 were completed within 72 hours.

115.41 (c): The PAQ indicated that the risk assessment is conducted using an objective screening instrument. A review of the Adult Internal Risk Assessment indicates that it includes a risk of victimization section and a risk of abusiveness section. The risk of victimization section includes fourteen questions and the risk of abusiveness section includes four questions. Each section also has an override question. The Adult Internal Risk Assessment Scoring notes that responses associated with each questions have points assigned, ranging from zero to three. The points are totaled in each section and based on the number of points, one of three designations is assigned (Kappa, Sigma and Alpha). The Adult Internal Risk Manual and Supplement provide directions for staff on how to complete the risk screening as well as details behind each of the questions.

115.41 (d): A review of the Adult Internal Risk Assessment indicates that the assessment includes fourteen questions related to sexual victimization, including, if ever approached or threatened with sexual abuse while incarcerated, approached or threatened with physical violence while incarcerated, prior sexual victimization, victim of physical abuse, ever sought assistance from staff due to fear for safety due to sexual abuse, ever sought assistance from staff due to fear of physical violence, fear of placement in general population due to sexual or physical abuse, age, physical stature, disability, gender identity/sexual preference, prior incarcerations, prior sexual offenses against an child, and history of consensual sex while incarcerated. The assessment also has a victim override question which asks whether the offender had a substantiated investigation of sexual victimization (where was the victim) within the last five years. The Adult Internal Risk Manual and Supplement provide directions for staff on how to complete the risk screening as well as details behind each of the questions. It should be noted that the Adult Internal Assessment Manual Supplement outlines corrections to three questions that were identified through prior DOJ PREA audits. One of which changes the question related to prior sexual offenses to include adult or child and the other which handles exclusively non-violent criminal history. The interview with the staff responsible for the risk screening indicated she asks the questions on the Adult internal Risk Manual and she confirms information through a review of the offender's record in the system. Staff confirmed the required elements under this provision are considered.

115.41 (e): A review of the Adult Internal Risk Assessment confirms that the screening tool includes four questions related to sexual abusiveness, including, if ever found guilty of sex offense with adult victims, if ever found guilty of crimes of violence, any conduct violations for violent offenses within last ten years, and violation for Murder/ Manslaughter or Forcible Sexual Misconduct older than five years but less than ten years. The assessment also has an abusiveness override question which asks if the offender has a substantiated investigation for sexual misconduct or any conduct violations for Murder/Manslaughter or Forcible Sexual Misconduct within the last five years. The Adult Internal Risk Manual and Supplement provide directions for staff on how to complete the risk screening as well as details behind each of the questions. It should be noted that the Adult Internal Assessment Manual Supplement outlines corrections to three questions that were identified through prior DOJ PREA audits. The question related to sex offenses with adult victims was changed to include child and adult changes the question related to prior sexual offenses to include any prior sexual offenses. The question related to conduct violations for violent offenses within the last ten years was changed to remove the timeframe of ten years. The interview with the staff responsible for the risk screening indicated she asks the questions on the Adult internal Risk Manual and she confirms information through a review of the offender's record in the system. Staff confirmed the required elements under this provision are considered.

115.41 (f): The PAQ indicated that policy requires that the facility reassess each offender's risk of victimization or abusiveness within a set time period, not to exceed 30 days after the offender's arrival at the facility, based upon any additional, relevant information received by the facility since the intake screening. D1-8.13, page 9 states offenders shall be reassessed within 30 days of arrival and shall consider additional relevant information received by the facility after the initial intake screening. The PAQ indicated 1315, or 100% of offenders entering the facility who stayed longer than 30 days, were reassessed for their risk of sexual victimization or of being sexually abusive within 30 days after their arrival at the facility. The risk reassessment process it completed in a private office setting, one-on-one. The staff complete the same process as the initial, including verbally asking questions and reviewing file information. Staff also ask if anything has changed since they arrived. The interview with staff responsible for the risk screening indicated that offenders are reassessed within 25 days. Interviews with 28 offenders that arrived in the previous twelve months indicated seventeen were asked the risk screening questions on more than one occasion. A review of 38 offender files indicated all 38 offenders had a reassessment completed. 36 the 38 were completed within 30 days.

115.41 (g): The PAQ indicated that policy requires that an offender's risk level be reassessed when warranted due to a referral, request, incident of sexual abuse, or receipt of additional information that bears on the offender's risk of sexual victimization or abusiveness. D1-8.13, page 9 states the offender's risk level shall be reassessed when warranted due to a referral, incident of sexual abuse, or upon

request or receipt of additional information that impacts an offender's risk of sexual victimization or abusiveness. The interview with staff responsible for risk screening confirmed that offenders are reassessed when warranted due to request, referral, incident of sexual abuse or receipt of additional information. Interviews with 28 offenders that arrived in the previous twelve months indicated seventeen were asked the risk screening questions on more than one occasion. A review of 38 offender files indicated all 38 offenders had a reassessment completed. There were two sexual abuse allegations that would necessitate a reassessment due to incident of sexual abuse. Neither had a reassessment completed at the facility due to incident of sexual abuse. It should be noted that one victim was transferred and had a risk assessment completed upon transfer.

115.41 (h): The PAQ indicated that policy prohibits disciplining offenders for refusing to answer whether or not the offender has a mental, physical or developmental disability; whether or not the offender is or is perceived to be gay, lesbian, bisexual, transgender, intersex or gender non-conforming; whether or not the offender has previously experienced sexual victimization; and the offender's own perception of vulnerability. D1-8.13, page 9 states the offender shall not be disciplined for refusing to answer or not disclosing complete information during the assessment. The interview with the staff responsible for risk screening indicated that offenders are not disciplined for refusing to answer or not fully disclose information for any of the risk screening questions.

115.41 (i): Offenders risk assessments are documented electronically via the MOSIC system. During the tour the auditor had a security staff member pull up the risk screening information in MOSIC. The auditor viewed that the staff did not have access and was given an error message that noted they were not authorized to view the information. The PC stated that the agency has implemented appropriate controls on information from the risk screening to ensure sensitive information is not exploited. He stated the information is limited to Corrections Case Managers and their supervisors, as these are the staff who complete the risk screening. All other staff just have access to review the label produced as a result of the risk assessment. The interview with the PCM confirmed that the agency has outlined who should have access to the risk screening information so that sensitive information is not exploited. She stated only those who conduct the screening have access. The staff responsible for the risk screening stated that the information from the risk screening is only accessible to case managers and supervisors.

Based on a review of the PAQ, D1-8.13, Adult Internal Risk Assessment (AIRS), Adult Internal Risk Assessment Scoring, Adult Internal Risk Assessment Manual, Adult Internal Risk Assessment Manual Supplement, Adult Internal Risk Assessment Training, offender files and information from interviews with the PREA Coordinator, PREA Compliance Manager, staff responsible for conducting the risk screenings and

random offenders, this standard appears to require corrective action. There were two sexual abuse allegations that would necessitate a reassessment due to incident of sexual abuse. Neither had a reassessment completed at the facility due to incident of sexual abuse. It should be noted that one victim was transferred and had a risk assessment completed upon transfer.

### Corrective Action

The facility will need to ensure that sexual abuse victims of substantiated or unsubstantiated investigations and sexual abuse perpetrators of substantiated investigations have a reassessment completed due to incident of sexual abuse. The facility will need to train applicable staff on this process and provide confirmation of the training. Additionally, the facility will need to provide the list of sexual abuse allegations and associated reassessments during the corrective action period.

Verification of Corrective Action Since the Interim Audit Report

The auditor gathered and analyzed the following additional evidence provided by the facility during the corrective action period relevant to the requirements in this standard.

### Additional Documents:

- 1. Staff Training
- 2. List of Sexual Abuse Allegations During the Corrective Action Period
- 3. Risk Reassessments

The facility conducted training with applicable staff on conducting reassessments due to incident of sexual abuse. The training noted that a reassessment is required for victims of substantiated and unsubstantiated sexual abuse incidents and for perpetrators of substantiated sexual abuse incidents. Confirmation of the training was provided.

The facility provided a list of completed sexual abuse investigations during the corrective action period and associated risk assessments. The facility had five unsubstantiated sexual abuse incidents and all five victims had a reassessments

completed.

Based on the documentation provided the facility has corrected this standard and as such appears to be compliant.

# 115.42 Use of screening information **Auditor Overall Determination: Meets Standard Auditor Discussion** Documents: Pre-Audit Questionnaire 2. D1-8.13 Offender Sexual Abuse and Harassment 3. IS5-2.3 Offender Internal Classification 4. IS18-1.1 Required Activities 5. IS5.3.1 Offender Housing Assignments 6. Transgender Offender Protocol 7. Transgender Committee Review High Risk Victim and High Risk Abuser Assignments 8. Transgender/Intersex Offender Biannual Reviews 10. LGBTI Offender Housing Documents 11. Memorandum Related to Alpha and Sigma Housing Interviews: Interviews with Staff Responsible for Risk Screening 2. Interview with PREA Coordinator 3. Interview with PREA Compliance Manager 4. Interviews with Transgender/Intersex Offenders

5. Interviews with Gay, Lesbian and Bisexual Offenders

Site Review Observations:

- 1. Location of Offender Records.
- 2. Housing Assignments of LGBTI Offenders
- 3. Shower Area in Housing Units

Findings (By Provision):

115.42 (a): The PAQ stated that the agency/facility uses information from the risk screening to inform housing, bed, work, education and program assignments with the goal of keeping separate those offenders at high risk of being sexually victimized from those at high risk of being sexually abusive. D1-8.13, page 10 states housing, cell, bed, education, and programming assignments shall be individualized utilizing the adult internal risk assessment with the goal of keeping separate those offenders identified at high risk of sexual victimization from offenders assessed at high risk of being sexually abusive. This shall be in accordance with the institutional services procedures regarding offender housing assignments, transgender and intersex offenders, offender recreation and activities, and probation and parole procedures regarding community supervision centers, the community release center, and contracted residential facilities. IS18-1.1, page 4 states housing unit staff members shall utilize the internal classification information to designate required activities assignments for the purpose of keeping separate and/or ensuring the appropriate monitoring of those offenders at high risk of being sexually victimized from those at high risk of being sexually abusive when working or attending programming together in accordance with institutional services procedures regarding offender internal classification systems. IS5-2.3, page 1 states the department utilizes an internal classification system to assist department staff members in determining appropriate housing, programs, and work assignments of offenders to ensure offender safety, institutional security, and compliance with the Prison Rape Elimination Act (PREA) guidelines. The interview with the PREA Compliance Manager indicated that information from the risk screening is utilized to house offenders accordingly. She stated Alphas are not housed with Sigmas and they have specific wings to house these individuals. She noted they keep Sigmas and Alphas separated with housing as well as programming and jobs. The PCM advised they would not be in programs or jobs together unsupervised. The interview with the staff responsible for the risk screening indicated that the information from the risk screening is utilized to determine housing, bed assignments, education and programming. She advised it is all individualized and they keep Alphas and Sigmas apart. A review of documentation indicated that Sigma offenders were housed in the same housing unit as Alpha

offenders, however none were housed in the same cell together. A memo from the PCM noted that the housing units that had Sigma and Alpha offenders were specialized housing units (i.e. segregation, protective custody, substance abuse, honor, etc.) and that outside the specialized housing units Alpha and Sigma offenders were not housed on the same unit. The memo further confirmed that these housing assignment were reviewed and determined to be applicable based on the special housing. Additionally, the auditor confirmed that job, program and education assignments were appropriate.

115.42 (b): The PAQ indicated that the agency/facility makes individualized determinations about how to ensure the safety of each offender. D1-8.13, page 10 states housing, cell, bed, education, and programming assignments shall be individualized utilizing the adult internal risk assessment with the goal of keeping separate those offenders identified at high risk of sexual victimization from offenders assessed at high risk of being sexually abusive. This shall be in accordance with the institutional services procedures regarding offender housing assignments, transgender and intersex offenders, offender recreation and activities, and probation and parole procedures regarding community supervision centers, the community release center, and contracted residential facilities. IS18-1.1, page 4 states housing unit staff members shall utilize the internal classification information to designate required activities assignments for the purpose of keeping separate and/or ensuring the appropriate monitoring of those offenders at high risk of being sexually victimized from those at high risk of being sexually abusive when working or attending programming together in accordance with institutional services procedures regarding offender internal classification systems. IS5-2.3, page 1 states the department utilizes an internal classification system to assist department staff members in determining appropriate housing, programs, and work assignments of offenders to ensure offender safety, institutional security, and compliance with the Prison Rape Elimination Act (PREA) guidelines. The interview with the staff responsible for the risk screening indicated that the information from the risk screening is utilized to determine housing, bed assignments, education and programming. She advised it is all individualized and they keep Alphas and Sigmas apart.

115.42 (c): The PAQ stated that the agency/facility makes housing and program assignments for transgender or intersex offenders in the facility on a case by case basis. D1-8.13, page 9 states housing assignment for transgender and intersex offenders shall be made in accordance with the institutional services and probation and parole procedures regarding housing assignments. IS5-3.1, page 3 states the transgender committee is responsible for determining a permanent housing assignment for each transgender or intersex offender, and prior to this assignment shall meet with each offender to determine his vulnerability within the general population and length of time living as the acquired gender. A review of the Transgender Offender Protocol notes that there are three different committees, one at the facility level, one at the agency level and one at the clinical level. The document

outlines that the facility level team meets with the transgender or intersex individual within ten days to review health and safety needs. The PCM stated that program and placement of transgender and intersex offenders is determined based on risk screening. She stated they have meetings twice a year and ask them about housing and programming to ensure they get roomed appropriately. She further advised male/female housing is made by central office. The PCM confirmed that housing and program assignments take into consideration the offender's health and safety as well as any security or management problems. Interviews with transgender offenders indicated four of the five were asked how they felt about their safety with regard to housing and programming. None felt they were housed solely based on their gender identity. A review of the Transgender Committee Review for five transgender offenders confirms that they had a case by case review. The form notes the offenders view of vulnerability, historical overview of offender, institutional adjustment, programming assignments, health care status, accommodations, security concerns, etc.

115.42 (d): D1-8.13, page 22 states the department shall make informed decisions regarding the health and safety of transgender and intersex offenders by ensuring that there are assessed every 6 months in accordance with the institutional services procedure regarding transgender and intersex offenders. The interview with the PCM indicated transgender and intersex offenders are reassessed every six months. The staff responsible for the risk screening confirmed transgender and intersex offenders are reassessed at least biannually. A review of documentation for five transgender offenders, noted four had biannual assessments completed. One was not at the facility longer than six months and as such only had one assessment.

115.42 (e): Interviews with the PCM and staff responsible for the risk screening indicated that transgender and intersex offenders' view with respect to their safety are given serious consideration. Interviews with transgender offenders indicated four of the five were asked how they felt about their safety with regard to housing and programming.

115.42 (f): During the tour the auditor confirmed that showers were single person and provided privacy through curtains, walls and expanded metal. Interviews with the PCM and the staff responsible for risk screening confirmed that transgender and intersex offenders are given the opportunity to shower separately. The PCM stated all showers are single person. Interviews with five transgender offenders confirmed all five are afforded the opportunity to shower separately.

115.42 (g): The interviews with the PC and PCM confirmed that the agency does not have a consent decree and that LGBTI offenders are not placed in one housing unit or

one facility based on their gender identify and/or sexual preference. The PC stated LGBTI offenders are housed case by case, just like all other offenders. He advised housing LGBTI offenders in one facility, unit or wing would violate policy and the PREA standards. Interviews with LGBTI offenders confirmed none of the six felt that they were placed in any specific housing unit, facility or wing based on their sexual preference and/or gender identity. A review of housing assignments for offenders who identified as LGBTI confirmed they were housed among numerous housing units within the facility.

Based on a review of the PAQ, D1-8.13, IS5-2.3, IS18-1.1, IS5.3.1, Transgender Offender Protocol, Transgender Committee Review, High Risk Victim and High Risk Abuser Assignments, Transgender/Intersex Offender Biannual Reviews, LGBTI Offender Housing Documents, Memorandum Related to Alpha and Sigma Housing, observations from the tour, and information from interviews with the PC, PCM, staff responsible for the risk screenings and LGBTI offenders, this standard appears to be compliant.

## 115.43 Protective Custody

Auditor Overall Determination: Meets Standard

### **Auditor Discussion**

### Documents:

- Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- Housing Assignments for High Risk Offenders

### Documents:

- 1. Interview with the Warden
- Interview with the Staff Who Supervisor Offenders in Segregated Housing

### Site Review Observations:

1. Observation of the Segregated Housing Unit

Findings (By Provision):

115.43 (a): The PAQ indicated the agency has a policy that prohibits placing offenders at high risk of sexual victimization in involuntary segregated housing unless an assessment has been made, and there has been a determination that there is no available alternative means of separation from likely abusers. D1-8.13, page 15 states following an allegation of offender sexual abuse or if an offender is assessed as being at high risk of victimization, the shift supervisor shall ensure the offender is housed in the least restrictive housing available to ensure safety. The assessment for least restrictive housing shall occur within 24 hours of the allegation or the offender being identified as at risk. The PAQ indicated there have been zero instances where offenders have been placed in involuntary segregated housing due to their risk of sexual victimization. The interview with the Warden confirmed that the agency has a policy that prohibits placing offenders at high risk of victimization in segregated housing unless there are no other available alternative means of separation of likely abusers. A review of documentation for high risk offenders (Sigma) indicated numerous were housed in segregated housing, however they were housed there due to discipline and/or they requested protective custody. None were segregated due to risk of victimization.

115.43 (b): D1-8.13, page 15 states if the assessment of least restrictive housing is due to an allegation of sexual abuse or sexual harassment the shift supervisor shall note the recommended housing option on the PREA allegation notification penetration/non-penetration event checklist. If segregation is recommended, the shift supervisor shall note on the PREA notification checklist the reason no alternative means of housing separation can be arranged and the offender victim shall be placed in segregated housing in accordance with institutional services procedures regarding temporary administrative segregation confinement and administrative segregation. During the tour the auditor observed the segregated housing unit. The housing unit had a separate recreation area. Offenders in segregated housing have out of cell time via recreation (three times a week) and showers (three times a week). Phone access is requested through the case manager. Offenders have access to their tablets after seven days in segregated housing. Grievances and mail are provided to case managers and/or evening shift staff during their daily rounds. The interview with the staff who supervise offenders in segregated housing confirmed that offenders placed in involuntary segregated housing due to risk of victimization would have equal access to program, privileges, education and work opportunities to the extent possible. She stated they would document any restrictions on the segregation reviews. There were zero offenders at high risk of victimization in segregated housing due to their risk of victimization and as such no interviews were conducted.

115.43 (c): D1-8.13, page 15 states assignment to involuntary segregation housing shall not ordinarily exceed a period of 30 days. The PAQ indicated there have been

zero instances where offenders have been placed in involuntary segregated housing due to their risk of sexual victimization. The Warden confirmed that the facility would only assign offenders to involuntary segregated housing only until an alternative means of separation from likely abusers can be arranged. He stated they could find alternative housing within 24 hours. The interview with the staff who supervise offenders in segregated housing advised the facility would only assign offenders to involuntary segregated housing only until an alternative means of separation from likely abusers can be arranged. She stated they generally do not place victims in segregated housing, however they would be able to find alternative housing within a few weeks.

115.43 (d): D1-8.13, page 15 states if the assessment of least restrictive housing is due to an allegation of sexual abuse or sexual harassment the shift supervisor shall note the recommended housing option on the PREA allegation notification penetration/non-penetration event checklist. If segregation is recommended, the shift supervisor shall note on the PREA notification checklist the reason no alternative means of housing separation can be arranged and the offender victim shall be placed in segregated housing in accordance with institutional services procedures regarding temporary administrative segregation confinement and administrative segregation. The PAQ indicated there have been zero instances where offenders have been placed in involuntary segregated housing due to their risk of sexual victimization and as such no files had documentation related to this provision. A review of documentation for high risk offenders (Sigma) indicated numerous were housed in segregated housing, however they were housed there due to discipline and/or they requested protective custody. None were segregated due to risk of victimization.

115.43 (e): The PAQ indicated if an involuntary segregated housing assignment is made, the facility affords each such offender a review every 30 days to determine whether there is a continuing need for separation from the general population. D1-8.13, page 15 states every 30 days, the offender shall be afforded a review to determine whether there is a continuing need for separation from the general population in accordance with institutional services procedures regarding segregation units and protective custody. The interview with the staff who supervise offenders in segregated housing confirmed that they would be reviewed at least every 30 days.

Based on a review of the PAQ, D1-8.13, housing assignments for high risk offenders, observations from the facility tour as well as information from interviews with the Warden and staff who supervise offenders in segregated housing, this standard appears to be compliant.

Auditor Overall Determination: Meets Standard **Auditor Discussion** Documents: 1. Pre-Audit Questionnaire 2. D1-8.13 Offender Sexual Abuse and Harassment 3. D1-8.9 Crime Tips and PREA Hotlines 4. Statutes of Missouri 217.410 5. Offender Rulebook 6. PREA Brochure 7. PREA Posters 8. Department of Public Safety (DPS) Poster 9. Employee Handbook 10. C.L.E.A.R. Line Poster 11. Memorandum of Understanding with Department of Public Safety Crime Victims Unit 12. Interoffice Communication/PREA Checklist 13. Photos of Updated DPS Posters 14. Training with Mailroom Staff Interviews: 1. Interviews with Random Staff 2. Interviews with Random Offenders 3. Interview with the PREA Compliance Manager Site Review Observations: Observation of Posted PREA Information

Findings (By Provision):

115.51 (a): The PAQ stated that the agency has established procedures for allowing multiple internal ways for offenders to report privately to agency officials; sexual abuse or sexual harassment; retaliation by other offenders or staff for reporting sexual abuse or sexual harassment; and staff neglect or violation of responsibilities that may have contributed to such incidents. D1-8.13, pages 11-12 state each facility shall provide multiple ways for offenders to make anonymous reports of allegations of offender sexual abuse and harassment, retaliation, staff member neglect, and violation of responsibilities that may have contributed to an incident of offender sexual abuse, to include but not limited to: informal resolution request (IRR), grievance process, or offender complaint, a staff member, PREA hotline, and advocacy agency. Offenders may make anonymous reports of allegations of offender sexual abuse to the Department of Public Safety, Crimes Victims Services Unit. All offender mail addressed to the Crimes Victims Services Unit shall be treated as confidential mail and not subject to examination. Facilities shall maintain strict policies prohibiting mailroom staff from revealing to staff members or administrators the fact that an offender sent correspondence to the sexual abuse reporting entity. A review of the Offender Rulebook noted that it outlines reporting methods, including verbally or in writing to staff, through the PREA hotline (number provided) and/or by writing to the DPS Crime Victims Services Unit. A review of the PREA Brochure noted that it includes information on reporting methods, including verbally or in writing to staff, through the PREA hotline (number provided) and/or by writing to the DPS Crime Victims Services Unit. A review of the PREA Posters indicated they included information on reporting methods, including verbally or in writing to staff, through the PREA hotline (number provided) and/or by writing to the DPS Crime Victims Services Unit. A review of the DPS Poster noted that it included information on reporting mechanism, including to staff, through the PREA hotline, and anonymously to DPS. The auditor observed PREA information posted throughout the facility via the PREA Posters and Department of Public Safety (DPS) Poster. The PREA Posters were observed in English and Spanish on letter size paper. The DPS Poster was in English on letter size paper. PREA information was also observed on the offender tablet system. The Offender Rulebook, PREA Brochure, DPS Poster, and PREA Posters were observed on the tablet system. The auditor tested the internal reporting mechanisms during the tour. The auditor called the PREA hotline on June 9, 2025 from a phone in an offender housing unit with assistance from an offender. The offender dialed "1" for a collection call, then entered the hotline number, and was then prompted to entered their pin number. The auditor left a message on the PREA hotline voicemail. The auditor was provided confirmation on June 16, 2025 that the call was received and processed by the PC. The auditor also tested the written reporting mechanism. The auditor submitted a kite via a located box in a housing unit. The kite was submitted on June 9, 2025. The auditor received confirmation on June 10, 2025 that the kite was received and was provided to the PCM. Interviews with 40 offenders confirmed that all 40 were aware of at least one method to report sexual abuse and sexual harassment. Offenders advised they would report through the hotline, to staff or in writing. Interviews with fourteen staff confirmed that offenders can report to staff, via a kite and through the hotline.

115.51 (b): The PAQ stated that the agency provides at least one way for offenders to report abuse or harassment to a public entity or office that is not part of the agency. D1-8.13, page 12 states offenders may make anonymous reports of allegations of offender sexual abuse to the Department of Public Safety, Crimes Victims Services Unit. All offender mail addressed to the Crimes Victims Services Unit shall be treated as confidential mail and not subject to examination. Facilities shall maintain strict policies prohibiting mailroom staff from revealing to staff members or administrators the fact that an offender sent correspondence to the sexual abuse reporting entity. The MOU with the Department of Public Safety notes that DPS shall receive written correspondence of allegations of offender sexual abuse and harassment and that all written correspondence shall be documented in the SharePoint application. DPS staff will send alerts to agency staff notifying of the correspondence and recorded information in SharePoint. A review of the Offender Rulebook noted that it outlines reporting methods, including verbally or in writing to staff, through the PREA hotline (number provided) and/or by writing to the DPS Crime Victims Services Unit. A review of the PREA Brochure noted that it includes information on reporting methods, including verbally or in writing to staff, through the PREA hotline (number provided) and/or by writing to the DPS Crime Victims Services Unit. A review of the PREA Posters indicated they included information on reporting methods, including verbally or in writing to staff, through the PREA hotline (number provided) and/or by writing to the DPS Crime Victims Services Unit. A review of the DPS Poster noted that it included information on reporting mechanism, including to staff, through the PREA hotline, and anonymously to DPS. The DPS Poster states offenders can report anonymously by writing to DPS and that offenders do not have to include their name or number on the envelop and the envelop does not need to be sealed. The auditor observed PREA information posted throughout the facility via the PREA Posters and Department of Public Safety (DPS) Poster. The PREA Posters were observed in English and Spanish on letter size paper. The DPS Poster was in English on letter size paper. PREA information was also observed on the offender tablet system. The Offender Rulebook, PREA Brochure, DPS Poster, and PREA Posters were observed on the tablet system. It should be noted the DPS Poster on the tablet was the older version and did not identify DPS as the external reporting entity and did not outline the ability to remain anonymous. The auditor also tested the external reporting mechanism via a letter to DPS. The auditor sent a letter to DPS during a prior MO DOC audit. The process is the same across the agency and as such the auditor did send a subsequent test letter. The auditor obtained an envelope and sent a letter to DPS on May 27, 2025. The auditor observed the mailing address on the numerous PREA Posters. Residents are able to remain anonymous as the letter does not require a return address. Additionally, it does not require postage. The DPS is utilized for numerous services and as such they are not just an organization to report sexual abuse. The auditor received confirmation on June 10, 2025 that the letter was received by the Department of Public Safety. The Program Specialist advised she would scan the letter and sent it to the MO DOC PREA office. She further confirmed that offenders can remain anonymous when reporting. During the tour the auditor observed the mail process. A locked box is located in each housing building where offenders can place

mail. The mailroom staff indicated that incoming regular mail from family and friends is electronic and comes in through the JPay system. Staff review all incoming electronic regular mail prior to it being released to the offender tablet. Incoming regular physical mail from the Post Office is opened and read prior to being given to the offender. Legal mail is not inspected and is provided to the case manager. The offender opens the mail in front of the case manager. Outgoing electronic regular mail goes through the JPay system. Staff review outgoing mail prior to it being released to the recipient. Outgoing regular physical mail is provided to the mailroom unsealed. All outgoing regular mail is opened and reviewed by staff. Legal mail is provided to the mailroom sealed. Mailroom staff confirm the address on the envelope and send it out without opening/reviewing. The mailroom staff advised they were unfamiliar with how mail to DPS would be treated. The interview with the PCM indicated that offenders can report externally through DPS. She stated the information is on the posters. The PCM noted that the MOU advises DPS will provide the information back to the agency and that she believes they contact someone in the PREA unit who would enter the information into the IRIS system and notify the facility. Interviews with 40 offenders indicated 21 were aware that they could report to DPS as an outside reporting mechanism and 27 stated they knew they could report anonymously. The PAQ indicated that offenders are not detained solely for civil immigration purpose. After the on-site portion of the audit the facility provided a photo illustrating that the updated DPS Poster was added to the tablet. Further, the facility conducted training with the mailroom staff on treating mail to DPS as legal. Signatures were provided confirming receipt of the training.

115.51 (c): The PAQ indicated that the agency has a policy mandating that staff accept reports of sexual abuse and sexual harassment made verbally, in writing, anonymously and from third parties. The PAQ also indicated that staff document verbal reports immediately. D1-8.13, page 12 states all allegations including anonymous, third party, verbal, or allegations made in writing shall be accepted and moved forward in accordance with the offender sexual abuse coordinated response outlined in this procedure. Page 14 further states all allegations of offender sexual abuse and/or harassment, including third party and anonymous reports, shall immediately be forwarded to the shift supervisor to initiate the coordinated response utilizing the applicable PREA allegation notification penetration/non-penetration event checklist. The Employee Handbook, page 21 advises that when an employee has reason to believe that an offender has been abused, they must immediately report all pertinent details in writing to their supervisor or chief administrative officer. During the tour, the auditor asked staff to demonstrate how they would document a verbal report of sexual abuse. Staff indicated all verbal reports would be documented in an Interoffice Communication (IOC). The IOC would be completed on the computer and printed out. The IOC would then be submitted to the Shift Commander. Interviews with 40 offenders confirmed all 40 knew they could report allegations of sexual abuse verbally or in writing to staff and 30 knew they could report via a third party. Interviews with fourteen random staff confirmed that offenders can report verbally, in writing, anonymously and through a third party. The staff stated that they would

document verbal reports in an IOC. A review of fifteen investigations indicated six were reported verbally to a facility staff member. All six were documented via an IOC and/or a PREA Checklist.

115.51 (d): The PAQ indicated that the agency has established procedures for staff to privately report sexual abuse and sexual harassment of offenders and staff are informed of these procedures through policy, the employee handbook, posters, handouts and the agency website. A review of C.L.E.A.R Line Poster notes that staff are advised there is a zero tolerance and they can report through the chain of command, by contacting the Civil Rights Officer, and by calling the C.L.E.A.R. line to make a confidential report to the Office of Professional Standards (phone and email provided). The Employee Handbook, page 6 also states that staff can make a confidential report by calling the reporting hotline. Interviews with fourteen staff indicated thirteen knew they could privately report sexual abuse and sexual harassment of offenders. Most staff stated that they could report through the hotline.

Based on a review of the PAQ, D1-8.13, D1-8.9, Statute of Missouri 217.410, Offender Rulebook, PREA Brochure, PREA Posters, DPS Poster, Employee Handbook, C.L.E.A.R. Line Poster, Memorandum of Understanding with Department of Public Safety Crime Victims Unit, Interoffice Communication/PREA Checklist, Photos of Updated DPS Posters, Training with the Mailroom Staff, observations during the tour, and information from interviews with the PC, random residents and random staff, this standard appears to be compliant.

### Recommendation

The auditor highly recommends that all staff initially receiving the verbal report complete an IOC documenting the information in addition to the PREA Checklist completed by the supervisor.

| 115.52 | Exhaustion of administrative remedies         |  |  |
|--------|---|--|--|
|        | Auditor Overall Determination: Meets Standard |  |  |
|        | Auditor Discussion                            |  |  |
|        | Documents:                                    |  |  |
|        | 1. Pre-Audit Questionnaire                    |  |  |
|        |   |  |  |

- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. D5-3.2 Offender Grievance
- 4. Informal Resolution Request Form
- 5. Offender Grievance Form
- 6. Offender Grievance Appeal Form
- 7. Grievance Log

### Interviews:

1. Interviews with Offenders who Reported Sexual Abuse

Findings (By Provision):

115.52 (a): The PAQ indicated that the agency is not exempt from this standard.

115.52 (b): The PAQ indicated that agency policy or procedure allows an offender to submit a grievance regarding an allegation of sexual abuse at any time, regardless of when the incident is alleged to have occurred. Additionally, it indicated that the policy does not require that offender use an informal grievance process, or otherwise attempt to resolve with staff, an alleged incident of sexual abuse. D1-8.13, page 12 states the department shall not require an offender to use any informal grievance or complaint process, or to otherwise attempt to resolve with staff members, an alleged incident of sexual abuse. The department shall not impose a time limit for an offender submitting a grievance or complaint regarding an allegation of sexual abuse. The department may apply otherwise applicable time limits to any portion of a grievance or complaint that does not allege an incident of sexual abuse in accordance with the department procedure regarding offender grievance, institutional investigations, and office of professional standards. D5-3.2, page 17 states the department shall not impose a time limit on when an offender may submit a complaint regarding an allegation of offender sexual abuse. The department shall not require an offender to use the informal grievance process or to otherwise attempt to resolve with staff members, an alleged incident of offender sexual abuse. Offenders are advised of the grievance process at orientation and have access to the grievance policy through the library.

115.52 (c): The PAQ indicated that agency policy and procedure allow an offender to submit a grievance alleging sexual abuse without submitting it to the staff member who is subject of the complaint. Additionally, the PAQ indicated that policy and procedure require that an offender grievance alleging sexual abuse not be referred to the staff member who is the subject of the complaint. D1-8.13, pages 12-13 state the department shall ensure that an offender who alleges sexual abuse may submit a complaint to a staff member who is not the subject of the complaint and the grievance or compliant is not referred to a staff member who is the subject of the complaint. Staff members are to address grievances or complaints for allegations of sexual abuse and harassment in accordance with the department procedure regarding offender grievance, institutional investigations, and office of professional standards. D5-3.2, pages 17-18 state an offender who alleges offender sexual abuse may submit an offender grievance, or offender grievance appeal without submitting it to a staff member who is subject to the complaint. A complaint of sexual abuse against a staff member shall not be referred to the staff member for response, nor shall that staff member be the respondent of the complaint. Offenders are advised of the grievance process at orientation and have access to the grievance policy through the library.

115.52 (d): The PAQ indicated that agency policy and procedure require that a decision on the merits of any grievance or portion of a grievance alleging sexual abuse be made within 90 days of the filing of the grievance. D5-3.2, page 18 states offender grievances alleging sexual abuse shall be processed as follows, the complaint shall be reviewed by the CAO or the PREA site coordinator for determination on if the complaint shall be treated as a PREA grievance or PREA emergency grievance. If determined to be a non-emergency the CAO or designee shall respond within 30 calendar days of receipt. An extension of time to respond, of up to 70 calendar days, may be claimed if the normal time period for response is insufficient to make an appropriate decision. The PAQ indicated that there were zero grievances of sexual abuse in the previous twelve months. Interviews with offenders who reported sexual abuse indicated none reported an allegation via a grievance. Two of the five were aware they were to be informed of the outcome of the investigation into their allegation. A review of the grievance log noted that there were zero grievances of sexual abuse.

115.52 (e): The PAQ indicated that agency policy and procedure permit third parties, including fellow offenders, staff members, family members, attorneys, and outside advocates, to assist offenders in filing grievances for administrative remedies related to allegations of sexual abuse and to file such request on behalf of offenders. It also states that agency policy and procedure require that if the offender declines to have third-party assistance in filing a grievance of sexual abuse, the agency documents the offender's decision to decline. D5-3.2, page 18 states third parties, including fellow offenders, staff members, family members, attorneys, and outside advocates, shall be permitted to assist offenders in filing requests for grievances or appeals relating to

allegations of offender sexual abuse. This assistance cannot interfere with the safety and security of the institution. Page 19 states if the offender declines to have the request processed on his behalf, the CCM shall document the offender's decision and the complaint shall be considered withdrawn for grievance purposes. The PAQ indicated there were zero grievances filed by offenders in the previous twelve months in which the offender declined third-party assistance. A review of the grievance log noted that there were zero grievances of sexual abuse.

115.52 (f): The PAQ indicated that the agency has a policy and established procedures for filing an emergency grievance alleging that an offender is subject to substantial risk of imminent sexual abuse. It also indicated that an initial response is required within 48 hours and a final agency decision be issued within five days. D5-3.2, page 1 states when a staff member receives the completed grievance form from the offender, the staff member shall record receipt of the form in accordance with this procedure and it shall be taken to the CAO, PREA site coordinator or designee immediately for possible investigation or inquiry. If the CAO or the PREA site coordinator determines that the complaint meets the definition of a PREA emergency grievance, the grievance shall be addressed as follows, the CAO or designee shall prepare an initial response which shall be attached to the grievance and provided to the offender within 48 hours of receipt of the initial filing date. The offender shall sign and date the response. A final response from the CAO or designee shall be provided to the offender within 5 calendar days from the initial filing date. The offender shall sign and date the form. The PAQ stated there were zero grievances alleging imminent risk of sexual abuse over the previous twelve months. A review of the grievance log noted that there were zero grievances of sexual abuse.

115.52 (g): The PAQ indicated that the agency has a written policy that limits its ability to discipline an offender for filing a grievance alleging sexual abuse to occasions where the agency demonstrates that the offender field the grievance in bad faith. The PAQ noted there were zero offenders grievances alleging sexual abuse that resulted in disciplinary action by the agency against the offender for having filed the grievance in bad faith.

Based on a review of the PAQ, D1-8.13, D5-3.2, Informal Resolution Request Form, Offender Grievance Form, Offender Grievance Appeal Form, grievance log, and information from interviews with offenders who reported sexual abuse, this standard appears to be compliant.

| 115.53 | Inmate access to outside confidential support services |  |
|--------|--|--|
|        | Auditor Overall Determination: Meets Standard          |  |

### **Auditor Discussion**

### Documents:

- 1. Pre-Audit Questionnaire
- D1-8.13 Offender Sexual Abuse and Harassment
- 3. PREA Advocacy Poster
- 4. Department of Public Safety (DPS) Poster
- 5. Consent for Facility Advocacy Services Form
- 6. Agreement with Avenues Domestic & Sexual Violence Advocacy Services
- 7. Avenues Domestic & Sexual Violence Poster
- 8. Photos of Avenues Domestic & Sexual Violence Poster
- 9. Staff Training

### Interviews:

- 1. Interviews with Random Offenders
- 2. Interviews with Offenders who Reported Sexual Abuse

### Site Review Observations:

1. Observations of Victim Advocacy Information

### Findings (By Provision):

115.53 (a): The PAQ indicated the facility provides offenders with access to outside victim advocates for emotional support services related to sexual abuse by; giving offenders mailing addresses and phone numbers for local, state or national victim advocacy or rape crisis organizations; and enabling reasonable communication between offenders and these organizations in as confidential a manner as possible. D1-8.13, page 21 states facilities shall make available to offenders mailing addresses, telephone numbers, including toll-free hotline numbers, where available, of local, state, or national victim advocacy or rape crisis organizations. The PAQ indicated that the agency does not detain offenders solely for immigration purposes and as such this part of the provision does not apply. A review of the PREA Advocacy Poster notes that it includes contact information (phone number and mailing address) for JDI and

RAINN. A review of the DPS Poster notes that it includes the phone number and mailing address to JDI and the mailing address for RAINN. The DPS Poster advises that letters to JDI and RAINN will be confidential and not subject to examination by staff. Further, the DPS Posters states that phone calls may be monitored. The Consent for Facility Advocacy Services notes that offenders sign a form that outlines that confidentiality is maintained during advocacy sessions with the exceptions of: plans to harm self or others, plans for escape, risk of suicide and/or disclosure of information that creates a concern for safety and security of the facility or staff. The MOU with Safe Passage states that the organization will respond to offender victims on the same basis as existing community standards providing direct services including crisis intervention, emotional support, information, referrals, and ensure the offender victim's interests are represented, their wishes respected, and their rights upheld in accordance with PREA standards. It also states the organization will provide advance notice of non-emergency requests for access to the offender victim and meet with the offender victim during regular business hours, except in exigent circumstances. The auditor observed PREA information posted throughout the facility via the PREA Posters and Department of Public Safety (DPS) Poster. The DPS Poster was in English on letter size paper. PREA information was also observed on the offender tablet system. The Offender Rulebook, PREA Brochure, DPS Poster, and PREA Posters were observed on the tablet system. The auditor observed the PREA Advocacy Poster during the tour. The auditor confirmed that the PREA Advocacy Poster was accessible on the tablet system. The auditor did not observe any local victim advocacy information posted around the facility or on the tablet system. The facility provides access to emotional support services through a local organization, JDI and RAINN. The phone numbers and mailing addresses to JDI and RAINN are provided via the PREA Advocacy Poster. Offenders can send correspondence via legal mail. Offenders can call the hotline numbers, but they are required to pay for these calls. Offenders are advised the calls are monitored. The auditor was unable to test the hotline due to the cost to the offenders. The auditor did review the mail process to confirm access via written correspondence. Interviews with 40 offenders, including those who reported sexual abuse, indicated that ten were familiar with outside emotional support services and 23 were provided a mailing address and telephone number to the organization. After the on-site portion of the audit the facility posted information for the local rape crisis center, through the Avenues Domestic & Sexual Violence Poster. The poster advised offenders that the organization is available 24 hours a day, seven days a week to provide services. The poster included the mailing address and telephone number. The facility provided photo confirmation that the Avenues Domestic & Sexual Violence Poster was displayed throughout the facility and was uploaded to the tablet.

115.53 (b): The PAQ stated that the facility informs offenders, prior to giving them access to outside support services, the extent to which such communication will be monitored. It also states that the facility informs offenders about mandatory reporting rules governing privacy, confidentiality and/or privilege that apply to disclosures of sexual abuse made to outside victim advocates. D1-8.13, pages 20-21 state offenders

shall be allowed to communicate with an advocate by mail or special visit in a confidential manner as possible to maintain safety and security of the institution. Before being given access to a victim advocate, the offenders shall be informed of the extent to which communications shall be monitored and the extent to which reports of abuse shall be forwarded to authorities in accordance with mandatory reporting laws. Outside victim advocates shall be allowed to arrange special visits with the offender victim in the facilities on non-visitation days. All visits shall be arranged through the PREA site coordinator or designee. A review of the PREA Advocacy Poster notes that it includes contact information (phone number and mailing address) for JDI and RAINN. The PREA Advocacy Poster advised that mail to JDI and RAINN is confidential. A review of the DPS Poster notes that it includes the phone number and mailing address to JDI and the mailing address for RAINN. The DPS Poster advises that letters to JDI and RAINN will be confidential and not subject to examination by staff. Further, the DPS Posters states that phone calls may be monitored. The Consent for Facility Advocacy Services notes that offenders sign a form that outlines that confidentiality is maintained during advocacy sessions with the exceptions of: plans to harm self or others, plans for escape, risk of suicide and/or disclosure of information that creates a concern for safety and security of the facility or staff. The auditor observed PREA information posted throughout the facility via the PREA Posters and Department of Public Safety (DPS) Poster. The DPS Poster was in English on letter size paper. PREA information was also observed on the offender tablet system. The Offender Rulebook, PREA Brochure, DPS Poster, and PREA Posters were observed on the tablet system. The auditor observed the PREA Advocacy Poster during the tour. The auditor confirmed that the PREA Advocacy Poster was accessible on the tablet system. The auditor did not observe any local victim advocacy information posted around the facility or on the tablet system. During the tour the auditor observed the mail process. A locked box is located in each housing building where offenders can place mail. The mailroom staff indicated that incoming regular mail from family and friends is electronic and comes in through the JPay system. Staff review all incoming electronic regular mail prior to it being released to the offender tablet. Incoming regular physical mail from the Post Office is opened and read prior to being given to the offender. Legal mail is not inspected and is provided to the case manager. The offender opens the mail in front of the case manager. Outgoing electronic regular mail goes through the JPay system. Staff review outgoing mail prior to it being released to the recipient. Outgoing regular physical mail is provided to the mailroom unsealed. All outgoing regular mail is opened and reviewed by staff. Legal mail is provided to the mailroom sealed. Mailroom staff confirm the address on the envelope and send it out without opening/reviewing. The mailroom staff advised they were unfamiliar with how mail to the rape crisis center would be treated. Interviews with 40 offenders, including those who reported sexual abuse, indicated that ten were familiar with outside emotional support services and 23 were provided a mailing address and telephone number to the organization. offenders were aware of the organization but the majority were unaware of specifics of the organization. After the on-site portion of the audit the facility conducted training with the mailroom staff on treating mail to the emotional support services (Avenues, JDI and RAINN) as legal. Signatures were provided confirming receipt of the training. Additionally, the facility posted information for the local rape crisis center, through the Avenues Domestic &

Sexual Violence Poster. The poster advised offenders that the organization is available 24 hours a day, seven days a week to provide services. The poster included the mailing address and telephone number. The facility provided photo confirmation that the Avenues Domestic & Sexual Violence Poster was displayed throughout the facility and was uploaded to the tablet.

115.53 (c): The PAQ indicated that the agency or facility maintains MOUs or other agreements with community service providers that are able to provide offenders with emotional services related to sexual abuse and the agency/facility maintains copies of those agreements. D1-8.13, page 21 states each facility shall attempt to enter into a memorandum of understanding (MOU) with a rape crisis center to provide advocacy services in accordance with the department's procedure regarding professional and general services contracts. The agency has an agreement with Avenues Domestic & Sexual Violence Advocacy Services that was signed on June 27, 2024. The agency maintains copies of the MOU.

Based on a review of the PAQ, D1-8.13, PREA Advocacy Poster, DPS Poster, Agreement with Avenues Domestic & Sexual Violence Advocacy Services, Consent for Facility Advocacy Services Form, Avenues Domestic & Sexual Violence Poster, Photos of Avenues Domestic & Sexual Violence Poster, Mailroom Staff Training, observations from the facility and interviews with random offenders and offenders who reported sexual abuse, this standard appears to be compliant.

# 115.54 Third-party reporting

**Auditor Overall Determination: Meets Standard** 

### **Auditor Discussion**

### Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. PREA Third Party Reporting Poster

Findings (By Provision):

115.54 (a): The PAQ indicated that the agency or facility provides a method to receive third-party reports of sexual abuse and sexual harassment and publicly distributes

that information on how to report sexual abuse and sexual harassment on behalf of an offender. The PAQ indicated the method is through the agency website. D1-8.13, page 12 states all allegations including anonymous, third party, verbal, or allegations made in writing shall be accepted and moved forward in accordance with the offender sexual abuse coordinated response outlined in this procedure. Page 14 further states all allegations of offender sexual abuse and/or harassment, including third party and anonymous reports, shall immediately be forwarded to the shift supervisor to initiate the coordinated response utilizing the applicable PREA allegation notification penetration/non-penetration event checklist. A review of the agency's website confirms that it includes information on reporting and outlines that friends and family may report offender sexual abuse and harassment by calling (573-526-9003), by writing the PREA Unit (address included) or by emailing (DOC.PREA@doc.mo.gov). A review of the PREA Third Party Reporting Poster notes that it that friends, family, or anyone outside of the facility may report sexual abuse or harassment for an offender. It advises to contact the PREA Unit by calling, writing or emailing (contact information provided). Third party reporting information was observed in visitation and the front entrance via the Third Party Reporting Poster. The Third Party Reporting Poster was in English on letter size paper. The auditor tested the third party reporting mechanism on May 27, 2025. The auditor sent an email to the email address found on the agency website. The auditor received confirmation from the PREA Coordinator on the same date that the email was received directly by him and that the information would be forwarded to the facility PREA Compliance Manger to initiate the coordinated response and submit a Report for Investigation (RFI).

Based on a review of the PAQ, D1-8.13, PREA Third Party Reporting Poster, the agency website, and the functional test, this standard appears to be compliant.

# Auditor Overall Determination: Meets Standard Auditor Discussion Documents: 1. Pre-Audit Questionnaire 2. D1-8.13 Offender Sexual Abuse and Harassment 3. D2-11.10 Staff Member Conduct 4. D1-8.1 Office of Professional Standards 5. Statue of Missouri 630.005 6. Statue of Missouri 630.163

- 7. Statue of Missouri 210.115
- 8. PREA Healthcare Duty to Report Form
- 9. Investigative Reports

### Interviews:

- 1. Interviews with Random Staff
- 2. Interviews with Medical and Mental Health Staff
- 3. Interview with the Warden
- 4. Interview with the PREA Coordinator

### Findings (By Provision):

115.61 (a): The PAQ stated that the agency required all staff to report immediately and according to agency policy; any knowledge, suspicion or information they receive regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether or not it is part of the agency; any retaliation against offenders or staff who reported such an incident; and any staff neglect or violation of responsibilities that may have contributed to an incident or retaliation. D1-8.13, page 6 states failure to report offender sexual abuse is a Class A misdemeanor in accordance with Missouri state statute. All staff members, shall immediately report any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment that occurred in a facility and any knowledge of retaliation against offenders or staff members who reported such an incident and any staff member neglect or violation of responsibilities that may have contributed to an incident or retaliation in accordance with this procedure. D2-11.10, page 6 states staff members having knowledge of any instances of offender or resident abuse or sexual contact with an offender or resident shall immediately report such to the office of professional standards in accordance with the department procedures regarding offender physical abuse and offender sexual abuse and harassment. Interviews with fourteen random staff confirm that they are required to report any knowledge, suspicion or information regarding an incident of sexual abuse and/or sexual harassment and any staff neglect or violation of responsibilities that may have contributed to an incident or retaliation.

115.61 (b): The PAQ indicated that apart from reporting to designated supervisors or officials and designated state or local service agencies, agency policy prohibits staff from revealing any information related to a sexual abuse report to anyone other than the extent necessary to make treatment, investigation and other security and

management decision. D1-8.13, page 6 states staff members are prohibited from revealing any information related to an allegation of offender sexual abuse or harassment other than to the extent necessary to make treatment, investigation, and other security and management decisions. D1-8.1, page 4 states after a request for investigation has been submitted, all staff members having knowledge of the matters under investigation are prohibited from disclosing any details about the matters except during interviews that occur as part of an investigation or inquiry. Interviews with fourteen random staff confirm that they are required to report any knowledge, suspicion or information regarding an incident of sexual abuse and/or sexual harassment and any staff neglect or violation of responsibilities that may have contributed to an incident or retaliation. Staff stated that they would immediately report the information to the supervisor.

115.61 (c): D1-8.13, page 6 states medical and mental health staff members shall inform offenders at the initiation of services of the practitioner's duty to report in accordance with statutes. Page 12 further states all health services staff members shall be required to report sexual abuse and to inform the offender of the practitioner's duty to report prior to the initiation of services. A review of the PREA Healthcare Duty to Report form notes that offenders sign a form that outlines that staff are required to report any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment, retaliation against offenders or staff who report such incident and any staff neglect or violation of responsibilities that may have contributed to an incident or retaliation in a correctional setting. It further outlines that patient and practitioner confidentiality does not apply to these scenarios as well as any mandatory reporting (under eighteen or vulnerable adults). Interviews with medical and mental health care staff confirmed that at the initiation of services with an offender they disclose their limitation of confidentiality and their duty to report. Both stated they are required to report any allegation, incident or information related to sexual abuse that occurred within an institutional setting. The mental health care staff indicated that become aware of such information and she reported the information to security. A review of fifteen investigations indicated none were reported to medical or mental health care staff.

115.61 (d): The PC stated they have mandatory reporting laws and they would conduct an investigation and report as necessary. The interview with the Warden indicated there are mandatory reporting laws and they would report any incidents involving a vulnerable adult. He further stated they do not house anyone under eighteen.

115.61 (e): D1-8.13, page 6 states failure to report offender sexual abuse is a Class A misdemeanor in accordance with Missouri state statute. All staff members, shall immediately report any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment that occurred in a facility and any knowledge of

retaliation against offenders or staff members who reported such an incident and any staff member neglect or violation of responsibilities that may have contributed to an incident or retaliation in accordance with this procedure. D2-11.10, page 6 states staff members having knowledge of any instances of offender or resident abuse or sexual contact with an offender or resident shall immediately report such to the office of professional standards in accordance with the department procedures regarding offender physical abuse and offender sexual abuse and harassment. The interview with the Warden confirmed that all allegations of sexual abuse and sexual harassment are reported to agency investigators. A review of fifteen investigation indicated six were reported verbally to staff, two were reported in writing, two were reported via the hotline, one was reported via a third party, three were observed by staff through phone/mail monitoring and one was reported via Warden to Warden notification. The auditor also reviewed documentation related to other investigations. All allegations were forwarded to the PREA Unit for investigation.

Based on a review of the PAQ, D1-8.13, D2-11.10, D1-8.1, Statue of Missouri 630.005, Statue of Missouri 630.163, Statue of Missouri 210.115, Investigative Reports and information from interviews with random staff, the PREA Coordinator and the Warden, this standard appears to be compliant.

Auditor Overall Determination: Meets Standard

### **Auditor Discussion**

### Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- Segregated Housing for Protective Custody Directive
- 4. Investigative Reports

### Interviews:

- 1. Interview with the Agency Head Designee
- 2. Interview with the Warden
- 3. Interviews with Random Staff

Findings (By Provision):

115.62 (a): The PAQ indicated that when the agency or facility learns that an offender is subject to substantial risk of imminent sexual abuse, it takes immediate action to protect the offender. D1-8.13, page 15 states when an offender is believed to be in substantial risk of victimization, the shift supervisor shall assess the offender to ensure housing in the least restrictive housing. The PAQ stated that there have been zero offenders who were subject to substantial risk of imminent sexual abuse within the previous twelve months. The Segregated Housing for Protective Custody Directive states alleged victims of offender sexual abuse or offenders viewed as being at risk of victimization, in the absence of an allegation of offender sexual abuse, should not typically be assigned to Administrative Segregation for Protective Custody for no longer than a 30-day period. If the offender is an alleged victim of offender sexual abuse and was assigned to administrative segregation for protective custody, the committee will, review the offender's placement in segregated housing every 30 days to determine whether there is a continuing need for separation from general population and document the following on the Classification Hearing Form: the basis for the facility's concern for the offender's safety, the reason no alternative means of separation can be arranged, and work and programming assignments that the victim was participating and is now unable to attend due to Administrative Segregation assignment. The Agency Head Designee stated that if an offender was at imminent risk of sexual abuse they would separate the offender and get them to a safe place. He advised, if appropriate, they would change housing and/or work assignments, offer protective custody, etc. The Agency Head Designee noted staff are trained to use the least restrictive manner possible for separation. The Warden stated that if there was an offender deemed at risk of imminent sexual abuse they separate the offender from the risk until they can look into the matter. Interviews with fourteen random staff confirmed that they would take immediate action. A few of the staff noted they would place the incarcerated in segregated housing or protective custody. A review of documentation indicated that there were zero offenders deemed at imminent risk of sexual abuse. All sexual harassment incidents involved the facility taking immediate action as well.

Based on a review of the PAQ, D1-8.13, Segregated Housing for Protective Custody Directive, investigative reports and interviews with the Agency Head Designee, Warden and random staff, this standard appears to be compliant.

| 115.6 | Reporting   | Reporting to other confinement facilities |  |  |
|-------|-------------|---|--|--|
|       | Auditor Ov  | verall Determination: Meets Standard      |  |  |
|       | Auditor Dis | scussion                                  |  |  |

### Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- Warden to Warden Notifications
- 4. Investigative Reports

### Interviews:

- 1. Interview with the Agency Head Designee
- 2. Interview with the Warden

Findings (By Provision):

115.63 (a): The PAQ indicated that the agency has a policy that requires that upon receiving an allegation that an offender was sexually abused while confined at another facility, the head of the facility must notify the head of the facility or appropriate office of the agency or facility where sexual abuse is alleged to have occurred. D1-8.13, pages 14-15 state upon receiving information that an offender has been sexually abused while assigned at another department facility, the coordinated response for offender sexual abuse shall be immediately initiated as outlined in this procedure. Upon receiving an allegation that an offender was sexually abused while confined at a facility outside of the department, the CAO or designee or the appropriate office shall ensure the outside facility is notified of the allegation within 72 hours. The CAO or designee shall maintain documentation of the allegation received and when the outside facility was notified with the allegation. The PAQ indicated that during the previous twelve months the facility had three offenders report that they were sexually abused while confined at another facility. A review of documentation confirmed there were three allegations reported to have occurred at another facility. All three included a written notification to the facility where the incident occurred.

115.63 (b): The PAQ indicated that agency policy requires that the facility head provide such notifications as soon as possible, but not later than 72 ours after receiving the allegation. D1-8.13, pages 14-15 state upon receiving information that an offender has been sexually abused while assigned at another department facility, the coordinated response for offender sexual abuse shall be immediately initiated as outlined in this procedure. Upon receiving an allegation that an offender was sexually abused while confined at a facility outside of the department, the CAO or designee or

the appropriate office shall ensure the outside facility is notified of the allegation within 72 hours. The CAO or designee shall maintain documentation of the allegation received and when the outside facility was notified with the allegation. A review of documentation confirmed there were three allegations reported to have occurred at another facility. All three included a written notification to the facility where the incident occurred within 72 hours.

115.63 (c): The PAQ indicated that the agency or facility documents that is has provided such notification within 72 hours of receiving the allegation. D1-8.13, pages 14-15 state upon receiving information that an offender has been sexually abused while assigned at another department facility, the coordinated response for offender sexual abuse shall be immediately initiated as outlined in this procedure. Upon receiving an allegation that an offender was sexually abused while confined at a facility outside of the department, the CAO or designee or the appropriate office shall ensure the outside facility is notified of the allegation within 72 hours. The CAO or designee shall maintain documentation of the allegation received and when the outside facility was notified with the allegation. A review of documentation confirmed there were three allegations reported to have occurred at another facility. All three included a written notification to the facility where the incident occurred.

115.63 (d): The PAQ indicated that the agency or facility requires that allegations received from other facilities/agencies are investigated in accordance with the PREA standards. D1-8.13, page 14 states upon receiving information that an offender has been sexually abused while assigned at another department facility, the coordinated response for offender sexual abuse shall be immediately initiated as outlined in this procedure. Page 18 further states the department shall ensure that administrative and/or criminal investigations are completed for all allegations of sexual abuse and repeated allegations of sexual harassment. The Agency Head Designee stated that they have site PREA Compliance Managers, who would serve as the point of contact at each facility. He advised that if they received an allegation from another agency/ facility they would follow the same investigative process, where they would complete the checklist, have the information entered into IRIS and have an investigator assigned. The Agency Head Designee noted he did not know any specific examples, but know they have received these allegations in the past and they were investigated. The interview with the Warden confirmed that if they received an allegation that an offender was abused while housed at the facility they would initiate protocol and conduct an investigation. He stated they have not received an allegation from another agency/facility during the previous twelve months. The PAQ stated that there were four allegations received from another Warden/Agency Head within the previous twelve months. A review of fifteen investigations and the investigative log confirmed the allegations received via Warden to Warden notification were forwarded to the PREA Unit for investigation.

Based on a review of the PAQ, D1-8.13, Warden to Warden Notifications, Investigative Reports and interviews with the Agency Head Designee and Warden, this standard appears to be compliant.

## 115.64 Staff first responder duties

**Auditor Overall Determination: Meets Standard** 

#### **Auditor Discussion**

#### Documents:

- Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. PREA Training Curriculum
- 4. Investigative Reports

#### Interviews:

- 1. Interviews with First Responders
- 2. Interviews with Random Staff
- 3. Interviews with Offenders who Reported Sexual Abuse

#### Findings (By Provision):

115.64 (a). The PAQ indicated that the agency has a first responder policy for allegations of sexual abuse. The PAQ states that upon learning of an allegation that an offender was sexually abused, the first security staff member to respond to the report shall; separate the alleged victim and abuser; preserve and protect any crime scene until appropriate steps can be taken to collect any evidence, request that the alleged victim and ensure that the alleged perpetrator not take any action that could destroy physical evidence including washing, brushing teeth, changing clothes, urinating, defecating, smoking, eating or drinking. D1-8.13, page 14 states in the event of an allegation of a penetration act, the first responder shall take the following steps. Ensure the safety of the victim. Request the victim not to take any actions that may destroy physical evidence including: washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, when applicable. To the extent possible, ensure the alleged perpetrator does not take any actions that could destroy

physical evidence including: washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating. The shift supervisor shall make telephone notifications and respond as outlined in the facility's coordinated response to offender sexual abuse protocol. A review of the PREA Training Curriculum confirms that staff are provided training on the first responder duties outlined under this standard (pages 25-26). The PAQ indicated that during the previous twelve months there were 32 allegations of sexual abuse and eleven involved the separation of victim and abuser. The PAQ noted that one was reported in a timeframe that allowed for evidence collection, one involved requesting the victim not take action to destroy evidence and one involved ensuring the perpetrator not take action to destroy evidence. The interview with the security first responder indicated he would separate the offenders, take all clothing, lock up the offender perpetrator for safety, ensure all stuff is accounted for, not let the offenders shower or anything and contact the SANE. The non-security first responder advised she would keep the offender in her office and contact the Shift Commander. Interviews with offenders who reported sexual abuse indicated one involved any immediate first responder duties. Three offenders advised that they were moved or the other individual was moved while two stated they were placed on observation status from mental health. A review of fifteen investigations indicated three involved immediate first responder duties, including separating, preserving and instructing not to take action to destroy evidence.

115.64 (b): The PAQ stated that agency policy requires that if the first responder is not a security staff member, that responder shall be required to request the alleged victim not take any actions to destroy physical evidence, and then notify security staff. D1-8.13, page 14 states in the event of an allegation of a penetration act, the first responder shall take the following steps. Ensure the safety of the victim. Request the victim not to take any actions that may destroy physical evidence including: washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, when applicable. To the extent possible, ensure the alleged perpetrator does not take any actions that could destroy physical evidence including: washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating. The shift supervisor shall make telephone notifications and respond as outlined in the facility's coordinated response to offender sexual abuse protocol. The PAQ indicated that during the previous twelve months there were four allegations of sexual abuse that involved a non-security staff first responder. All four involved the non-security staff request the victim not to take any action to destroy evidence and all four were reported to security staff. The interview with the security first responder indicated he would separate the offenders, take all clothing, lock up the offender perpetrator for safety, ensure all stuff is accounted for, not let the offenders shower or anything and contact the SANE. The non-security first responder advised she would keep the offender in her office and contact the Shift Commander. Interviews with fourteen random staff confirmed that they were aware of first responder duties. A review of fifteen investigations indicated three were observed by non-security staff (i.e. mail room via monitoring) and all three were reported to security.

Based on a review of the PAQ, D1-8.13, PREA Training Curriculum, Investigative Reports and interviews with random staff, first responders and offenders who reported sexual abuse, this standard appears to be compliant.

## 115.65 Coordinated response

**Auditor Overall Determination: Meets Standard** 

#### **Auditor Discussion**

#### Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. Coordinated Response Northeast Correctional Center

#### Interviews:

1. Interview with the Warden

Findings (By Provision):

115.65 (a): The PAQ indicated that the facility shall develop a written institutional plan to coordinate actions taken to an incident of sexual abuse, among staff first responders, medical and mental health practitioners, investigators and facility leadership. D1-8.13, page 14 states the CAO or designee shall coordinate actions taken by first responders, medical, mental health, investigators, and administrators in response to all allegations of offender sexual abuse and harassment as outlined in the facility's coordinated response to offender sexual abuse protocol. A review of the Coordinator Response notes that it includes information for first responders, shift supervisor and facility leadership. It also outlines information related to outside law enforcement, community medical services, community mental health services, and victim advocacy services. The document outlines a response for incidents occurring within 72 hour and over 72 hours. It also provides contact information for interpretive services, victim advocacy and the local hospital. The interview with the Warden indicated that the facility has a written plan to coordinate actions among first responders, medical, mental health, investigators and facility leadership.

Based on a review of the PAQ, D1-8.13, Coordinated Response for Northeast Correctional Center, and the interview with the Warden, this standard appears to be

compliant.

# 115.66

# Preservation of ability to protect inmates from contact with abusers

**Auditor Overall Determination: Meets Standard** 

#### **Auditor Discussion**

#### Documents:

- 1. Pre-Audit Questionnaire
- 2. D2-11.6 Labor Organization
- 3. Agreement with Missouri Corrections Officers Association (MOCOA)

#### Interviews:

1. Interview with the Agency Head Designee

#### Findings (By Provision):

115.66 (a): The PAQ indicated that the agency, facility or any other governmental entity responsible for collective bargaining on the agency's behalf has entered into or renewed a collective bargaining agreement or other agreement since the last PREA audit. D2-11.6, page 4 states per the Prison Rape Elimination Act, the department shall not enter into or renew any collective bargaining agreements or other agreements that limit the department's ability to remove alleged staff sexual abusers from contact with any offender or resident pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted. A review of the collective bargaining agreement confirmed that Article 2 allows for the agency to hire, reassign, transfer, promote and determine hours of work and shifts and assign overtime. It also states the agency has the right to suspend, demote, and dismiss in accordance with applicable statues. The interview with the Agency Head Designee confirmed that the agency has a collective bargaining and the agreement does not prohibit the facility/agency's ability to remove staff or discipline staff, up to and including termination.

115.66 (b): The auditor is not required to audit this provision.

Based on a review of the PAQ, D2-11.6, Agreement with Missouri Corrections Officers Association (MOCOA), and the interview with the Agency Head Designee, this standard appears to compliant.

| 115.67 | Agency protection against retaliation  |  |  |
|--------|--|--|--|
|        | Auditor Overall Determination: Meets Standard  |  |  |
|        | Auditor Discussion   |  |  |
|        | Documents:   |  |  |
|        | 1. Pre-Audit Questionnaire   |  |  |
|        | 2. D1-8.13 Offender Sexual Abuse and Harassment  |  |  |
|        | 3. Assessment-Retaliation Status Check Form  |  |  |
|        | 4. Retaliation Monitoring Guide  |  |  |
|        | 5. PREA Staff Protection Against Retaliation Flyer   |  |  |
|        | 6. Investigative Reports   |  |  |
|        |  |  |  |
|        | Interviews:  |  |  |
|        | 1. Interview with the Agency Head Designee   |  |  |
|        | 2. Interview with the Warden   |  |  |
|        | 3. Interview with Designated Staff Member Charged with Monitoring Retaliation  |  |  |
|        | 4. Interviews with Offenders who Reported Sexual Abuse   |  |  |
|        |  |  |  |
|        | Findings (By Provision):   |  |  |
|        |  |  |  |
|        | 115.67 (a): The PAQ indicated that the agency has a policy to protection all offenders and staff who report sexual abuse and sexual harassment or who cooperate with |  |  |
|        | sexual abuse or sexual harassment investigations from retaliation by other offenders   |  |  |
|        | or staff. D1-8.13, page 13 states the PREA site coordinator shall ensure victims, individuals who report sexual abuse, and those that cooperate with offender sexual |  |  |

abuse investigations are monitored and protected from retaliation. The PAQ indicated

that the agency designates staff to monitor for retaliation (Deputy Warden).

115.67 (b): D1-8.13, page 13 states following any reported incident of sexual abuse, monitoring for retaliation shall be conducted. The alleged victim and offender and staff reporters of offender sexual abuse shall be monitored for a minimum of 90 days to assess any potential risk or act of retaliation (First Responders shall not be considered a reporter for the purpose of retaliation monitoring in this policy). Monitoring shall include face-to-face status checks with offender victims and reporters. The assessment-retaliation status checklist form shall be used during each of the assessment interviews. If the victim expresses fear of retaliation, monitoring shall continue for an additional 90 day period or until the victim or reporter is no longer in fear of retaliation or if the investigation is unfounded. The PREA Site Coordinator shall ensure any offender or staff member who cooperates with a sexual abuse investigation and expresses a fear of retaliation, shall be assessed for and protected from retaliation. The Agency Head Designee stated that facilities conduct monitoring for retaliation through a 30, 60 and 90 day process. He confirmed they can take protective measures to prevent retaliation including, housing changes, facility transfers, removal of staff from contact with offender and emotional support services. The Agency Head Designee advised that if retaliation is suspected, it would be reported and investigated. He noted that they would also take action to protect the individual and ensure their safety. The interview with the Warden indicated that they take protective measures such as housing unit changes and facility transfers. He stated they also provide medical and mental health services. The Warden confirmed that they can also remove alleged staff abusers. The staff responsible for monitoring noted that she conducts monitoring and that if it is reported they start monitoring all over again. She advised they offer emotional support service and they follow policy. The monitoring staff advised protective measures can be taken to include housing changes, facility transfers, and removal of staff from contact with the offender. Interviews with offenders who reported sexual abuse indicated four of the five felt safe at the facility and protected against retaliation. A review of investigative reports and monitoring documents noted zero allegations of retaliation.

115.67 (c): The PAQ stated that the agency/facility monitors the conduct and treatment of offenders or staff who reported sexual abuse and of offenders who were reported to have suffered sexual abut to see if there are any changes that may suggest possible retaliation by offenders or staff. The PAQ indicated that monitoring is conducted for at least 90 days and that the agency/facility acts promptly to remedy any such retaliation. The PAQ further stated that the agency/facility will continue monitoring beyond 90 days if the initial monitoring indicates a continuing need. D1-8.13, page 13 states following any reported incident of sexual abuse, monitoring for retaliation shall be conducted. The alleged victim and offender and staff reporters of offender sexual abuse shall be monitored for a minimum of 90 days to assess any potential risk or act of retaliation (First Responders shall not be considered a reporter for the purpose of retaliation monitoring in this policy). Monitoring shall include face-

to-face status checks with offender victims and reporters. The assessment-retaliation status checklist form shall be used during each of the assessment interviews. If the victim expresses fear of retaliation, monitoring shall continue for an additional 90 day period or until the victim or reporter is no longer in fear of retaliation or if the investigation is unfounded. The PREA Site Coordinator shall ensure any offender or staff member who cooperates with a sexual abuse investigation and expresses a fear of retaliation, shall be assessed for and protected from retaliation. The PAQ indicated that there have been seven instances of retaliation in the previous twelve months. A review of Assessment/Retaliation Status Checklist form confirms that it include a section for monitoring staff and a section for monitoring offenders. The form includes checkboxes that outline the type of assessments, initial, 30 day, 60 day, 90 day or other. The individual sections notate the requirements to be reviewed for monitoring for staff and offenders (elements outlined under this provision) as well as a summary of the information obtained from the review. The Warden stated that if they suspect retaliation they would initiate an investigation. The staff responsible for monitoring indicated she monitors for 90 day and if retaliation is reported or suspected she continues until there is no longer retaliation. She advised she reviews program changes, room changes, discipline, grievances and reports to determine if retaliation has occurred. She confirmed she would monitor staff performance evaluations and post assignments as well. A review of fifteen investigations indicated eleven were sexual abuse. All eleven including monitoring for 90 days and included the checks required under this provision.

115.67 (d): D1-8.13, page 13 states monitoring shall include face-to-face status checks with offender victims and reporters. The staff responsible for monitoring retaliation stated she conducts periodic in-person status checks. Initially, at 30 days, at 60 days and at 90 days. A review of fifteen investigations indicated eleven were sexual abuse. All eleven including periodic in-person status checks.

115.67 (e): D1-8.13, page 13 states following any reported incident of sexual abuse, monitoring for retaliation shall be conducted. The alleged victim and offender and staff reporters of offender sexual abuse shall be monitored for a minimum of 90 days to assess any potential risk or act of retaliation (First Responders shall not be considered a reporter for the purpose of retaliation monitoring in this policy). Monitoring shall include face-to-face status checks with offender victims and reporters. The assessment-retaliation status checklist form shall be used during each of the assessment interviews. If the victim expresses fear of retaliation, monitoring shall continue for an additional 90 day period or until the victim or reporter is no longer in fear of retaliation or if the investigation is unfounded. The PREA Site Coordinator shall ensure any offender or staff member who cooperates with a sexual abuse investigation and expresses a fear of retaliation, shall be assessed for and protected from retaliation. The Agency Head Designee stated that facilities conduct monitoring for retaliation through a 30, 60 and 90 day process. He confirmed they can take protective measures to prevent retaliation including, housing changes,

facility transfers, removal of staff from contact with offender and emotional support services. The Agency Head Designee advised that if retaliation is suspected, it would be reported and investigated. He noted that they would also take action to protect the individual and ensure their safety. The Agency Head Designee confirmed that individuals who cooperate with an investigation or fear retaliation would be afforded the same protection as an offender or staff who reports sexual abuse. The interview with the Warden indicated that they take protective measures such as housing unit changes and facility transfers. He stated they also provide medical and mental health services. The Warden confirmed that they can also remove alleged staff abusers. The Warden stated that if they suspect retaliation they would initiate an investigation.

115.67 (f): Auditor not required to audit this provision.

Based on a review of the PAQ, D1-8.13, Assessment/Retaliation Status Check Form, Retaliation Monitoring Guide, PREA Staff Protection Against Retaliation Flyer, and interviews with the Agency Head Designee, Warden, and staff charged with monitoring for retaliation, this standard appears to be compliant.

# 115.68 Post-allegation protective custody Auditor Overall Determination: Meets Standard

#### **Auditor Discussion**

#### Documents:

- 1. Pre-Audit Questionnaire
- D1-8.13 Offender Sexual Abuse and Harassment
- 3. Segregated Housing for Protective Custody Directive
- 4. Victim Housing Documentation

#### Documents:

- 1. Interview with the Warden
- 2. Interview with the Staff Who Supervisor Offenders in Segregated Housing

Site Review Observations:

#### 1. Observation of the Segregated Housing Unit

Findings (By Provision):

115.68 (a): The PAQ indicated the agency has a policy prohibiting the placement of offenders who allege to have suffered sexual abuse in involuntary segregated housing unless an assessment of all available alternatives has been made and a determination has been made that there is no alternative means of separation from likely abusers. D1-8.13, page 15 states following an allegation of offender sexual abuse or if an offender is assessed as being at high risk of victimization, the shift supervisor shall ensure the offender is housed in the least restrictive housing available to ensure safety. The assessment for least restrictive housing shall occur within 24 hours of the allegation or the offender being identified as at risk. If the assessment of least restrictive housing is due to an allegation of sexual abuse or sexual harassment the shift supervisor shall note the recommended housing option on the PREA allegation notification penetration/non-penetration event checklist. If segregation is recommended, the shift supervisor shall note on the PREA notification checklist the reason no alternative means of housing separation can be arranged and the offender victim shall be placed in segregated housing in accordance with institutional services procedures regarding temporary administrative segregation confinement and administrative segregation. Assignment to involuntary segregation housing shall not ordinarily exceed a period of 30 days. If the assessment of least restrictive housing is due to an allegation of sexual abuse or sexual harassment the shift supervisor shall note the recommended housing option on the PREA allegation notification penetration/non-penetration event checklist. If segregation is recommended, the shift supervisor shall note on the PREA notification checklist the reason no alternative means of housing separation can be arranged and the offender victim shall be placed in segregated housing in accordance with institutional services procedures regarding temporary administrative segregation confinement and administrative segregation. Every 30 days, the offender shall be afforded a review to determine whether there is a continuing need for separation from the general population in accordance with institutional services procedures regarding segregation units and protective custody. The Segregated Housing for Protective Custody Directive states alleged victims of offender sexual abuse or offenders viewed as being at risk of victimization, in the absence of an allegation of offender sexual abuse, should not typically be assigned to Administrative Segregation for Protective Custody for no longer than a 30-day period. If the offender is an alleged victim of offender sexual abuse and was assigned to administrative segregation for protective custody, the committee will, review the offender's placement in segregated housing every 30 days to determine whether there is a continuing need for separation from general population and document the following on the Classification Hearing Form: the basis for the facility's concern for the offender's safety, the reason no alternative means of separation can be arranged, and work and programming assignments that the victim was participating and is now unable to attend due to Administrative Segregation

assignment. The PAQ indicated that zero offenders who alleged sexual abuse were involuntarily segregated for zero to 24 hours or longer than 30 days. During the tour the auditor observed the segregated housing unit. The housing unit had a separate recreation area. Offenders in segregated housing have out of cell time via recreation (three times a week) and showers (three times a week). Phone access is requested through the case manager. Offenders have access to their tablets after seven days in segregated housing. Grievances and mail are provided to case managers and/or evening shift staff during their daily rounds. The interview with the Warden confirmed that the agency has a policy that prohibits placing offenders who report sexual abuse in segregated housing unless there are no other available alternative means of separation of likely abusers. The Warden further confirmed that the facility would only assign offenders to involuntary segregated housing only until an alternative means of separation from likely abusers can be arranged. He advised they can find alternative housing within 24 hours. The Warden stated they have not had to involuntarily segregate a victim in the previous twelve months. The interview with the staff who supervise offenders in segregated housing confirmed that offenders placed in involuntary segregated housing after a report of sexual abuse would have equal access to program, privileges, education and work opportunities to the extent possible. She stated they would document any restrictions on the segregation reviews. The interview with the staff who supervise offenders in segregated housing advised the facility would only assign offenders to involuntary segregated housing only until an alternative means of separation from likely abusers can be arranged. She stated they generally do not place victims in segregated housing, however they would be able to find alternative housing within a few weeks. She further confirmed that offenders in segregated housing would be reviewed at least every 30 days. The auditor requested housing documentation for the victims of sexual abuse. At the issuance of the interim report applicable documentation had not yet been provided.

Based on a review of the PAQ, D1-8.13, Segregated Housing for Protective Custody Directive, Victim Housing Documentation, observations during the tour and information from interviews with the Warden and staff who supervise offenders in segregated housing, this standard appears to require corrective action. The auditor requested housing documentation for the victims of sexual abuse. At the issuance of the interim report applicable documentation had not yet been provided.

#### Corrective Action

The originally requested documentation will need to be provided. Further corrective action may be required.

Verification of Corrective Action Since the Interim Audit Report

The auditor gathered and analyzed the following additional evidence provided by the facility during the corrective action period relevant to the requirements in this standard.

#### Additional Documents:

1. Victim Housing Documentation

The facility provided the originally requested documentation. Six sexual abuse victims remained in the same housing status as when the incident was reported, one victim was not at the facility when the incident was reported and four were placed in segregated housing. Two were placed in segregated housing voluntarily as they requested protective custody. One victim was placed in segregated housing under mental health observation (where observation cells are located) and one was placed in segregated housing under investigation (unrelated to the sexual abuse incident). None of the victims were placed in segregated housing due to the incident of sexual abuse.

Based on the documentation provided the facility has corrected this standard and as such appears to be compliant.

# 115.71 Criminal and administrative agency investigations

Auditor Overall Determination: Meets Standard

#### **Auditor Discussion**

#### Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. D1-8.1 Office of Professional Standards
- 4. D1-8.4 Institutional Investigations
- 5. Investigator Training Records
- 6. OPS Retention Schedule
- 7. Investigative Reports

#### Interviews:

- 1. Interviews with Investigative Staff
- 2. Interview with the Warden
- 3. Interview with the PREA Coordinator
- 4. Interview with the PREA Compliance Manager
- 5. Interviews with Offenders who Reported Sexual Abuse

#### Findings (By Provision):

115.71 (a): The PAQ states that the agency/facility has a policy related to criminal and administrative agency investigations. D1-8.13, page 18 states the department shall ensure that administrative and/or criminal investigations are completed for all allegations of sexual abuse and repeated allegations of sexual harassment. Interviews with investigators indicated an investigation is imitated the same day the allegation is reported. The allegation is submitted and an investigator is assigned within two days. Investigators advised that allegations reported anonymously or through a third party would be investigated under the same investigative process. A review of thirteen closed investigations indicated all had an administrative investigation completed. Twelve of the thirteen were initiated promptly. Seven of the thirteen were completed promptly. Eleven of the thirteen were thorough and objective. Two investigations were still open during the on-site portion of the audit.

115.71 (b): D1-8.13, page 8 states investigators assigned to investigate offender sexual abuse allegations shall receive specialized PREA investigator training. The agency utilizes the NIC Conducting Sexual Abuse Investigations in a Confinement Setting training curriculum. In addition, the agency provides additional training to investigators via the PREA Investigations (Sexual Harassment) training, the Credibility Assessments Training Document and the Standard of Proof Training Document. A review of the NIC Conducting Sexual Abuse Investigations in a Confinement Setting training confirmed that it includes the following: techniques for interviewing sexual abuse victims, proper use of Miranda and Garrity warnings, sexual abuse evidence collection in confinement settings and the criteria and evidence required to substantiate an administrative investigation. A review of thirteen closed investigations noted they were completed by seven investigators. The six that completed the sexual abuse investigations were documented with the specialized training.

115.71 (c): D1-8.13, page 18 states the department shall ensure that administrative and/or criminal investigations are completed for all allegations of sexual abuse and repeated allegations of sexual harassment. The agency investigator advised that his first step in the investigative process is to do background on the victim and alleged perpetrator. He stated he then offers mental health and advocacy and conducts interviews. The agency investigator indicated he would then review the crime scene and gather all evidence, including a review of video, email, phone calls, etc. He stated he would then interview any witnesses, put together the information and complete his report. investigators indicated they would be responsible for gathering evidence such as, physical, DNA, photos, video, emails, calls, and a review of prior complaints. A review thirteen closed investigations noted all thirteen included interviews, twelve included evidence review (video, phone calls, etc.) and ten had a review of prior complaints of the alleged perpetrator.

115.71 (d): D1-8.13, page 18 states the department shall ensure that administrative and/or criminal investigations are completed for all allegations of sexual abuse and repeated allegations of sexual harassment. The agency investigator confirmed he would consult with prosecutors prior to conducting any compelled interviews. A review of thirteen closed investigations noted none involved any compelled interviews.

115.71 (e): D1-8.13, page 18 states the department shall ensure that administrative and/or criminal investigations are completed for all allegations of sexual abuse and repeated allegations of sexual harassment. Interviews with the investigators confirmed that the agency does not require the offender victim to submit to a polygraph test or any other truth-telling device in order to continue with the investigation. The agency investigator stated that credibility is based on a credibility assessment, which includes discipline, prior complaints, etc. Interviews with offenders who reported sexual abuse confirmed none were required to take a polygraph or truth telling device test.

115.71 (f): D1-8.13, page 18 states administrative investigations shall include an effort to determine whether staff member actions or failure to act contributed to the abuse. Interviews with investigative staff confirmed that administrative investigations are documented in a written report. The investigators stated the report includes everything done during the investigation, including interviews, background information, evidence, etc. The agency investigator stated that during the investigative process they determine if staff actions or failure to act contributed to the sexual abuse. He advised that is part of watching the video, interviewing people, and making sure staff did everything they were supposed to, including making rounds. A review of thirteen closed investigations confirmed all were documented in a written report that included the allegation, background information, interviews, description of evidence reviewed and investigative facts and findings.

115.71 (g): D1-8.13, page 18 states the department shall ensure that administrative and/or criminal investigations are completed for all allegations of sexual abuse and repeated allegations of sexual harassment. Interviews with investigative staff confirmed that administrative investigations are documented in a written report. The investigators stated the report includes everything done during the investigation, including interviews, background information, evidence, etc. There were zero criminal investigations completed and as such no reports were reviewed.

115.71 (h): The PAQ indicated that substantiated allegations of conduct that appear to be criminal will be referred for prosecution. Page 5 further states in the event an outside law enforcement agency conducts a criminal investigation on a staff member or an offender, it shall be the responsibility of that agency to submit the case for prosecution. OPS may request a copy of the investigative report for departmental record keeping. The PAQ indicated that there were zero allegations referred for prosecution since the last PREA audit. Interviews with the investigators indicated cases are referred for prosecution when they meet probable cause for Missouri statue. A review of thirteen closed investigations indicated none were referred for prosecution. The three that were substantiated did to rise to criminal activity.

115.71 (i): The PAQ stated that the agency retains all written reports pertaining to the administrative or criminal investigation of alleged sexual abuse or sexual harassment for as long as the alleged abuser is incarcerated or employed by the agency, plus five years. The OPS Retention Schedule outlines that documentation of investigations that pertain to sexual abuse shall be retained for 50 years. A review of a sample of historic investigations confirmed retention is being met.

115.71 (j): The agency investigator stated an investigation is continued regardless of whether the offender or staff member are no longer at the facility. He advised they try to track down everyone involved to complete the investigation.

115.71 (k): The auditor is not required to audit this provision.

115.71 (I): D1-8.13, page 18 states when outside agencies investigate sexual abuse, staff members shall cooperate with outside investigators and shall make an effort to remain informed about the progress of the investigation. The interview with the PC indicated that all investigations are done in house, with only a few exceptions. He advised even if an outside entity conducted an investigation, the agency would conduct their own investigation (administrative and/or criminal). The interview with

the Warden and PCM further confirmed investigations are completed by agency staff.

Based on a review of the PAQ, D1-8.13, P4-4.5, D1-8.1, D1-8.4, Investigator Training Records, OPS Retention Schedule, Investigative Reports, and information from interviews with the PREA Coordinator, Warden, and investigative staff, this standard appears to be compliant.

### 115.72 Evidentiary standard for administrative investigations

Auditor Overall Determination: Meets Standard

#### **Auditor Discussion**

#### Documents:

- Pre-Audit Questionnaire
- D1-8.13 Offender Sexual Abuse and Harassment
- 3. Standard of Proof Document
- 4. Investigative Reports

#### Interviews:

1. Interviews with Investigative Staff

Findings (By Provision):

115.72 (a): The PAQ indicated that the agency imposes a standard of a preponderance of the evidence or a lower standard of proof when determining whether allegations of sexual abuse or sexual harassment are substantiated. D1-8.13, page 18 states administrative investigations shall impose no standard higher than the preponderance of evidence in determining whether an allegation of offender sexual abuse or harassment is substantiated. The Standard of Proof Document outlines the different levels of proof for investigations, including reasonable suspicion, probable cause, preponderance of the evidence, clear and convincing and beyond a reasonable doubt. The document explains the burden of proof for sexual abuse and sexual harassment, which is no higher than a preponderance of the evidence. The document also outlines when to utilize the investigative outcomes based on standard of evidence. Interviews with investigators confirmed they do not utilize a standard

higher than a preponderance of the evidence when determining whether an allegation is substantiated. A review of thirteen closed investigative reports confirmed investigators utilized a standard no higher than a preponderance of evidence.

Based on a review of the PAQ, D1-8.13, Standard of Proof Document, Investigative Reports, and information from the interviews with the investigators, it appears this standard is compliant.

| 115.73 | Reporting to inmates   |  |  |
|--------|--|--|--|
|        | Auditor Overall Determination: Meets Standard  |  |  |
|        | Auditor Discussion   |  |  |
|        | Documents:   |  |  |
|        | 1. Pre-Audit Questionnaire   |  |  |
|        | 2. D1-8.13 Offender Sexual Abuse and Harassment  |  |  |
|        | 3. PREA Alleged Sexual Abuse by Offender Notification Form   |  |  |
|        | 4. PREA Alleged Sexual Abuse by Staff Member Notification Form   |  |  |
|        | 5. PREA Allegations Subject Notification Form  |  |  |
|        | 6. Investigative Reports   |  |  |
|        | Interviews:  |  |  |
|        | 1. Interview with the Warden   |  |  |
|        | 2. Interviews with Investigative Staff   |  |  |
|        | 3. Interviews with Offenders who Reported Sexual Abuse   |  |  |
|        | Findings (By Provision):   |  |  |
|        | 115.73 (a): The PAQ indicated that the agency has a policy requiring that any offender who makes an allegation that he or she suffered sexual abuse in an agency |  |  |

facility is informed, verbally or in writing, as to whether the allegation has been determined to be substantiated, unsubstantiated or unfounded following an

investigation by the agency. D1-8.13, page 19 states upon the completion of an offender sexual abuse investigation, the department's PREA unit shall make written notification to the alleged victim regarding the outcome of the investigation utilizing the applicable PREA alleged sexual abuse by offender notification form or the PREA alleged sexual abuse by staff member notification form. A review of the PREA Alleged Sexual Abuse by Offender Notification form indicates it includes checkboxes that are marked to indicate the investigative outcome (unfounded, unsubstantiated and substantiated). It also includes checkboxes that note whether the subject was indicated or convicted. The bottom of the form includes a line for the offender to sign. A review of the PREA Alleged Sexual Abuse by Staff Member Notification form indicates it includes checkboxes that are marked to indicate the investigative outcome (unfounded, unsubstantiated and substantiated). It also includes checkboxes that note whether the staff is no longer assigned to the housing unit, the staff is no longer employed at the facility, the staff was indicated and the/or the staff was convicted. A review of the PREA Allegation Subject Notification form noted that it has checkboxes that are marked to indicate the investigative outcome, including unsubstantiated and unfounded. It also has a box that outlines an offender received discipline for filing a false allegation. The bottom of the form includes a line for the offender to sign. The PAQ indicated there were nineteen investigations completed within the previous twelve months and 26 offenders were notified verbally or in writing of the results of the investigation (victim and alleged abusers). Interviews with the Warden and investigators confirmed that victims are notified whether the investigation is substantiated, unsubstantiated or unfounded. Interviews with offenders who reported sexual abuse indicated two of the five were aware they were to be informed of the outcome of the investigation into their allegation. One advised he was provided notification verbally and in writing. A review of thirteen closed investigations indicated nine were sexual abuse. Eight of the nine included a victim notification. One victim was released prior to conclusion of the investigation.

115.73 (b): The PAQ indicated that this provision is not applicable as the agency/ facility is responsible for conducting administrative and criminal investigations. D1-8.13, page 19 states in the event that the investigation was conducted by an outside agency, the PREA unit shall request relevant information from the outside agency in order to inform the offender of the outcome of the investigation. The PAQ indicated that there were zero investigations completed within the previous twelve months by an outside agency. A review of thirteen investigations indicated all were completed by facility/agency investigators.

115.73 (c): The PAQ indicated that following an offender's allegation that a staff member has committed sexual abuse against the offender, the agency/facility subsequently informs the offender whenever: the staff member is no longer posted within the offender's unit, the staff member is no longer employed at the facility, the agency learns that the staff member has been indicted on a charge related to sexual abuse within the facility or the agency learns that the staff member has been

convicted on a charge related to sexual abuse within the facility. The PAQ stated that there have been substantiated or unsubstantiated complaint of sexual abuse committed by a staff member against an offender in an agency facility in the past twelve months and in each case the agency subsequently informed the offender of the elements under this provision. D1-8.13, page 19 states all subsequent notifications shall be made when: the staff member perpetrator is no longer assigned to the housing unit; the staff member perpetrator is no longer employed by the department; the staff member perpetrator has been indicted on a charge related to sexual abuse within the institution and/or d. a disposition of charges exists related to sexual abuse within the institution. A review of the PREA Alleged Sexual Abuse by Staff Member Notification form indicates it includes checkboxes that are marked to indicate the investigative outcome (unfounded, unsubstantiated and substantiated). It also includes checkboxes that note whether the staff is no longer assigned to the housing unit, the staff is no longer employed at the facility, the staff was indicated and the/or the staff was convicted. Interviews with five offenders who reported sexual abuse indicated two were against a staff member and neither had any notifications under this provision. A review of thirteen closed investigations indicated one required notification under this provision. The victim was advised that staff was no longer employed at the facility.

115.73 (d): The PAQ indicates that following an offender's allegation that he or she has been sexually abused by another offender, the agency subsequently informs the alleged victim whenever: the agency learns that the alleged abuser has been indicted on a charge related to sexual abuse within the facility or the agency learns that the alleged abuser has been convicted on a charge related to sexual abuse within the facility. D1-8.13, pages 19-20 state following the completion of an investigation, the offender shall be notified when the offender has been indicted on a charge related to sexual abuse within the institution and when a disposition of charges exists related to sexual abuse within the institution. A review of the PREA Alleged Sexual Abuse by Offender Notification form indicates it includes checkboxes that are marked to indicate the investigative outcome (unfounded, unsubstantiated and substantiated). It also includes checkboxes that note whether the subject was indicated or convicted. The bottom of the form includes a line for the offender to sign. Interviews with five offenders who reported sexual abuse indicated three were against another offender but none were provided any notifications under this provision. A review of thirteen closed investigations indicated none required any notifications under this provision.

115.73 (e): The PAQ indicated that the agency has a policy that all notifications to offenders described under this standard are documented. D1-8.13, page 20 states the PREA unit shall forward the written notification to the offender via the PREA site coordinator. The original notification shall be signed by the offender and witnessed by a staff member. The PAQ stated that there were 26 notifications to offenders under this standard. A review of documentation noted that all notification were documented in writing, via the applicable forms.

115.73 (f): This provision is not required to be audited.

Based on a review of the PAQ, D1-8.13, PREA Alleged Sexual Abuse by Offender Notification Form, PREA Alleged Sexual Abuse by Staff Member Notification Form, PREA Allegations Subject Notification Form, Investigative Reports, and information from interviews with the Warden, and investigators, this standard appears to be compliant.

# 115.76 Disciplinary sanctions for staff

Auditor Overall Determination: Meets Standard

#### **Auditor Discussion**

#### Documents:

- Pre-Audit Questionnaire
- D1-8.13 Offender Sexual Abuse and Harassment
- 3. D2-9.1 Employee Discipline
- 4. Investigative Reports
- 5. Employee Discipline/Termination

Findings (By Provision):

115.76 (a): The PAQ stated that staff are subject to disciplinary sanctions up to and including termination for violating agency sexual abuse or sexual harassment policies. D1-8.13, page 22 states staff members shall be subject to disciplinary sanctions up to and including termination for violating agency sexual abuse and sexual harassment procedures.

115.76 (b): The PAQ indicated there were two staff members who violated the sexual abuse and sexual harassment policies and one staff member was terminated (or resigned prior to termination) for violating agency sexual abuse or sexual harassment policies. D1-8.13, page 22 states termination from the department shall be the presumptive disciplinary action for staff members who have engaged in sexual abuse.

There were two substantiated sexual abuse and sexual harassment allegations during the previous twelve months. The staff perpetrator of sexual abuse resigned prior to the completion of the investigation. The staff perpetrator of sexual harassment was issued a written reprimand (letter of caution).

115.76 (c): The PAQ stated that disciplinary sanctions for violations of agency policies related to sexual abuse or sexual harassment are commensurate with the nature and circumstances of the acts, the staff member's disciplinary history and the sanctions imposed for comparable offense by other staff members with similar histories. The PAQ indicated there was one staff member that were disciplined, short of termination, for violating the sexual abuse and sexual harassment policies within the previous twelve months. D2-9.1 outlines the employee disciplinary process and the procedure as it relates to this process. There were two substantiated sexual abuse and sexual harassment allegations during the previous twelve months. The staff perpetrator of sexual abuse resigned prior to the completion of the investigation. The staff perpetrator of sexual harassment was issued a written reprimand (letter of caution).

abuse or sexual harassment policies, or resignations by staff who would not have been terminated if not for their resignation, are reported to law enforcement agencies, unless the activity was clearly not criminal, and to relevant licensing bodies. D1-8.13, page 22 states all terminations for violations or the resignation of a staff member, who would have been terminated if not for their resignation, shall be reported to relevant licensing or accreditation bodies and law enforcement. The PAQ indicated that there were zero staff members who was reported to law enforcement or licensing boards following their termination for violating agency sexual abuse or sexual harassment policies. There were two substantiated sexual abuse and sexual harassment allegations during the previous twelve months. The staff perpetrator of sexual abuse resigned prior to the completion of the investigation. The activities were not criminal and as such were not reported to outside law enforcement for prosecution. The staff perpetrator of sexual harassment was issued a written reprimand (letter of caution).

Based on a review of the PAQ, D1-8.13, D2-9.1, Investigative Reports, and Employee Discipline/Termination, this standard appears to be compliant.

| 115.77 | Corrective action for contractors and volunteers |
|--------|--|
|        | Auditor Overall Determination: Meets Standard    |
|        | Auditor Discussion                               |

#### Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. D2-13.1 Volunteers & Reentry Partners
- 4. D2-13.2 Student Interns
- 5. Investigative Reports

#### Interviews:

Interview with the Warden

Findings (By Provision):

115.77 (a): The PAQ stated that the agency policy requires that any contractor or volunteer who engages in sexual abuse be reported to law enforcement agencies, unless the activity was clearly not criminal, and to relevant licensing bodies. Additionally, it stated that policy requires that any contractor or volunteer who engages in sexual abuse be prohibited from contact with offenders. D1-8.13, page 22 states contractors or volunteers who engage in sexual abuse shall be prohibited from contact with offenders and shall be reported to relevant licensing bodies and law enforcement. D2-13.1 page 9 states volunteers or reentry partners may be subject to suspension of their access to a department facility or termination of their status if they fail to abide by the department's policies and procedures. D2-13.2, page 5 states interns shall be subject to disciplinary sanctions up to and including termination for violating department policies and procedures. The PAQ indicated that there have been zero contractors or volunteers who violated the sexual abuse or sexual harassment policies within the previous twelve months and as such none were reported to law enforcement or relevant licensing bodies. A review of documentation, including thirteen closed investigatios confirmed there were zero substantiated sexual abuse and sexual harassment allegations against a contractor or volunteer and as such no discipline was necessary.

115.77 (b): The PAQ stated that the facility takes appropriate remedial measures and considers whether to prohibit further contact with offenders in the case of any other violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer. D1-8.13, page 23 states the CAO or designee of the department facility or contracted facility shall take appropriate measures and consider whether to prohibit further contact with offenders in the case of any other violations. D2-13.1 page 9

states volunteers or reentry partners may be subject to suspension of their access to a department facility or termination of their status if they fail to abide by the department's policies and procedures. D2-13.2, page 5 states interns shall be subject to disciplinary sanctions up to and including termination for violating department policies and procedures. The interview with the Warden indicated that any violation of the sexual abuse and sexual harassment policies by contractors or volunteers would result in the contractor or volunteer being removed from the facility.

Based on a review of the PAQ, D1-8.13, D2-13.1, D2-13.2, Investigative Reports, and information from the interview with the Warden, this standard appears to be compliant.

| 5.78 Dis | sciplinary sanctions for inmates                                  |  |  |
|----------|---|--|--|
| Au       | Auditor Overall Determination: Meets Standard  Auditor Discussion |  |  |
| Au       |   |  |  |
| Do       | cuments:  |  |  |
| 1.       | Pre-Audit Questionnaire   |  |  |
| 2.       | D1-8.13 Offender Sexual Abuse and Harassment                      |  |  |
| 3.       | IS19-1.6 Offender Accountability Program                          |  |  |
| 4.       | Disciplinary Sanctions and Mental Health Protocol Directive       |  |  |
| 5.       | Standard of Proof Document  |  |  |
| 6.       | Offender Rulebook   |  |  |
| 7.       | Investigative Reports   |  |  |
| 8.       | Medical and Mental Health Training                                |  |  |
| Inte     | erviews:  |  |  |
| 1.       | Interview with the Warden   |  |  |
| 2.       | Interviews with Medical and Mental Health Staff                   |  |  |
| Fin      | dings (By Provision):   |  |  |

115.78 (a): The PAQ stated that offenders are subject to disciplinary sanctions only pursuant to a formal disciplinary process following an administrative or criminal finding that the offender engaged in offender-on-offender sexual abuse. D1-8.13, page 22 states offenders shall be subject to corrective actions or violations pursuant to a formal disciplinary process following an administrative finding or a criminal finding of guilt when the offender engaged in offender on offender sexual abuse in accordance with divisional and institutional services procedures regarding offender accountability program. The Offender Rulebook outlines conduct violations, including forcible sexual abuse and sexual misconduct, and the corrective sanctions for violation, including disciplinary segregation, visiting restrictions, living area restrictions, activity restrictions, loss of property, program sanctions and extra duty. The PAQ indicated there has been one administrative findings of guilt for offender-onoffender sexual abuse and zero criminal findings of guilt for offender-on-offender sexual abuse within the previous twelve months. There were zero substantiated sexual abuse allegations during the previous twelve months. There was one substantiated sexual harassment allegation. The offender perpetrator was recommended for discipline but was out to court for over three months prior to discipline being issued.

115.78 (b): D1-8.13, page 22 states sanctions shall be commensurate with the nature and circumstances of the abuse committed, the offender's disciplinary history, and the sanctions imposed for comparable offenses by other offenders with similar histories in accordance with divisional and institutional services procedures regarding offender accountability program. The Offender Rulebook outlines conduct violations, including forcible sexual abuse and sexual misconduct, and the corrective sanctions for violations based on the level of violation. The interview with the Warden indicated that the offender perpetrator would receive a conduct violation. He stated they could have their custody level raised, be transferred and/or be placed in disciplinary segregation. The Warden confirmed that sanctions would be commensurate with the nature and circumstances of the abuse committed, the offender's disciplinary history, and the sanctions imposed for comparable offenses by other offenders with similar histories.

115.78 (c): D1-8.13, page 22 states the corrective action process shall consider whether an offender's mental disabilities or mental illness contributed to his behavior when determining what type of sanction, if any, shall be imposed in accordance with divisional and institutional services procedures regarding offender accountability program. IS19-1.6, page 12 states any violation for forcible sexual abuse and or sexual violence referred to the adjustment board shall require information from a qualified mental health professional (QMHP). The report shall indicate whether mental illness or any mental disability could have contributed to the offender's behavior and whether any programming is available which would benefit the offender. The QMHP

shall document this information on the mental health notification-sexual assault assessment form and provide it to the corrective hearing officer prior to the hearing. The Disciplinary Sanctions and Mental Health Protocol Directive notes that prior to hearing a violation for forcible sexual abuse/violence, the Adjustment Hearing Board will request input from the mental health staff. The interview with the Warden confirmed that the offenders' mental illness or mental disability would be considered in the disciplinary process.

115.78 (d): The PAQ states that the facility offers therapy, counseling or other interventions designed to address and correct underlying reasons or motivations for the abuse and the facility considers whether to require the offending offender to participate in these interventions as a condition of access to programming and other benefits. D1-8.13, page 22 states if found guilty of sexual abuse, the PREA site coordinator or designee shall submit a referral and screening note - health services form to ensure the perpetrator shall be assessed by qualified mental health professional (QMHP) within 60 days of learning of such abuse. The offender shall be referred to appropriate treatment (therapy, counseling) by mental health staff members, as available, in accordance with divisional and institutional services procedures regarding offender accountability program. Interviews with medical and mental health staff indicated they do not provide services to abusers. After the on-site portion of the audit, the facility conducted training with medical and mental health staff on the requirement to provide services to offender perpetrators. The training included policy, procedure and PREA standard language. Confirmation of the training was provided.

115.78 (e): The PAQ stated that the agency disciplines offenders for sexual contact with staff only upon finding that the staff member did not consent to such contact. D1-8.13, page 22 states an offender who has sexual contact with a staff member may only be disciplined if the staff member did not consent to the contact.

115.78 (f): The PAQ stated that the agency prohibits disciplinary action for a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred, even if an investigation does not establish evidence sufficient to substantiate the allegation. IS9-1.6, page 20 states for the purpose of corrective action, a report of sexual misconduct, made in good faith based upon a reasonable belief that the alleged conduct occurred shall not constitute falsely reporting an incident or lying, even if an investigation does not establish evidence sufficient to substantiate the allegation. A review of the Standard of Proof Document notes that a false allegation can only be determine if the investigator, through thorough investigation, identifies evidence to factually prove the allegation did not occur nor was attempted and the victim knowingly falsified the allegation. The document provides examples of such evidence to determine falsification. The Offender Rulebook outlines making a false written or oral PREA statement to a staff member or official

with evidence of bad faith as a level two violation and outlines possible sanctions including disciplinary segregation, visiting restrictions, living area restrictions, activity restrictions, loss of property, program sanctions and extra duty.

115.78 (g): The PAQ indicates that the agency prohibits all sexual activity between offenders and the agency deems such activity to constitute sexual abuse only if it determines that the activity is coerced. D1-8.13, page 22 states the department prohibits all sexual activity between offenders. Consensual sexual activity between offenders shall not be deemed sexual abuse and shall be addressed in accordance with divisional and institutional services procedures regarding offender accountability program. The Offender Rule book outlines engaging with another offender in any type of consensual sexual activity as a level two violation and outlines possible sanctions including disciplinary segregation, visiting restrictions, living area restrictions, activity restrictions, loss of property, program sanctions and extra duty.

Based on a review of the PAQ, D1-8.13, Disciplinary Sanctions and Mental Health Protocol Directive, Standard of Proof Document, Offender Rulebook, Investigative Reports, Medical and Mental Health Training, and information from the interview with the Warden, this standard appears to be compliant.

# 115.81 Medical and mental health screenings; history of sexual abuse

Auditor Overall Determination: Meets Standard

#### **Auditor Discussion**

#### Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. IS11-32 Receiving Screening Intake Center
- 4. Adult Internal Risk Assessment (ARIS)
- 5. Adult Internal Risk Assessment Manual
- 6. Adult Internal Risk Assessment Manual Supplement
- 7. Informed Consent Form
- 8. Medical/Mental Health Documents (Secondary Documents)

#### Interviews:

- 1. Interviews with Staff Responsible for Risk Screening
- 2. Interviews with Medical and Mental Health Staff
- 3. Interviews with Offenders who Disclosed Victimization During the Risk Screening

#### Site Review Observations:

Observations of Risk Screening Area

Findings (By Provision):

115.81 (a): The PAQ indicated all offenders at the facility who have disclosed prior sexual victimization during a screening pursuant to 115.41 are offered a follow-up meeting with a medical or mental health practitioners. The PAQ stated that the meetings were offered within fourteen days of the intake screening. The PAQ also indicated that medical and mental health maintain secondary materials documenting compliance with the required services. D1-8.13, page 10 states if the screening indicates that an offender has experienced prior sexual victimization, whether it occurred in a correctional setting or in the community, staff members shall ensure that the offender is offered a follow-up meeting with a medical or mental health practitioner within 14 calendar days of the intake screening. IS11-32, page 3 states if the screening indicates the offender has experienced prior sexual victimization whether in the community or in a correctional setting and a forensic exam is not deemed medically necessary, the coordinated response protocol will not be initiated and the offender will be offered a meeting with a mental health practitioner within 14 days of the intake screening. A review of the Adult Internal Risk Assessment notes that questions two, four, six and eight have a section where staff note whether the offender accepted or declined a mental health referral. Question four asks specifically about prior sexual victimization. The PAQ indicated that 238% of those offenders who reported prior victimization were seen within fourteen days by medical or mental health practitioners. The interview with staff responsible for the risk screening indicated that offender who disclose prior victimization during the risk screening would be offered a follow-up with mental health within fourteen days. Interviews with the offender who disclosed prior victimization during the risk screening indicated three of the four were offered a follow-up with mental health. A review of documentation for ten offenders that disclosed prior sexual victimization during the risk screening indicated nine were offered a follow-up with mental health. Seven declined and two accepted services. At the issuance of the interim report documentation had not been provided related to the mental health follow-up.

115.81 (b): The PAQ indicated all prison offenders who have previously perpetrated sexual abuse, as indicated during the screening pursuant to 115.41 are offered a follow-up meeting with a medical or mental health practitioners. The PAQ stated that the follow-up meetings were offered within fourteen days of the intake screening. The PAQ also indicated that medical and mental health maintain secondary materials documenting compliance with the required services. D1-8.13, page 10 states if the screening indicates that an offender has previously perpetrated sexual abuse, whether it occurred in a correctional setting or in the community, staff members shall ensure that the offender is offered a follow-up meeting with a mental health practitioner within 14 calendar days of the intake screening. IS11-32, page 3 states if the screening indicates the offender has previously perpetrated sexual abuse, whether it occurred in an institutional setting or in the community, staff members shall ensure that the offender is offered a meeting with a QMHP within 14 days of the intake screening. The PAQ indicated that 100% of those offenders who were identified with prior sexual abusiveness were seen within fourteen days by medical or mental health practitioners. A review of the Adult Internal Risk Assessment notes that questions sixteen has a section where staff note whether the offender accepted or declined a mental health referral. Question sixteen asks specifically about prior sexual offenses. The interview with staff responsible for the risk screening indicated that offender who are identified with prior sexual abusiveness during the risk screening would be offered a follow-up with mental health within fourteen days. A review of documentation for six offender identified with prior sexual abusiveness indicated two were offered a follow-up with mental health. Both declined services.

115.81 (c): This provision is not applicable as the facility is not a jail.

115.81 (d): The PAQ indicated that information related to sexual victimization and abusiveness that occurred in an institutional setting is strictly limited to medical and mental health practitioners. D1-8.13, page 12 states health services staff members shall only reveal information related to a sexual abuse report that is necessary to make treatment, investigation, and other security and management decisions. IS11-32, page 3 states health services staff members may obtain informed consent from offenders in accordance with institutional services before reporting information about prior sexual victimization. Medical and mental health records are paper and electronic. Paper files are maintained in medical records, which is staffed Monday through Friday during business hours. The records room is secure after hours with limited access. Electronic records are maintained in the Missouri Corrections Integrated System (MOSIC), which is only accessible to medical and mental health care staff. Offenders risk assessments are documented electronically via the MOSIC system. During the tour the auditor had a security staff member pull up the risk screening information in MOSIC. The auditor viewed that the staff did not have access and was given an error message that noted they were not authorized to view the information. Investigative files are electronic and are maintained in the Investigative Reporting Intelligence System (IRIS), which has limited access.

15.81 (e): The PAQ indicated that medical and mental health practitioners obtain informed consent from offenders before reporting information about prior sexual victimization that did not occur in an institutional setting, unless the offender is under the age of eighteen. D1-8.13, page 10 states medical and mental health practitioners shall obtain informed consent from offenders before reporting information about prior sexual victimization that did not occur in an institutional setting. IS11-32, page 3 states if the offender is under the age of 18, a health service staff member shall report the allegation to the designated local Children's Division, Department of Social Services under applicable mandatory reporting laws. Interviews with medical and mental health staff indicated they obtain informed consent prior to reporting any sexual abuse that did not occur in an institutional setting. Both staff indicated the facility does not house anyone under eighteen.

Based on a review of the PAQ, D1-8.13, IS11-32, Adult Internal Risk Assessment (ARIS), Adult Internal Risk Assessment Manual, Adult Internal Risk Assessment Manual Supplement, Informed Consent Form, medical and mental health documents and information from interviews with staff who perform the risk screening, medical and mental health care staff and offenders who disclosed victimization during the risk screening, this standard appears to require corrective action. A review of documentation for ten offenders that disclosed prior sexual victimization during the risk screening indicated nine were offered a follow-up with mental health. Seven declined and two accepted services. At the issuance of the interim report documentation had not been provided related to the mental health follow-up. A review of documentation for six offender identified with prior sexual abusiveness indicated two were offered a follow-up with mental health. Both declined services.

#### Corrective Action

The facility will need to train applicable staff on policy and procedure related to the risk screening and fourteen day mental health follow-ups. Confirmation of the training will need to be provided. The facility will need to provide risk assessments for those who disclosed prior sexual victimization during the corrective action period and those identified with prior sexual abusiveness during the risk screening and associated mental health follow-ups.

Verification of Corrective Action Since the Interim Audit Report

The auditor gathered and analyzed the following additional evidence provided by the facility during the corrective action period relevant to the requirements in this standard.

#### Additional Documents:

- 1. Staff Training
- 2. Risk Reassessments
- 3. Mental Health Documentation

The facility provided four risk assessment documents and mental health documents. All four had a mental health follow-up, however none of the four had a mental health follow-up within the fourteen day timeframe. As such additional corrective action is necessary.

The facility conducted training with applicable staff on agency policy and procedure related to mental health follow-ups for those who disclose prior sexual victimization during the risk screening or those identified with prior sexual abusiveness during the risk screening. Confirmation of the training was provided.

The facility provided documentation, including risk assessments and mental health documents, for offenders who disclosed prior sexual victimization or were identified with prior sexual abusiveness, after the facility conducted training with staff. Five offenders disclosed prior sexual victimization and were offered a follow-up with mental health within fourteen days. One offender was identified with prior sexual abusiveness and was offered a follow-up with mental health within fourteen days.

Based on the documentation provided the facility has corrected this standard and as such appears to be compliant.

# Access to emergency medical and mental health services Auditor Overall Determination: Meets Standard Auditor Discussion Documents: 1. Pre-Audit Questionnaire 2. D1-8.13 Offender Sexual Abuse and Harassment

- Contract with Centurion
- 4. Medical/Mental Health Documents (Secondary Documents)

#### Interviews:

- 1. Interviews with Medical and Mental Health Staff
- 2. Interviews with First Responders
- 3. Interviews with Offenders who Reported Sexual Abuse

#### Site Review Observations:

1. Observations of Medical and Mental Health Areas

Findings (By Provision):

115.82 (a): The PAQ indicated that offender victims of sexual abuse receive timely, unimpeded access to emergency medical treatment and crisis intervention services and that the nature and scope of services are determined by medical and mental health practitioners according to their professional judgement. The PAQ also indicated that medical and mental health maintain secondary materials documenting the timeliness of services. D1-8.13, page 16 states victims of sexual abuse shall receive timely, unobstructed access to emergency medical treatment and crisis intervention services, the nature and scope of which are determined by health services practitioners according to their professional judgment. The Contract with Centurion outlines that the contractor shall arrange for 24 hour emergency medical and dental services, to include medical and dental on-call services. During the tour the auditor viewed the health services area. The space included a reception area, exam rooms, treatment rooms, an infirmary, observation cells and an ancillary area. Exam and treatment rooms had doors with security windows. One room had additional barrier for the windows, when needed. Interviews with medical and mental health care staff confirm that offenders receive timely and unimpeded access to emergency medical treatment and crisis intervention services. Both staff stated that offenders are provided services immediately. The staff confirmed services are based on their professional judgement as well as guidelines. Interviews with offenders who reported sexual abuse indicated three of the five were provided medical and/or mental health services. A review of documentation for eleven sexual abuse allegations indicated all eleven were afforded medical and/or mental health services. It should be noted that most were only provided mental health services and only those that required a SAFE/ SANE were provided medical services.

115.82 (b): D1-8.13, page 16 states health services staff members shall screen victims for obvious physical trauma, and provide emergency medical care. If no qualified medical or mental health practitioners are on duty at the time a report of a sexual abuse which involved penetration that occurred within 72 hours within a correctional facility, or 92 hours within a community, confinement facility, custody staff first responders shall take preliminary steps to protect the victim and shall immediately notify the appropriate medical and mental health practitioners. The Contract with Centurion outlines that the contractor shall arrange for 24 hour emergency medical and dental services, to include medical and dental on-call services. The interview with the security first responder indicated he would separate the offenders, take all clothing, lock up the offender perpetrator for safety, ensure all stuff is accounted for, not let the offenders shower or anything and contact the SANE. The non-security first responder advised she would keep the offender in her office and contact the Shift Commander.

115.82 (c): The PAO indicated that offender victims of sexual abuse while incarcerated are offered timely information about and timely access to emergency contraception and sexually transmitted infection prophylaxis. The PAQ also indicated that medical and mental health maintain secondary materials documenting the timeliness of services. D-8.13, page 17 states alleged victims of offender sexual abuse of any kind that consists of penetration of the mouth, anus, buttocks, or vulva, however slight, by hand, finger, object instrument, or penis shall be provided with prophylactic treatment and follow-up for sexually transmitted or other communicable diseases, as clinically determined by the physician. Female victims shall be offered timely information and timely access to pregnancy testing and emergency contraception in accordance with professionally accepted standards of care, where medically appropriate. Page 18 further states victims of sexual abuse shall be offered timely information and access to emergency contraception and prophylactic treatment for sexually transmitted infections in accordance with professionally accepted standards of care, where medically appropriate. Interviews with offenders who reported sexual abuse noted two reported an allegation that involved penetration. One of the two advised he was provided information and access to sexually transmitted infection prophylaxis. Interviews with medical and mental health care staff confirm that offenders receive timely information and access to emergency contraception and sexual transmitted infection prophylaxis. A review of documentation indicated five allegations involved penetration (only three were within a timeframe for evidence collection). Two of the five were provided access to sexually transmitted infection prophylaxis.

115.82 (d): The PAQ indicated that treatment services are provided to every victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigations arising out of the incident. D-8.13, page 18 states

treatment services shall be provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident.

Based on a review of the PAQ, D1-8.13, Contract with Centurion, a review of medical and mental health documents, and information from interviews with medical and mental health care staff, first responders and offenders who reported sexual abuse, this standard appears to require corrective action. A review of documentation for eleven sexual abuse allegations indicated all eleven were afforded medical and/or mental health services. It should be noted that most were only provided mental health services and only those that required a SAFE/SANE were provided medical services. A review of documentation indicated five allegations involved penetration (only three were within a timeframe for evidence collection). Two of the five were provided access to sexually transmitted infection prophylaxis.

#### Corrective Action

The facility will need to ensure that all victims of sexual abuse are offered information and access to medical and mental health services, including prophylaxis for those incidents involving penetration. The facility will need to train applicable staff on the policy and procedure and provide confirmation of the training. Examples of services during the corrective action period will need to be provided.

#### Additional Documents:

- 1. Staff Training
- 2. List of Sexual Abuse Allegations During the Corrective Action Period
- 3. Exposure Form
- 4. Medical and Mental Health Documentation

The facility conducted training with medical and mental health staff on the requirement to provide medical services to all victims of sexual abuse. Confirmation of the training was provided. Additionally, the facility updated their Exposure Form to include an area to document STI testing and prophylaxis. A copy of the updated form was provided.

The facility provided a list of sexual abuse allegations during the corrective action period and associated medical and mental health documents. Three of the incidents required testing and prophylaxis. All victims were provided services and the three that involved penetration included testing and prophylaxis.

Based on the documentation provided the facility has corrected this standard and as such appears to be compliant.

| 115.83 | Ongoing medical and mental health care for sexual abuse victims and abusers      |
|--------|--|
|        | Auditor Overall Determination: Meets Standard                                    |
|        | Auditor Discussion   |
|        | Documents:   |
|        | 1. Pre-Audit Questionnaire   |
|        | 2. D1-8.13 Offender Sexual Abuse and Harassment                                  |
|        | 3. Contract with Centurion   |
|        | 4. Medical/Mental Health Documents (Secondary Documents)                         |
|        | 5. Staff Training  |
|        | Interviews:  |
|        | 1. Interviews with Medical and Mental Health Staff                               |
|        | 2. Interviews with Offenders who Reported Sexual Abuse                           |
|        | Site Review Observations:  |
|        | 1. Observations of Medical Treatment Areas                                       |
|        | Findings (By Provision):   |
|        | 115.83 (a): The PAQ indicated that the facility offers medical and mental health |

evaluations, and as appropriate, treatment to all offenders who have been victimized by sexual abuse in any prison, jail, lockup, or juvenile facility. The Contract with Centurion outlines that the contractor shall arrange for 24 hour emergency medical and dental services, to include medical and dental on-call services. During the tour the auditor viewed the health services area. The space included a reception area, exam rooms, treatment rooms, an infirmary, observation cells and an ancillary area. Exam and treatment rooms had doors with security windows. One room had additional barrier for the windows, when needed. A review of documentation for eleven sexual abuse allegations indicated all eleven were afforded medical and/or mental health services. It should be noted that most were only provided mental health services and only those that required a SAFE/SANE were provided medical services. A review of documentation for ten offenders that disclosed prior sexual victimization during the risk screening indicated nine were offered a follow-up with mental health. Seven declined and two accepted services. At the issuance of the interim report documentation had not been provided related to the mental health follow-up.

115.83 (b): D1-8.13 page 18 states each victim and abuser shall be offered medical and mental health evaluations, and as appropriate, treatment to include appropriate follow-up services and treatment plans. When necessary, referrals shall be completed for continued care following their transfer to, or placement in, other facilities or their release from custody. Interviews with medical and mental health care staff confirmed they provide follow-up services, treatment plans and referrals for community services. Interviews with offenders indicated three of the five were provided follow-up services. A review of documentation for eleven sexual abuse allegations indicated all eleven were afforded medical and/or mental health services.

115.83 (c): D1-8.13, page 18 states victims and abusers shall be provided with medical and mental health services consistent with the community level of care. All medical and mental health care staff are required to have the appropriate credentials and licensures. A review of secondary medical and mental health documentation indicated that offenders have immediate access to medical and mental health care when needed, including urgent and routine services. Interviews with medical and mental health care staff confirmed that the services they provide are consistent with the community level of care.

115.83 (d): The PAQ noted that this provision does not apply as the facility does not house cisgender female offenders. D1-8.13, page 18 states victims of sexually abusive vaginal penetration while incarcerated shall be offered pregnancy tests.

115.83 (e): The PAQ noted that this provision does not apply as the facility does not

house cisgender female offenders. D1-8.13, page 18 states if pregnancy results, the victim shall receive timely, comprehensive information, and access to all lawful pregnancy-related medical services in accordance with the institutional services procedure regarding counseling and care of pregnant offenders.

115.83 (f): The PAQ indicated that offender victims of sexual abuse while incarcerated are offered tests for sexually transmitted infections as medically appropriate. D-8.13, page 17 states alleged victims of offender sexual abuse of any kind that consists of penetration of the mouth, anus, buttocks, or vulva, however slight, by hand, finger, object instrument, or penis shall be provided with prophylactic treatment and followup for sexually transmitted or other communicable diseases, as clinically determined by the physician. Female victims shall be offered timely information and timely access to pregnancy testing and emergency contraception in accordance with professionally accepted standards of care, where medically appropriate. Page 18 further states victims of sexual abuse shall be offered timely information and access to emergency contraception and prophylactic treatment for sexually transmitted infections in accordance with professionally accepted standards of care, where medically appropriate. Interviews with offenders who reported sexual abuse noted two reported an allegation that involved penetration. One of the two stated he was provided information and access to testing for sexually transmitted infections. A review of documentation indicated five allegations involved penetration (only three were within a timeframe for evidence collection). Two of the five were provided access to testing for STIs.

115.83 (g): The PAQ indicated that treatment services are provided to every victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigations arising out of the incident. D-8.13, page 18 states treatment services shall be provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident. Interviews with offenders who reported sexual abuse confirmed none were required to pay for medical and/or mental health services.

115.83 (h): The PAQ indicated that the facility attempts to conduct a mental health evaluation of all known offender-on-offender abusers within 60 days of learning of such abuse history, and offers treatment when deemed appropriate by mental health. D1-8.13, page 18 states upon receiving a report of a substantiated case of offender sexual abuse the PREA site coordinator shall submit a referral and screening note - health services form to ensure the perpetrator shall be assessed by qualified mental health professional (QMHP) within 60 days of learning of such abuse. Interviews with medical and mental health staff indicated that they do not provide services for perpetrators. There were zero substantiated allegations of sexual abuse reported and as such there were no known offender-on-offender abusers. After the on-site portion

of the audit, the facility conducted training with medical and mental health staff on the requirement to provide services, to include a mental health evaluation, to offender perpetrators. The training included policy, procedure and PREA standard language. Confirmation of the training was provided.

Based on a review of the PAQ, D1-8.13, Contract with Centurion, Medical and Mental Health Documents, Staff Training, and information from interviews with medical and mental health care staff, and offenders who reported sexual abuse, this standard appears to require corrective action. A review of documentation for eleven sexual abuse allegations indicated all eleven were afforded medical and/or mental health services. It should be noted that most were only provided mental health services and only those that required a SAFE/SANE were provided medical services. A review of documentation for ten offenders that disclosed prior sexual victimization during the risk screening indicated nine were offered a follow-up with mental health. Seven declined and two accepted services. At the issuance of the interim report documentation had not been provided related to the mental health follow-up. A review of documentation indicated five allegations involved penetration (only three were within a timeframe for evidence collection). Two of the five were provided access to testing for STIs.

# Corrective Action

The facility will need to ensure that all victims of sexual abuse are offered information and access to follow-up medical and mental health services, including testing for STIs for those incidents involving penetration. The facility will need to train applicable staff on the policy and procedure and provide confirmation of the training. Examples of services during the corrective action period will need to be provided.

Verification of Corrective Action Since the Interim Audit Report

The auditor gathered and analyzed the following additional evidence provided by the facility during the corrective action period relevant to the requirements in this standard.

## Additional Documents:

- 1. Staff Training
- 2. List of Sexual Abuse Allegations During the Corrective Action Period

- 3. Exposure Form
- 4. Risk Reassessments
- 5. Medical and Mental Health Documentation

The facility conducted training with medical and mental health staff on the requirement to provide medical services to all victims of sexual abuse. Confirmation of the training was provided. Additionally, the facility updated their Exposure Form to include an area to document STI testing and prophylaxis. A copy of the updated form was provided.

The facility provided a list of sexual abuse allegations during the corrective action period and associated medical and mental health documents. Three of the incidents required testing and prophylaxis. All victims were provided services and the three that involved penetration included testing and prophylaxis.

The facility provided four risk assessment documents and mental health documents. All four had a mental health follow-up.

The facility conducted training with applicable staff on agency policy and procedure related to mental health follow-ups for those who disclose prior sexual victimization during the risk screening or those identified with prior sexual abusiveness during the risk screening. Confirmation of the training was provided.

The facility provided documentation, including risk assessments and mental health documents, for offenders who disclosed prior sexual victimization or were identified with prior sexual abusiveness, after the facility conducted training with staff. Five offenders disclosed prior sexual victimization and were offered a follow-up with mental health within fourteen days.

Based on the documentation provided the facility has corrected this standard and as such appears to be compliant.

# 115.86 Sexual abuse incident reviews Auditor Overall Determination: Meets Standard

## **Auditor Discussion**

## Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. Sexual Abuse Incident Debriefing Form

# Interviews:

- 1. Interview with the Warden
- 2. Interview with the PREA Compliance Manager
- 3. Interview with Incident Review Team

# Findings (By Provision):

115.86 (a): The PAQ stated that the facility conducts a sexual abuse incident review at the conclusion of every criminal or administrative sexual abuse investigation, unless the allegation has been determined to be unfounded. D1-8.13 page 19, states each facility shall conduct a sexual abuse incident debriefing at the conclusion of every substantiated and unsubstantiated offender sexual abuse investigation. A sexual abuse incident debriefing is not required following offender sexual harassment investigations or when a sexual abuse investigation is unfounded. The PAQ indicated there were fourteen criminal and/or administrative investigations of alleged sexual abuse completed at the facility, excluding only "unfounded" incidents. A review of thirteen closed investigations indicated nine were sexual abuse and seven required a sexual abuse incident review. Documentation confirmed all seven had a completed sexual abuse incident review.

115.86 (b): The PAQ stated that the facility ordinarily conducts a sexual abuse incident review within 30 days of the conclusion of the criminal or administrative sexual abuse investigation. D1-8.13, page 19 states Incident debriefings shall be held within 30 days of the conclusion of a formal investigation. The PAQ indicated there were fourteen sexual abuse incident reviews completed by the facility within 30 days of the conclusion of the investigation. A review of thirteen closed investigations indicated nine were sexual abuse and seven required a sexual abuse incident review. Documentation confirmed all seven had a completed sexual abuse incident review within 30 days of the conclusion of the investigation.

115.86 (c): The PAQ indicated that the sexual abuse incident review team includes upper level management officials and allows for input from line supervisors, investigators and medical and mental health practitioners. D1-8.13 page 19, states the review team for offender sexual abuse events shall include the PREA site coordinator, and other upper level administrators, when applicable, with input from the shift supervisor, investigators, and medical or mental health practitioners. The interview with the Warden confirmed that the facility has a sexual abuse incident review team and the team consists of upper level management, line supervisors, investigators medical staff and mental health care staff. A review of thirteen closed investigations indicated nine were sexual abuse and seven required a sexual abuse incident review. Documentation confirmed all seven had a completed sexual abuse incident review with the staff required under this provision.

115.86 (d): The PAQ stated that the facility prepares a report of its findings from sexual abuse incident reviews, including but not necessarily limited to determinations made pursuant to paragraphs (d)(1)-(d)(5) of this section an any recommendations for improvement, and submits each report to the facility head and PCM. D1-8.13 page 19, the PREA sexual abuse incident debriefing report shall be completed by the PREA site coordinator outlining in detail the findings of the incident debriefing sessions and recommendations for improvements utilizing the PREA sexual abuse incident debriefing form. A review of the PREA Sexual Abuse Debriefing form notes that it includes sections for information related to the incident and those involved. It includes sections related to what occurred after the incident as well. The form includes all elements under this provision. Interviews with the Warden, PCM and sexual abuse incident review team member confirmed that sexual abuse incident reviews are being completed and they include all the required elements under this provision. The Warden stated they use information from the sexual abuse incident reviews to determine if there is a need for any procedure or operational changes to prevent the incident from occurring again. The PCM stated that she is part of the sexual abuse incident review team and she has not noticed any trends. The PCM stated that after the report is submitted they make any changes. A review of thirteen closed investigations indicated nine were sexual abuse and seven required a sexual abuse incident review. Documentation confirmed all seven had a completed sexual abuse incident review via the PREA Sexual Abuse Debriefing form and included the elements under this provision. While the elements were included, it was checklist only and did not include any narrative incident specific information for the elements.

115.86 (e): The PAQ indicated that the facility implements the recommendations for improvement or documents its reasons for not doing so. D1-8.13 page 19, the facility shall implement the recommendations for improvement, or shall document its reasons why recommendations shall not be implemented. A review of the PREA Sexual Abuse Debriefing form notes that it includes a section for corrective action

that have been or will be taken. A review of the completed sexual abuse incident reviews noted that none included any recommendations.

Based on a review of the PAQ,D1-8.13, Sexual Abuse Incident Debriefing Form, Investigative Reports, and information from interviews with the Warden, the PC and a member of the sexual abuse incident review team, this standard appears to require corrective action.

## Corrective Action

The facility will need to complete incident specific sexual abuse incident reviews with appropriate narrative for the elements under provision (d). The facility will need to provide sexual abuse investigation completed during the corrective action period and associated sexual abuse incident reviews.

Verification of Corrective Action Since the Interim Audit Report

The auditor gathered and analyzed the following additional evidence provided by the facility during the corrective action period relevant to the requirements in this standard.

## Additional Documents:

- 1. List of Sexual Abuse Allegations During the Corrective Action Period
- 2. Sexual Abuse Incident Debriefing Form

The facility provided a list of sexual abuse investigation that were completed during the corrective action period and associated sexual abuse incident reviews. Six investigations were completed. All six had a sexual abuse incident review, five of the six were completed within 30 days of the conclusion of the investigation. All six included incident specific narrative for the elements under provision (d).

Based on the documentation provided the facility has corrected this standard and as such appears to be compliant.

# 115.87 Data collection

Auditor Overall Determination: Meets Standard

# **Auditor Discussion**

## Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. PREA Data Collection Memorandum
- 4. PREA Annual Report Protocol
- 5. PREA Annual Reports
- 6. Survey of Sexual Victimization

# Findings (By Provision):

115.87 (a): The PAQ indicated that the agency collects accurate uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions. D1-8.13, page 23 state the PREA manager shall prepare an annual report compiling each facility's current year's data and corrective actions. The PREA Data Collection Memorandum outlines that the agency utilizes an electronic system, Investigative Report Intelligence System (IRIS) for data collection. The PREA Annual Report Protocol outlines the guidelines and direction for staff to complete their annual report to assess and improve the effectiveness of the processes to prevent, detect and respond to sexual abuse. The document notes the report should include a section on allegations, thee facility overview, evaluation of camera and monitoring systems, the staffing plan evaluation and the comparison chart of the sexual abuse and sexual harassment data from the previous two years. A review of the PREA Annual Report confirmed that the current year aggregated data is broken down by allegation type and investigative outcome. The definition utilized are those outlined in under PREA Standard 115.6. Additionally, aggregated data is compared from 2015 to present and illustrates trends for the agency.

115.87 (b): The PAQ indicates that the agency aggregates the incident based sexual abuse data at least annually. D1-8.13, page 23 state the PREA manager shall prepare an annual report compiling each facility's current year's data and corrective actions. A review of the PREA Annual Report confirmed that the current year aggregated data is broken down by allegation type and investigative outcome. The definition utilized

are those outlined in under PREA Standard 115.6. Additionally, aggregated data is compared from 2015 to present and illustrates trends for the agency.

115.87 (c): The PAQ indicated that the agency collects accurate uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions. It also indicates that the standardized instrument includes at minimum, data to answer all questions from the most recent version of the Survey of Sexual Victimization (SSV). A review of the PREA Annual Report confirmed that the current year aggregated data is broken down by allegation type and investigative outcome. The definition utilized are those outlined in under PREA Standard 115.6. Additionally, aggregated data is compared from 2015 to present and illustrates trends for the agency.

115.87 (d): The PAQ stated that the agency maintains, reviews, and collects data as needed from all available incident based documents, including reports, investigation files, and sexual abuse incident reviews. The PREA Data Collection Memorandum outlines that the agency utilizes an electronic system, Investigative Report Intelligence System (IRIS) for data collection. The PREA Annual Report Protocol outlines the guidelines and direction for staff to complete their annual report to assess and improve the effectiveness of the processes to prevent, detect and respond to sexual abuse. The document notes the report should include a section on allegations, thee facility overview, evaluation of camera and monitoring systems, the staffing plan evaluation and the comparison chart of the sexual abuse and sexual harassment data from the previous two years. A review of the PREA Annual Report confirmed that the current year aggregated data is broken down by allegation type and investigative outcome. The definition utilized are those outlined in under PREA Standard 115.6. Additionally, aggregated data is compared from 2015 to present and illustrates trends for the agency.

115.87 (e): The PAQ indicated that this standard is not applicable as the agency does not contract with private facilities for the confinement of its offenders.

115.87 (f): The PAQ indicated that the agency provides the Department of Justice with data from the previous calendar year upon request. A review of documentation noted that the agency submitted the Survey of Sexual Victimization in 2024.

Based on a review of the PAQ, D1-8.13, PREA Data Collection Memorandum, PREA Annual Report Protocol, PREA Annual Reports, and the Survey of Sexual Victimization, this standard appears to be compliant.

# 115.88 Data review for corrective action

**Auditor Overall Determination: Meets Standard** 

# **Auditor Discussion**

## Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. PREA Annual Report Protocol
- 4. PREA Annual Reports

## Interviews:

- Interview with the Agency Head Designee
- 2. Interview with the PREA Coordinator
- 3. Interview with the PREA Compliance Manager

# Findings (By Provision):

115.88 (a): The PAQ indicated that the agency reviews data collected and aggregated pursuant to 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection and response policies and training. The review includes: identifying problem areas, taking corrective action on an ongoing basis and preparing an annual report of its findings from its data review and any corrective actions for each facility, as well as the agency as a whole. D1-8.13, page 23 states The PREA manager shall prepare an annual report compiling each facility's current year's data and corrective actions. The report shall include: a comparison with prior year's data, corrective actions, and an assessment of the department's progress in addressing offender sexual abuse. The report shall be forwarded to the department director for approval. The CAO or designee, PREA manager or department director shall edit specific material from the reports when publication would present clear and specific threat to the safety and security of a facility. The CAO or designee, PREA manager, or department director shall indicate the nature of the material edited. The department's annual PREA report shall be made available to the public on the department's internet website. The PREA Annual Report Protocol outlines the guidelines and direction for staff to complete their annual report to assess and improve the effectiveness of the processes to prevent, detect and respond to sexual abuse. The document notes the report should include a section on allegations, thee

facility overview, evaluation of camera and monitoring systems, the staffing plan evaluation and the comparison chart of the sexual abuse and sexual harassment data from the previous two years. A review of the last two PREA Annual Reports indicates that the reports include background information, aggregated data for the current year, trend analysis from 2015 to current (to include graphs and tables) and ongoing corrective action taken during the year. The interview with the Agency Head Designee confirmed that the agency uses data to identify problem areas and take corrective action on an ongoing basis. He stated the data is used to assess the risk screening tool, the video monitoring technology, staffing levels, etc. He stated the data helps to identify and rectify issues. The PC confirmed that the agency aggregates sexual abuse data and that it is included in the annual report, which is posted on the agency website. He advised they utilize data to identify hot spots or commonalities amongst the events. This is then used in the annual report to evaluate the information. The PC stated they use data to ensure they are continually making an effort to improve the safety and security of the facilities. The interview with the PCM indicated that the facility data is used to determine what can be done better.

115.88 (b): The PAQ indicated that the annual report includes a comparison of the current year's data and corrective actions with those from prior years and provides an assessment of the progress in addressing sexual abuse. D1-8.13, page 23 states The PREA manager shall prepare an annual report compiling each facility's current year's data and corrective actions. The report shall include: a comparison with prior year's data, corrective actions, and an assessment of the department's progress in addressing offender sexual abuse. The report shall be forwarded to the department director for approval. The CAO or designee, PREA manager or department director shall edit specific material from the reports when publication would present clear and specific threat to the safety and security of a facility. The CAO or designee, PREA manager, or department director shall indicate the nature of the material edited. The department's annual PREA report shall be made available to the public on the department's internet website. The PREA Annual Report Protocol outlines the guidelines and direction for staff to complete their annual report to assess and improve the effectiveness of the processes to prevent, detect and respond to sexual abuse. The document notes the report should include a section on allegations, thee facility overview, evaluation of camera and monitoring systems, the staffing plan evaluation and the comparison chart of the sexual abuse and sexual harassment data from the previous two years. A review of the last two PREA Annual Reports indicates that the reports include background information, aggregated data for the current year, trend analysis from 2015 to current (to include graphs and tables) and ongoing corrective action taken during the year.

115.88 (c): The PAQ indicated that the agency makes its annual report readily available to the public at least annually through its website. The PAQ indicated annual reports are approved by the Agency Head. D1-8.13, page 23 states The PREA manager shall prepare an annual report compiling each facility's current year's data

and corrective actions. The report shall include: a comparison with prior year's data, corrective actions, and an assessment of the department's progress in addressing offender sexual abuse. The report shall be forwarded to the department director for approval. The CAO or designee, PREA manager or department director shall edit specific material from the reports when publication would present clear and specific threat to the safety and security of a facility. The CAO or designee, PREA manager, or department director shall indicate the nature of the material edited. The department's annual PREA report shall be made available to the public on the department's internet website. The interview with the Agency Head Designee confirmed that the report is approved by the Agency Head and is posted on the agency website. A review of the website confirmed that the current PREA Annual Report as well as historical PREA Annual Reports dating back to 2010 are available on the agency website.

115.88 (d): The PAQ indicated when the agency redacts material from an annual report for publication the redactions are limited to specific material where publication would present a clear and specific threat to the safety and security of a facility. The PAQ stated that the agency indicates the nature of material redacted. The PAQ noted that the annual report is written in a way that the need to redact information is greatly minimized. D1-8.13, page 23 states The PREA manager shall prepare an annual report compiling each facility's current year's data and corrective actions. The report shall include: a comparison with prior year's data, corrective actions, and an assessment of the department's progress in addressing offender sexual abuse. The report shall be forwarded to the department director for approval. The CAO or designee, PREA manager or department director shall edit specific material from the reports when publication would present clear and specific threat to the safety and security of a facility. The CAO or designee, PREA manager, or department director shall indicate the nature of the material edited. The department's annual PREA report shall be made available to the public on the department's internet website. A review of the PREA Annual Report confirmed that no personal identifying information was included in the report nor any security related information. The report did not contain any redacted information. The interview with the PC advised that the way the annual report is written, there is not a need to redact any information. He noted that the report provides the main data but does not have personal information or security information.

Based on a review of the PAQ, D1-8.13, PREA Annual Report Protocol, PREA Annual Reports, the websites and information obtained from interviews with the Agency Head Designee and PC, this standard appears to be compliant.

| 115.89 | Data storage, publication, and destruction    |
|--------|---|
|        | Auditor Overall Determination: Meets Standard |

## **Auditor Discussion**

## Documents:

- 1. Pre-Audit Questionnaire
- 2. D1-8.13 Offender Sexual Abuse and Harassment
- 3. OPS Retention Schedule
- 4. PREA Annual Reports

## Interviews:

1. Interview with the PREA Coordinator

Findings (By Provision):

115.89 (a): The PAQ states that the agency ensures that incident based data and aggregated data is securely retained. The PC stated that the sexual abuse and sexual harassment data is maintained in the IRIS system, which is only accessible to agency investigators and facility leadership. He further stated that there are different levels of access for each individual.

115.89 (b): The PAQ states that the agency will make all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public, at least annually, through its website or through other means. D1-8.13, page 23 states The PREA manager shall prepare an annual report compiling each facility's current year's data and corrective actions. The report shall include: a comparison with prior year's data, corrective actions, and an assessment of the department's progress in addressing offender sexual abuse. The report shall be forwarded to the department director for approval. The CAO or designee, PREA manager or department director shall edit specific material from the reports when publication would present clear and specific threat to the safety and security of a facility. The CAO or designee, PREA manager, or department director shall indicate the nature of the material edited. The department's annual PREA report shall be made available to the public on the department's internet website. A review of the website confirmed that the current PREA Annual Report, which includes aggregated data, is available to the public online.

115.89 (c): The PAQ indicated that before making aggregated sexual abuse data

publicly available, the agency removes all personal identifiers. A review of the PREA Annual Report, which contains the aggregated data, confirmed that no personal identifiers were publicly available.

115.89 (d): D1-8.13, page 24 states inquiries regarding offender sexual abuse and harassment and all supporting documents shall be retained as long as the alleged perpetrator is incarcerated or employed with the department, plus 5 years and in accordance with the department procedure regarding records retention. The OPS Retention Schedule notes that sexual abuse investigations and data are retained for 50 years. A review of historical PREA Annual Reports indicated that aggregated data is available from 2010 to present.

Based on a review of the PAQ, D1-8.13, OPS Retention Schedule, PREA Annual Reports, the websites and information obtained from the interview with the PC, this standard appears to be compliant.

| 115.401 | Frequency and | scope of audits |
|---------|---------------|-----------------|
|         |               |                 |

**Auditor Overall Determination: Meets Standard** 

# **Auditor Discussion**

Findings (By Provision):

115.401 (a): The facility is part of the Missouri Department of Correction. A review of the audit schedule and audit reports on the agency's website indicates that at least one third of the agency's facilities are audited each year.

115.401 (b): The facility is part of the Missouri Department of Correction. A review of the audit schedule and audit reports on the agency's website indicates that at least one third of the agency's facilities are audited each year. The facility is being audited in the third year of the three year cycle.

115.401 (h) – (m): The auditor had access to all areas of the facility; was permitted to review any relevant policies, procedure or documents; was permitted to retain physical and electronic copies of all documents; was permitted to conduct private interviews and was able to receive confidential information/correspondence from offenders.

115.401 (n): The facility provided photos of the audit announcement posted around the facility at least six weeks prior to the on-site portion of the audit. During the tour the auditor observed the audit announcement posted on bright colored letter size paper in English and Spanish. The audit announcements were in the housing units and in common areas. The audit announcement advised the offenders that correspondence with the auditor would remain confidential unless the offender reported information such as sexual abuse, harm to self or harm to others. The offenders were able to send correspondence via legal mail.

| 115.403            | Audit contents and findings   |
|--------------------|---|
|                    | Auditor Overall Determination: Meets Standard   |
| Auditor Discussion |   |
|                    | Findings (By Provision):  |
|                    | 115.403 (f): The agency has audit reports published to their website for all audits completed during the previous three, three year audit cycles. |

| Appendix: Provision Findings |   |           |  |
|------------------------------|---|-----------|--|
| 115.11 (a)                   | Zero tolerance of sexual abuse and sexual harassment; PREA coordinator  |           |  |
|                              | Does the agency have a written policy mandating zero tolerance toward all forms of sexual abuse and sexual harassment?  | yes       |  |
|                              | Does the written policy outline the agency's approach to preventing, detecting, and responding to sexual abuse and sexual harassment?   | yes       |  |
| 115.11 (b)                   | Zero tolerance of sexual abuse and sexual harassmer coordinator   | nt; PREA  |  |
|                              | Has the agency employed or designated an agency-wide PREA Coordinator?  | yes       |  |
|                              | Is the PREA Coordinator position in the upper-level of the agency hierarchy?  | yes       |  |
|                              | Does the PREA Coordinator have sufficient time and authority to develop, implement, and oversee agency efforts to comply with the PREA standards in all of its facilities?  | yes       |  |
| 115.11 (c)                   | Zero tolerance of sexual abuse and sexual harassment coordinator  | nt; PREA  |  |
|                              | If this agency operates more than one facility, has each facility designated a PREA compliance manager? (N/A if agency operates only one facility.)   | yes       |  |
|                              | Does the PREA compliance manager have sufficient time and authority to coordinate the facility's efforts to comply with the PREA standards? (N/A if agency operates only one facility.)   | yes       |  |
| 115.12 (a)                   | Contracting with other entities for the confinement o   | f inmates |  |
|                              | If this agency is public and it contracts for the confinement of its inmates with private agencies or other entities including other government agencies, has the agency included the entity's obligation to comply with the PREA standards in any new contract or contract renewal signed on or after August 20, 2012? (N/A if the agency does not contract with private agencies or other entities for the confinement of inmates.) | na        |  |
| 115.12 (b)                   | Contracting with other entities for the confinement o   | f inmates |  |
|                              | Does any new contract or contract renewal signed on or after<br>August 20, 2012 provide for agency contract monitoring to ensure  | na        |  |

|            | that the contractor is complying with the PREA standards? (N/A if<br>the agency does not contract with private agencies or other<br>entities for the confinement of inmates.)   |     |
|------------|---|-----|
| 115.13 (a) | Supervision and monitoring  |     |
|            | Does the facility have a documented staffing plan that provides for adequate levels of staffing and, where applicable, video monitoring, to protect inmates against sexual abuse?   | yes |
|            | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Generally accepted detention and correctional practices?   | yes |
|            | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any judicial findings of inadequacy?   | yes |
|            | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any findings of inadequacy from Federal investigative agencies?  | yes |
|            | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any findings of inadequacy from internal or external oversight bodies?   | yes |
|            | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: All components of the facility's physical plant (including "blind-spots" or areas where staff or inmates may be isolated)? | yes |
|            | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The composition of the inmate population?  | yes |
|            | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The number and placement of supervisory staff?   | yes |
|            | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The institution programs occurring on a particular shift?  | yes |
|            | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into   | yes |

|            | consideration: Any applicable State or local laws, regulations, or standards?   |     |
|------------|---|-----|
|            | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The prevalence of substantiated and unsubstantiated incidents of sexual abuse?   | yes |
|            | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any other relevant factors?  | yes |
| 115.13 (b) | Supervision and monitoring  |     |
|            | In circumstances where the staffing plan is not complied with, does the facility document and justify all deviations from the plan? (N/A if no deviations from staffing plan.)  | yes |
| 115.13 (c) | Supervision and monitoring  |     |
|            | In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The staffing plan established pursuant to paragraph (a) of this section?                     | yes |
|            | In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The facility's deployment of video monitoring systems and other monitoring technologies?     | yes |
|            | In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The resources the facility has available to commit to ensure adherence to the staffing plan? | yes |
| 115.13 (d) | Supervision and monitoring  |     |
|            | Has the facility/agency implemented a policy and practice of having intermediate-level or higher-level supervisors conduct and document unannounced rounds to identify and deter staff sexual abuse and sexual harassment?                                      | yes |
|            | Is this policy and practice implemented for night shifts as well as day shifts?   | yes |
|            | Does the facility/agency have a policy prohibiting staff from alerting other staff members that these supervisory rounds are occurring, unless such announcement is related to the legitimate operational functions of the facility?                            | yes |

| 115.14 (a) | Youthful inmates  |     |
|------------|---|-----|
|            | Does the facility place all youthful inmates in housing units that separate them from sight, sound, and physical contact with any adult inmates through use of a shared dayroom or other common space, shower area, or sleeping quarters? (N/A if facility does not have youthful inmates (inmates <18 years old).) | na  |
| 115.14 (b) | Youthful inmates  |     |
|            | In areas outside of housing units does the agency maintain sight and sound separation between youthful inmates and adult inmates? (N/A if facility does not have youthful inmates (inmates <18 years old).)   | na  |
|            | In areas outside of housing units does the agency provide direct staff supervision when youthful inmates and adult inmates have sight, sound, or physical contact? (N/A if facility does not have youthful inmates (inmates <18 years old).)  | na  |
| 115.14 (c) | Youthful inmates  |     |
|            | Does the agency make its best efforts to avoid placing youthful inmates in isolation to comply with this provision? (N/A if facility does not have youthful inmates (inmates <18 years old).)   | na  |
|            | Does the agency, while complying with this provision, allow youthful inmates daily large-muscle exercise and legally required special education services, except in exigent circumstances? (N/A if facility does not have youthful inmates (inmates <18 years old).)  | na  |
|            | Do youthful inmates have access to other programs and work opportunities to the extent possible? (N/A if facility does not have youthful inmates (inmates <18 years old).)  | na  |
| 115.15 (a) | Limits to cross-gender viewing and searches   |     |
|            | Does the facility always refrain from conducting any cross-gender strip or cross-gender visual body cavity searches, except in exigent circumstances or by medical practitioners?   | yes |
| 115.15 (b) | Limits to cross-gender viewing and searches   |     |
|            | Does the facility always refrain from conducting cross-gender pat-<br>down searches of female inmates, except in exigent<br>circumstances? (N/A if the facility does not have female inmates.)  | na  |
|            | Does the facility always refrain from restricting female inmates' access to regularly available programming or other out-of-cell opportunities in order to comply with this provision? (N/A if the  | na  |

|            | facility does not have female inmates.)   |     |
|------------|---|-----|
| 115.15 (c) | Limits to cross-gender viewing and searches   |     |
|            | Does the facility document all cross-gender strip searches and cross-gender visual body cavity searches?  | yes |
|            | Does the facility document all cross-gender pat-down searches of female inmates (N/A if the facility does not have female inmates)?   | na  |
| 115.15 (d) | Limits to cross-gender viewing and searches   |     |
|            | Does the facility have policies that enables inmates to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks?   | yes |
|            | Does the facility have procedures that enables inmates to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks? | yes |
|            | Does the facility require staff of the opposite gender to announce their presence when entering an inmate housing unit?   | yes |
| 115.15 (e) | Limits to cross-gender viewing and searches   |     |
|            | Does the facility always refrain from searching or physically examining transgender or intersex inmates for the sole purpose of determining the inmate's genital status?  | yes |
|            | If an inmate's genital status is unknown, does the facility determine genital status during conversations with the inmate, by reviewing medical records, or, if necessary, by learning that information as part of a broader medical examination conducted in private by a medical practitioner?          | yes |
| 115.15 (f) | Limits to cross-gender viewing and searches   |     |
|            | Does the facility/agency train security staff in how to conduct cross-gender pat down searches in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs?   | yes |
|            | Does the facility/agency train security staff in how to conduct searches of transgender and intersex inmates in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs?   | yes |

| 115.16 (a) | Inmates with disabilities and inmates who are limited proficient   | l English |
|------------|--|-----------|
|            | Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who are deaf or hard of hearing?                           | yes       |
|            | Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who are blind or have low vision?                          | yes       |
|            | Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who have intellectual disabilities?                        | yes       |
|            | Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who have psychiatric disabilities?                         | yes       |
|            | Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who have speech disabilities?                              | yes       |
|            | Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Other (if "other," please explain in overall determination notes.) | yes       |
|            | Do such steps include, when necessary, ensuring effective communication with inmates who are deaf or hard of hearing?  | yes       |
|            | Do such steps include, when necessary, providing access to interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary?   | yes       |
|            | Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication   | yes       |

|                          | with inmates with disabilities including inmates who: Have intellectual disabilities?   |           |
|--------------------------|---|-----------|
|                          | Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: Have limited reading skills?   | yes       |
|                          | Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: are blind or have low vision?  | yes       |
| 115.16 (b)               | Inmates with disabilities and inmates who are limited proficient  | l English |
|                          | Does the agency take reasonable steps to ensure meaningful access to all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment to inmates who are limited English proficient?   | yes       |
|                          | Do these steps include providing interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary?  | yes       |
|                          | Inmates with disabilities and inmates who are limited   | l English |
| 115.16 (c)               | proficient  | i English |
| 115.16 (c)               |   | yes       |
| 115.16 (c)<br>115.17 (a) | Does the agency always refrain from relying on inmate interpreters, inmate readers, or other types of inmate assistance except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the inmate's safety, the performance of first-response duties under §115.64, or the investigation of the inmate's allegations?   |           |
|                          | Does the agency always refrain from relying on inmate interpreters, inmate readers, or other types of inmate assistance except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the inmate's safety, the performance of first-response duties under §115.64, or the investigation of the inmate's allegations?   |           |
|                          | Does the agency always refrain from relying on inmate interpreters, inmate readers, or other types of inmate assistance except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the inmate's safety, the performance of first-response duties under §115.64, or the investigation of the inmate's allegations?  Hiring and promotion decisions  Does the agency prohibit the hiring or promotion of anyone who may have contact with inmates who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile   | yes       |
|                          | Does the agency always refrain from relying on inmate interpreters, inmate readers, or other types of inmate assistance except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the inmate's safety, the performance of first-response duties under §115.64, or the investigation of the inmate's allegations?  Hiring and promotion decisions  Does the agency prohibit the hiring or promotion of anyone who may have contact with inmates who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)?  Does the agency prohibit the hiring or promotion of anyone who may have contact with inmates who has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent | yes       |

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|            | may have contact with inmates who has been civilly or administratively adjudicated to have engaged in the activity described in the two bullets immediately above?   |     |
|            | Does the agency prohibit the enlistment of services of any contractor who may have contact with inmates who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)?   | yes |
|            | Does the agency prohibit the enlistment of services of any contractor who may have contact with inmates who has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse?  | yes |
|            | Does the agency prohibit the enlistment of services of any contractor who may have contact with inmates who has been civilly or administratively adjudicated to have engaged in the activity described in the two bullets immediately above?   | yes |
| 115.17 (b) | Hiring and promotion decisions   |     |
|            | Does the agency consider any incidents of sexual harassment in determining whether to hire or promote anyone who may have contact with inmates?  | yes |
|            | Does the agency consider any incidents of sexual harassment in determining whether to enlist the services of any contractor who may have contact with inmates?   | yes |
| 115.17 (c) | Hiring and promotion decisions   |     |
|            | Before hiring new employees who may have contact with inmates, does the agency perform a criminal background records check?  | yes |
|            | Before hiring new employees who may have contact with inmates, does the agency, consistent with Federal, State, and local law, make its best efforts to contact all prior institutional employers for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse? | yes |
| 115.17 (d) | Hiring and promotion decisions   |     |
|            | Does the agency perform a criminal background records check before enlisting the services of any contractor who may have contact with inmates?   | yes |

| 115.17 (e) | Hiring and promotion decisions  |     |
|------------|---|-----|
|            | Does the agency either conduct criminal background records checks at least every five years of current employees and contractors who may have contact with inmates or have in place a system for otherwise capturing such information for current employees?  | yes |
| 115.17 (f) | Hiring and promotion decisions  |     |
|            | Does the agency ask all applicants and employees who may have contact with inmates directly about previous misconduct described in paragraph (a) of this section in written applications or interviews for hiring or promotions?  | yes |
|            | Does the agency ask all applicants and employees who may have contact with inmates directly about previous misconduct described in paragraph (a) of this section in any interviews or written self-evaluations conducted as part of reviews of current employees?   | yes |
|            | Does the agency impose upon employees a continuing affirmative duty to disclose any such misconduct?  | yes |
| 115.17 (g) | Hiring and promotion decisions  |     |
|            | Does the agency consider material omissions regarding such misconduct, or the provision of materially false information, grounds for termination?   | yes |
| 115.17 (h) | Hiring and promotion decisions  |     |
|            | Does the agency provide information on substantiated allegations of sexual abuse or sexual harassment involving a former employee upon receiving a request from an institutional employer for whom such employee has applied to work? (N/A if providing information on substantiated allegations of sexual abuse or sexual harassment involving a former employee is prohibited by law.)  | yes |
| 115.18 (a) | Upgrades to facilities and technologies   |     |
|            | If the agency designed or acquired any new facility or planned any substantial expansion or modification of existing facilities, did the agency consider the effect of the design, acquisition, expansion, or modification upon the agency's ability to protect inmates from sexual abuse? (N/A if agency/facility has not acquired a new facility or made a substantial expansion to existing facilities since August 20, 2012, or since the last PREA audit, whichever is later.) | na  |
| 115.18 (b) | Upgrades to facilities and technologies   |     |

|            | If the agency installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology, did the agency consider how such technology may enhance the agency's ability to protect inmates from sexual abuse? (N/A if agency/facility has not installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology since August 20, 2012, or since the last PREA audit, whichever is later.)                   | yes |
|------------|---|-----|
| 115.21 (a) | Evidence protocol and forensic medical examinations   |     |
|            | If the agency is responsible for investigating allegations of sexual abuse, does the agency follow a uniform evidence protocol that maximizes the potential for obtaining usable physical evidence for administrative proceedings and criminal prosecutions? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.)   | yes |
| 115.21 (b) | Evidence protocol and forensic medical examinations   |     |
|            | Is this protocol developmentally appropriate for youth where applicable? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.)   | yes |
|            | Is this protocol, as appropriate, adapted from or otherwise based on the most recent edition of the U.S. Department of Justice's Office on Violence Against Women publication, "A National Protocol for Sexual Assault Medical Forensic Examinations, Adults/ Adolescents," or similarly comprehensive and authoritative protocols developed after 2011? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.) | yes |
| 115.21 (c) | Evidence protocol and forensic medical examinations   |     |
|            | Does the agency offer all victims of sexual abuse access to forensic medical examinations, whether on-site or at an outside facility, without financial cost, where evidentiarily or medically appropriate?   | yes |
|            | Are such examinations performed by Sexual Assault Forensic Examiners (SAFEs) or Sexual Assault Nurse Examiners (SANEs) where possible?  | yes |
|            | If SAFEs or SANEs cannot be made available, is the examination performed by other qualified medical practitioners (they must have been specifically trained to conduct sexual assault forensic exams)?  | yes |

|            | Has the agency documented its efforts to provide SAFEs or SANEs?  | yes    |
|------------|---|--------|
| 115.21 (d) | Evidence protocol and forensic medical examinations   |        |
|            | Does the agency attempt to make available to the victim a victim advocate from a rape crisis center?  | yes    |
|            | If a rape crisis center is not available to provide victim advocate services, does the agency make available to provide these services a qualified staff member from a community-based organization, or a qualified agency staff member? (N/A if the agency always makes a victim advocate from a rape crisis center available to victims.)   | yes    |
|            | Has the agency documented its efforts to secure services from rape crisis centers?  | yes    |
| 115.21 (e) | Evidence protocol and forensic medical examinations   |        |
|            | As requested by the victim, does the victim advocate, qualified agency staff member, or qualified community-based organization staff member accompany and support the victim through the forensic medical examination process and investigatory interviews?   | yes    |
|            | As requested by the victim, does this person provide emotional support, crisis intervention, information, and referrals?  | yes    |
| 115.21 (f) | Evidence protocol and forensic medical examinations   |        |
|            | If the agency itself is not responsible for investigating allegations of sexual abuse, has the agency requested that the investigating agency follow the requirements of paragraphs (a) through (e) of this section? (N/A if the agency/facility is responsible for conducting criminal AND administrative sexual abuse investigations.)  | na     |
| 115.21 (h) | Evidence protocol and forensic medical examinations   |        |
|            | If the agency uses a qualified agency staff member or a qualified community-based staff member for the purposes of this section, has the individual been screened for appropriateness to serve in this role and received education concerning sexual assault and forensic examination issues in general? (N/A if agency always makes a victim advocate from a rape crisis center available to victims.) | yes    |
| 115.22 (a) | Policies to ensure referrals of allegations for investig  | ations |

| Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual abuse?   | yes   |
|--|---|
| Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual harassment?  | yes   |
| Policies to ensure referrals of allegations for investig   | ations  |
| Does the agency have a policy and practice in place to ensure that allegations of sexual abuse or sexual harassment are referred for investigation to an agency with the legal authority to conduct criminal investigations, unless the allegation does not involve potentially criminal behavior? | yes   |
| Has the agency published such policy on its website or, if it does not have one, made the policy available through other means?  | yes   |
| Does the agency document all such referrals?   | yes   |
| Policies to ensure referrals of allegations for investig   | ations  |
| If a separate entity is responsible for conducting criminal investigations, does the policy describe the responsibilities of both the agency and the investigating entity? (N/A if the agency/facility is responsible for criminal investigations. See 115.21(a).)                                 | na  |
| Employee training  |   |
| Does the agency train all employees who may have contact with inmates on its zero-tolerance policy for sexual abuse and sexual harassment?   | yes   |
| Does the agency train all employees who may have contact with inmates on how to fulfill their responsibilities under agency sexual abuse and sexual harassment prevention, detection, reporting, and response policies and procedures?   | yes   |
| Does the agency train all employees who may have contact with inmates on inmates' right to be free from sexual abuse and sexual harassment   | yes   |
| Does the agency train all employees who may have contact with inmates on the right of inmates and employees to be free from retaliation for reporting sexual abuse and sexual harassment?  | yes   |
| Does the agency train all employees who may have contact with inmates on the dynamics of sexual abuse and sexual harassment  | yes   |
|  | investigation is completed for all allegations of sexual abuse?  Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual harassment?  Policies to ensure referrals of allegations for investig Does the agency have a policy and practice in place to ensure that allegations of sexual abuse or sexual harassment are referred for investigation to an agency with the legal authority to conduct criminal investigations, unless the allegation does not involve potentially criminal behavior?  Has the agency published such policy on its website or, if it does not have one, made the policy available through other means?  Does the agency document all such referrals?  Policies to ensure referrals of allegations for investig If a separate entity is responsible for conducting criminal investigations, does the policy describe the responsibilities of both the agency and the investigating entity? (N/A if the agency/facility is responsible for criminal investigations. See 115.21(a).)  Employee training  Does the agency train all employees who may have contact with inmates on its zero-tolerance policy for sexual abuse and sexual harassment?  Does the agency train all employees who may have contact with inmates on how to fulfill their responsibilities under agency sexual abuse and sexual harassment prevention, detection, reporting, and response policies and procedures?  Does the agency train all employees who may have contact with inmates on inmates' right to be free from sexual abuse and sexual harassment  Does the agency train all employees who may have contact with inmates on the right of inmates and employees to be free from retaliation for reporting sexual abuse and sexual harassment? |

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|            | Does the agency train all employees who may have contact with inmates on the common reactions of sexual abuse and sexual harassment victims?   | yes |
|            | Does the agency train all employees who may have contact with inmates on how to detect and respond to signs of threatened and actual sexual abuse?   | yes |
|            | Does the agency train all employees who may have contact with inmates on how to avoid inappropriate relationships with inmates?  | yes |
|            | Does the agency train all employees who may have contact with inmates on how to communicate effectively and professionally with inmates, including lesbian, gay, bisexual, transgender, intersex, or gender nonconforming inmates? | yes |
|            | Does the agency train all employees who may have contact with inmates on how to comply with relevant laws related to mandatory reporting of sexual abuse to outside authorities?   | yes |
| 115.31 (b) | Employee training  |     |
|            | Is such training tailored to the gender of the inmates at the employee's facility?   | yes |
|            | Have employees received additional training if reassigned from a facility that houses only male inmates to a facility that houses only female inmates, or vice versa?  | yes |
| 115.31 (c) | Employee training  |     |
|            | Have all current employees who may have contact with inmates received such training?   | yes |
|            | Does the agency provide each employee with refresher training every two years to ensure that all employees know the agency's current sexual abuse and sexual harassment policies and procedures?                                   | yes |
|            | In years in which an employee does not receive refresher training, does the agency provide refresher information on current sexual abuse and sexual harassment policies?   | yes |
| 115.31 (d) | Employee training  |     |
|            | Does the agency document, through employee signature or electronic verification, that employees understand the training they have received?  | yes |
| 115.32 (a) | Volunteer and contractor training  |     |
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|            | Has the agency ensured that all volunteers and contractors who have contact with inmates have been trained on their responsibilities under the agency's sexual abuse and sexual harassment prevention, detection, and response policies and procedures?   | yes |
| 115.32 (b) | Volunteer and contractor training   |     |
|            | Have all volunteers and contractors who have contact with inmates been notified of the agency's zero-tolerance policy regarding sexual abuse and sexual harassment and informed how to report such incidents (the level and type of training provided to volunteers and contractors shall be based on the services they provide and level of contact they have with inmates)? | yes |
| 115.32 (c) | Volunteer and contractor training   |     |
|            | Does the agency maintain documentation confirming that volunteers and contractors understand the training they have received?   | yes |
| 115.33 (a) | Inmate education  |     |
|            | During intake, do inmates receive information explaining the agency's zero-tolerance policy regarding sexual abuse and sexual harassment?   | yes |
|            | During intake, do inmates receive information explaining how to report incidents or suspicions of sexual abuse or sexual harassment?  | yes |
| 115.33 (b) | Inmate education  |     |
|            | Within 30 days of intake, does the agency provide comprehensive education to inmates either in person or through video regarding: Their rights to be free from sexual abuse and sexual harassment?  | yes |
|            | Within 30 days of intake, does the agency provide comprehensive education to inmates either in person or through video regarding: Their rights to be free from retaliation for reporting such incidents?  | yes |
|            | Within 30 days of intake, does the agency provide comprehensive education to inmates either in person or through video regarding: Agency policies and procedures for responding to such incidents?  | yes |
| 115.33 (c) | Inmate education  |     |
|            | Have all inmates received the comprehensive education referenced in 115.33(b)?  | yes |
|            |   |     |

|            | Do inmates receive education upon transfer to a different facility to the extent that the policies and procedures of the inmate's new facility differ from those of the previous facility?   | yes |
|------------|--|-----|
| 115.33 (d) | Inmate education   |     |
|            | Does the agency provide inmate education in formats accessible to all inmates including those who are limited English proficient?  | yes |
|            | Does the agency provide inmate education in formats accessible to all inmates including those who are deaf?  | yes |
|            | Does the agency provide inmate education in formats accessible to all inmates including those who are visually impaired?   | yes |
|            | Does the agency provide inmate education in formats accessible to all inmates including those who are otherwise disabled?  | yes |
|            | Does the agency provide inmate education in formats accessible to all inmates including those who have limited reading skills?   | yes |
| 115.33 (e) | Inmate education   |     |
|            | Does the agency maintain documentation of inmate participation in these education sessions?  | yes |
| 445 00 (0) |  |     |
| 115.33 (f) | Inmate education   |     |
| 115.33 (†) | In addition to providing such education, does the agency ensure that key information is continuously and readily available or visible to inmates through posters, inmate handbooks, or other written formats?  | yes |
|            | In addition to providing such education, does the agency ensure that key information is continuously and readily available or visible to inmates through posters, inmate handbooks, or other written   | yes |
|            | In addition to providing such education, does the agency ensure that key information is continuously and readily available or visible to inmates through posters, inmate handbooks, or other written formats?  | yes |
| 115.34 (a) | In addition to providing such education, does the agency ensure that key information is continuously and readily available or visible to inmates through posters, inmate handbooks, or other written formats?  Specialized training: Investigations  In addition to the general training provided to all employees pursuant to §115.31, does the agency ensure that, to the extent the agency itself conducts sexual abuse investigations, its investigators receive training in conducting such investigations in confinement settings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See             |     |
| 115.34 (a) | In addition to providing such education, does the agency ensure that key information is continuously and readily available or visible to inmates through posters, inmate handbooks, or other written formats?  Specialized training: Investigations  In addition to the general training provided to all employees pursuant to §115.31, does the agency ensure that, to the extent the agency itself conducts sexual abuse investigations, its investigators receive training in conducting such investigations in confinement settings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a).) |     |

|            | Garrity warnings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a).)   |     |
|------------|---|-----|
|            | Does this specialized training include sexual abuse evidence collection in confinement settings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a).)  | yes |
|            | Does this specialized training include the criteria and evidence required to substantiate a case for administrative action or prosecution referral? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a).)   | yes |
| 115.34 (c) | Specialized training: Investigations  |     |
|            | Does the agency maintain documentation that agency investigators have completed the required specialized training in conducting sexual abuse investigations? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a).)  | yes |
| 115.35 (a) | Specialized training: Medical and mental health care  |     |
|            | Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to detect and assess signs of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)                           | yes |
|            | Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to preserve physical evidence of sexual abuse? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)  | yes |
|            | Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to respond effectively and professionally to victims of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) | yes |
|            |   |     |

|            | suspicions of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)   |     |
|------------|--|-----|
| 115.35 (b) | Specialized training: Medical and mental health care   |     |
|            | If medical staff employed by the agency conduct forensic examinations, do such medical staff receive appropriate training to conduct such examinations? (N/A if agency medical staff at the facility do not conduct forensic exams or the agency does not employ medical staff.)   | yes |
| 115.35 (c) | Specialized training: Medical and mental health care   |     |
|            | Does the agency maintain documentation that medical and mental health practitioners have received the training referenced in this standard either from the agency or elsewhere? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) | yes |
| 115.35 (d) | Specialized training: Medical and mental health care   |     |
|            | Do medical and mental health care practitioners employed by the agency also receive training mandated for employees by §115.31? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners employed by the agency.)   | yes |
|            | Do medical and mental health care practitioners contracted by or volunteering for the agency also receive training mandated for contractors and volunteers by §115.32? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners contracted by or volunteering for the agency.)  | yes |
| 115.41 (a) | Screening for risk of victimization and abusiveness  |     |
|            | Are all inmates assessed during an intake screening for their risk of being sexually abused by other inmates or sexually abusive toward other inmates?   | yes |
|            | Are all inmates assessed upon transfer to another facility for their risk of being sexually abused by other inmates or sexually abusive toward other inmates?  | yes |
| 115.41 (b) | Screening for risk of victimization and abusiveness  |     |
|            | Do intake screenings ordinarily take place within 72 hours of arrival at the facility?   | yes |
| 115.41 (c) | Screening for risk of victimization and abusiveness  |     |
|            | Are all PREA screening assessments conducted using an objective  | yes |
|            |  |     |

|            | screening instrument?   |     |
|------------|---|-----|
| 115.41 (d) | ) Screening for risk of victimization and abusiveness   |     |
|            | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (1) Whether the inmate has a mental, physical, or developmental disability?  | yes |
|            | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (2) The age of the inmate?   | yes |
|            | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (3) The physical build of the inmate?  | yes |
|            | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (4) Whether the inmate has previously been incarcerated?   | yes |
|            | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (5) Whether the inmate's criminal history is exclusively nonviolent?   | yes |
|            | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (6) Whether the inmate has prior convictions for sex offenses against an adult or child?   | yes |
|            | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (7) Whether the inmate is or is perceived to be gay, lesbian, bisexual, transgender, intersex, or gender nonconforming (the facility affirmatively asks the inmate about his/her sexual orientation and gender identity AND makes a subjective determination based on the screener's perception whether the inmate is gender nonconforming or otherwise may be perceived to be LGBTI)? | yes |
|            | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (8) Whether the inmate has previously experienced sexual victimization?  | yes |
|            | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (9) The inmate's own perception of vulnerability?  | yes |
|            | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (10)   | yes |

|            | Whether the inmate is detained solely for civil immigration purposes?   |     |
|------------|---|-----|
| 115.41 (e) | Screening for risk of victimization and abusiveness   |     |
|            | In assessing inmates for risk of being sexually abusive, does the initial PREA risk screening consider, as known to the agency: prior acts of sexual abuse?   | yes |
|            | In assessing inmates for risk of being sexually abusive, does the initial PREA risk screening consider, as known to the agency: prior convictions for violent offenses?   | yes |
|            | In assessing inmates for risk of being sexually abusive, does the initial PREA risk screening consider, as known to the agency: history of prior institutional violence or sexual abuse?  | yes |
| 115.41 (f) | Screening for risk of victimization and abusiveness   |     |
|            | Within a set time period not more than 30 days from the inmate's arrival at the facility, does the facility reassess the inmate's risk of victimization or abusiveness based upon any additional, relevant information received by the facility since the intake screening? | yes |
| 115.41 (g) | Screening for risk of victimization and abusiveness   |     |
|            | Does the facility reassess an inmate's risk level when warranted due to a referral?   | yes |
|            | Does the facility reassess an inmate's risk level when warranted due to a request?  | yes |
|            | Does the facility reassess an inmate's risk level when warranted due to an incident of sexual abuse?  | yes |
|            | Does the facility reassess an inmate's risk level when warranted due to receipt of additional information that bears on the inmate's risk of sexual victimization or abusiveness?   | yes |
| 115.41 (h) | Screening for risk of victimization and abusiveness   |     |
|            | Is it the case that inmates are not ever disciplined for refusing to answer, or for not disclosing complete information in response to, questions asked pursuant to paragraphs $(d)(1)$ , $(d)(7)$ , $(d)(8)$ , or $(d)(9)$ of this section?                                | yes |
| 115.41 (i) | Screening for risk of victimization and abusiveness   |     |
|            | Has the agency implemented appropriate controls on the dissemination within the facility of responses to questions asked pursuant to this standard in order to ensure that sensitive  | yes |

|            | information is not exploited to the inmate's detriment by staff or other inmates?  |     |
|------------|--|-----|
| 115.42 (a) | Use of screening information   |     |
|            | Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Housing Assignments?   | yes |
|            | Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Bed assignments?   | yes |
|            | Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Work Assignments?  | yes |
|            | Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Education Assignments?   | yes |
|            | Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Program Assignments?   | yes |
| 115.42 (b) | Use of screening information   |     |
|            | Does the agency make individualized determinations about how to ensure the safety of each inmate?  | yes |
| 115.42 (c) | Use of screening information   |     |
|            | When deciding whether to assign a transgender or intersex inmate to a facility for male or female inmates, does the agency consider, on a case-by-case basis, whether a placement would ensure the inmate's health and safety, and whether a placement would present management or security problems (NOTE: if an agency by policy or practice assigns inmates to a male or female facility on the basis of anatomy alone, that agency is not in compliance with this standard)? | yes |
|            | When making housing or other program assignments for transgender or intersex inmates, does the agency consider, on a case-by-case basis, whether a placement would ensure the inmate's health and safety, and whether a placement would  | yes |

|            | present management or security problems?   |     |
|------------|--|-----|
| 115.42 (d) | Use of screening information   |     |
|            | Are placement and programming assignments for each transgender or intersex inmate reassessed at least twice each year to review any threats to safety experienced by the inmate?   | yes |
| 115.42 (e) | Use of screening information   |     |
|            | Are each transgender or intersex inmate's own views with respect to his or her own safety given serious consideration when making facility and housing placement decisions and programming assignments?  | yes |
| 115.42 (f) | Use of screening information   |     |
|            | Are transgender and intersex inmates given the opportunity to shower separately from other inmates?  | yes |
| 115.42 (g) | Use of screening information   |     |
|            | Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex inmates, does the agency always refrain from placing: lesbian, gay, and bisexual inmates in dedicated facilities, units, or wings solely on the basis of such identification or status? (N/A if the agency has a dedicated facility, unit, or wing solely for the placement of LGBT or I inmates pursuant to a consent degree, legal settlement, or legal judgement.) | yes |
|            | Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex inmates, does the agency always refrain from placing: transgender inmates in dedicated facilities, units, or wings solely on the basis of such identification or status? (N/A if the agency has a dedicated facility, unit, or wing solely for the placement of LGBT or I inmates pursuant to a consent degree, legal settlement, or legal judgement.)                | yes |
|            | Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex inmates, does the agency always refrain from placing: intersex inmates in dedicated facilities, units, or wings solely on the basis of such identification or status? (N/A if the agency has a dedicated facility, unit, or wing  | yes |

|            | solely for the placement of LGBT or I inmates pursuant to a consent degree, legal settlement, or legal judgement.)  |     |  |
|------------|---|-----|--|
| 115.43 (a) | Protective Custody  |     |  |
|            | Does the facility always refrain from placing inmates at high risk for sexual victimization in involuntary segregated housing unless an assessment of all available alternatives has been made, and a determination has been made that there is no available alternative means of separation from likely abusers? | yes |  |
|            | If a facility cannot conduct such an assessment immediately, does<br>the facility hold the inmate in involuntary segregated housing for<br>less than 24 hours while completing the assessment?  | yes |  |
| 115.43 (b) | Protective Custody  |     |  |
|            | Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Programs to the extent possible?  | yes |  |
|            | Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Privileges to the extent possible?  | yes |  |
|            | Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Education to the extent possible?   | yes |  |
|            | Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Work opportunities to the extent possible?  | yes |  |
|            | If the facility restricts any access to programs, privileges, education, or work opportunities, does the facility document the opportunities that have been limited? (N/A if the facility never restricts access to programs, privileges, education, or work opportunities.)                                      | yes |  |
|            | If the facility restricts access to programs, privileges, education, or work opportunities, does the facility document the duration of the limitation? (N/A if the facility never restricts access to programs, privileges, education, or work opportunities.)  | yes |  |
|            | If the facility restricts access to programs, privileges, education, or work opportunities, does the facility document the reasons for such limitations? (N/A if the facility never restricts access to programs, privileges, education, or work opportunities.)  | yes |  |
| 115.43 (c) | Protective Custody  |     |  |

|            | Does the facility assign inmates at high risk of sexual victimization to involuntary segregated housing only until an alternative means of separation from likely abusers can be arranged?  | yes |
|------------|---|-----|
|            | Does such an assignment not ordinarily exceed a period of 30 days?  | yes |
| 115.43 (d) | Protective Custody  |     |
|            | If an involuntary segregated housing assignment is made pursuant to paragraph (a) of this section, does the facility clearly document: The basis for the facility's concern for the inmate's safety?  | yes |
|            | If an involuntary segregated housing assignment is made pursuant to paragraph (a) of this section, does the facility clearly document: The reason why no alternative means of separation can be arranged?   | yes |
| 115.43 (e) | Protective Custody  |     |
|            | In the case of each inmate who is placed in involuntary segregation because he/she is at high risk of sexual victimization, does the facility afford a review to determine whether there is a continuing need for separation from the general population EVERY 30 DAYS? | yes |
| 115.51 (a) | Inmate reporting  |     |
|            | Does the agency provide multiple internal ways for inmates to privately report: Sexual abuse and sexual harassment?   | yes |
|            | Does the agency provide multiple internal ways for inmates to privately report: Retaliation by other inmates or staff for reporting sexual abuse and sexual harassment?   | yes |
|            | Does the agency provide multiple internal ways for inmates to privately report: Staff neglect or violation of responsibilities that may have contributed to such incidents?   | yes |
| 115.51 (b) | Inmate reporting  |     |
|            | Does the agency also provide at least one way for inmates to report sexual abuse or sexual harassment to a public or private entity or office that is not part of the agency?   | yes |
|            | Is that private entity or office able to receive and immediately forward inmate reports of sexual abuse and sexual harassment to agency officials?  | yes |
|            |   | -   |
|            | Does that private entity or office allow the inmate to remain   | yes |

|            | anonymous upon request?   |     |
|------------|---|-----|
|            | Are inmates detained solely for civil immigration purposes provided information on how to contact relevant consular officials and relevant officials at the Department of Homeland Security? (N/A if the facility never houses inmates detained solely for civil immigration purposes.)   | na  |
| 115.51 (c) | Inmate reporting  |     |
|            | Does staff accept reports of sexual abuse and sexual harassment made verbally, in writing, anonymously, and from third parties?   | yes |
|            | Does staff promptly document any verbal reports of sexual abuse and sexual harassment?  | yes |
| 115.51 (d) | Inmate reporting  |     |
|            | Does the agency provide a method for staff to privately report sexual abuse and sexual harassment of inmates?   | yes |
| 115.52 (a) | Exhaustion of administrative remedies   |     |
|            | Is the agency exempt from this standard?  NOTE: The agency is exempt ONLY if it does not have administrative procedures to address inmate grievances regarding sexual abuse. This does not mean the agency is exempt simply because an inmate does not have to or is not ordinarily expected to submit a grievance to report sexual abuse. This means that as a matter of explicit policy, the agency does not have an administrative remedies process to address sexual abuse. | no  |
| 115.52 (b) | Exhaustion of administrative remedies   |     |
|            | Does the agency permit inmates to submit a grievance regarding an allegation of sexual abuse without any type of time limits? (The agency may apply otherwise-applicable time limits to any portion of a grievance that does not allege an incident of sexual abuse.) (N/A if agency is exempt from this standard.)   | yes |
|            | Does the agency always refrain from requiring an inmate to use any informal grievance process, or to otherwise attempt to resolve with staff, an alleged incident of sexual abuse? (N/A if agency is exempt from this standard.)  | yes |
| 115.52 (c) | Exhaustion of administrative remedies   |     |
|            | Does the agency ensure that: An inmate who alleges sexual abuse may submit a grievance without submitting it to a staff member who is the subject of the complaint? (N/A if agency is exempt from   | yes |

|            | this standard.)  |     |
|------------|--|-----|
|            | Does the agency ensure that: Such grievance is not referred to a staff member who is the subject of the complaint? (N/A if agency is exempt from this standard.)   | yes |
| 115.52 (d) | Exhaustion of administrative remedies  |     |
|            | Does the agency issue a final agency decision on the merits of any portion of a grievance alleging sexual abuse within 90 days of the initial filing of the grievance? (Computation of the 90-day time period does not include time consumed by inmates in preparing any administrative appeal.) (N/A if agency is exempt from this standard.)   | yes |
|            | If the agency claims the maximum allowable extension of time to respond of up to 70 days per 115.52(d)(3) when the normal time period for response is insufficient to make an appropriate decision, does the agency notify the inmate in writing of any such extension and provide a date by which a decision will be made? (N/A if agency is exempt from this standard.)  | yes |
|            | At any level of the administrative process, including the final level, if the inmate does not receive a response within the time allotted for reply, including any properly noticed extension, may an inmate consider the absence of a response to be a denial at that level? (N/A if agency is exempt from this standard.)  | yes |
| 115.52 (e) | Exhaustion of administrative remedies  |     |
|            | Are third parties, including fellow inmates, staff members, family members, attorneys, and outside advocates, permitted to assist inmates in filing requests for administrative remedies relating to allegations of sexual abuse? (N/A if agency is exempt from this standard.)  | yes |
|            | Are those third parties also permitted to file such requests on behalf of inmates? (If a third party files such a request on behalf of an inmate, the facility may require as a condition of processing the request that the alleged victim agree to have the request filed on his or her behalf, and may also require the alleged victim to personally pursue any subsequent steps in the administrative remedy process.) (N/A if agency is exempt from this standard.) | yes |
|            | If the inmate declines to have the request processed on his or her<br>behalf, does the agency document the inmate's decision? (N/A if<br>agency is exempt from this standard.)   | yes |
| 115.52 (f) | Exhaustion of administrative remedies  |     |

|            | Has the agency established procedures for the filing of an emergency grievance alleging that an inmate is subject to a substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.)   | yes |
|------------|---|-----|
|            | After receiving an emergency grievance alleging an inmate is subject to a substantial risk of imminent sexual abuse, does the agency immediately forward the grievance (or any portion thereof that alleges the substantial risk of imminent sexual abuse) to a level of review at which immediate corrective action may be taken? (N/A if agency is exempt from this standard.). | yes |
|            | After receiving an emergency grievance described above, does the agency provide an initial response within 48 hours? (N/A if agency is exempt from this standard.)  | yes |
|            | After receiving an emergency grievance described above, does the agency issue a final agency decision within 5 calendar days? (N/A if agency is exempt from this standard.)   | yes |
|            | Does the initial response and final agency decision document the agency's determination whether the inmate is in substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.)   | yes |
|            | Does the initial response document the agency's action(s) taken in response to the emergency grievance? (N/A if agency is exempt from this standard.)   | yes |
|            | Does the agency's final decision document the agency's action(s) taken in response to the emergency grievance? (N/A if agency is exempt from this standard.)  | yes |
| 115.52 (g) | Exhaustion of administrative remedies   |     |
|            | If the agency disciplines an inmate for filing a grievance related to alleged sexual abuse, does it do so ONLY where the agency demonstrates that the inmate filed the grievance in bad faith? (N/A if agency is exempt from this standard.)  | yes |
| 115.53 (a) | Inmate access to outside confidential support service   | ?S  |
|            | Does the facility provide inmates with access to outside victim advocates for emotional support services related to sexual abuse by giving inmates mailing addresses and telephone numbers, including toll-free hotline numbers where available, of local, State, or national victim advocacy or rape crisis organizations?   | yes |
|            | Does the facility provide persons detained solely for civil immigration purposes mailing addresses and telephone numbers,   | na  |

|            |  | ,   |
|------------|--|-----|
|            | including toll-free hotline numbers where available of local, State, or national immigrant services agencies? (N/A if the facility never has persons detained solely for civil immigration purposes.)  |     |
|            | Does the facility enable reasonable communication between inmates and these organizations and agencies, in as confidential a manner as possible?   | yes |
| 115.53 (b) | Inmate access to outside confidential support service  | :S  |
|            | Does the facility inform inmates, prior to giving them access, of<br>the extent to which such communications will be monitored and<br>the extent to which reports of abuse will be forwarded to<br>authorities in accordance with mandatory reporting laws?      | yes |
| 115.53 (c) | Inmate access to outside confidential support service  | :s  |
|            | Does the agency maintain or attempt to enter into memoranda of understanding or other agreements with community service providers that are able to provide inmates with confidential emotional support services related to sexual abuse?                         | yes |
|            | Does the agency maintain copies of agreements or documentation showing attempts to enter into such agreements?   | yes |
| 115.54 (a) | Third-party reporting  |     |
|            | Has the agency established a method to receive third-party reports of sexual abuse and sexual harassment?  | yes |
|            | Has the agency distributed publicly information on how to report sexual abuse and sexual harassment on behalf of an inmate?  | yes |
| 115.61 (a) | Staff and agency reporting duties  |     |
|            | Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether or not it is part of the agency? | yes |
|            | Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding retaliation against inmates or staff who reported an incident of sexual abuse or sexual harassment?                    | yes |
|            | Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding any staff neglect or violation of responsibilities that may have contributed to an incident of sexual                  | yes |

|            | abuse or sexual harassment or retaliation?   |     |
|------------|--|-----|
| 115.61 (b) | Staff and agency reporting duties  |     |
|            | Apart from reporting to designated supervisors or officials, does staff always refrain from revealing any information related to a sexual abuse report to anyone other than to the extent necessary, as specified in agency policy, to make treatment, investigation, and other security and management decisions? | yes |
| 115.61 (c) | Staff and agency reporting duties  |     |
|            | Unless otherwise precluded by Federal, State, or local law, are medical and mental health practitioners required to report sexual abuse pursuant to paragraph (a) of this section?   | yes |
|            | Are medical and mental health practitioners required to inform inmates of the practitioner's duty to report, and the limitations of confidentiality, at the initiation of services?  | yes |
| 115.61 (d) | Staff and agency reporting duties  |     |
|            | If the alleged victim is under the age of 18 or considered a vulnerable adult under a State or local vulnerable persons statute, does the agency report the allegation to the designated State or local services agency under applicable mandatory reporting laws?   | yes |
| 115.61 (e) | Staff and agency reporting duties  |     |
|            | Does the facility report all allegations of sexual abuse and sexual harassment, including third-party and anonymous reports, to the facility's designated investigators?   | yes |
| 115.62 (a) | Agency protection duties   |     |
|            | When the agency learns that an inmate is subject to a substantial risk of imminent sexual abuse, does it take immediate action to protect the inmate?  | yes |
| 115.63 (a) | Reporting to other confinement facilities  |     |
|            | Upon receiving an allegation that an inmate was sexually abused while confined at another facility, does the head of the facility that received the allegation notify the head of the facility or appropriate office of the agency where the alleged abuse occurred?   | yes |
| 115.63 (b) | Reporting to other confinement facilities  |     |
|            | Is such notification provided as soon as possible, but no later than 72 hours after receiving the allegation?  | yes |

| 115.63 (c) | Reporting to other confinement facilities   |     |
|------------|---|-----|
|            | Does the agency document that it has provided such notification?  | yes |
| 115.63 (d) | Reporting to other confinement facilities   |     |
|            | Does the facility head or agency office that receives such notification ensure that the allegation is investigated in accordance with these standards?  | yes |
| 115.64 (a) | Staff first responder duties  |     |
|            | Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Separate the alleged victim and abuser?   | yes |
|            | Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Preserve and protect any crime scene until appropriate steps can be taken to collect any evidence?  | yes |
|            | Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Request that the alleged victim not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence?     | yes |
|            | Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Ensure that the alleged abuser does not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence? | yes |
| 115.64 (b) | Staff first responder duties  |     |
|            | If the first staff responder is not a security staff member, is the responder required to request that the alleged victim not take any actions that could destroy physical evidence, and then notify security staff?  | yes |
| 115.65 (a) | Coordinated response  |     |
|            | Has the facility developed a written institutional plan to coordinate actions among staff first responders, medical and mental health practitioners, investigators, and facility leadership taken in  | yes |

|            | response to an incident of sexual abuse?  |     |
|------------|---|-----|
| 115.66 (a) | Preservation of ability to protect inmates from contact with abusers  |     |
|            | Are both the agency and any other governmental entities responsible for collective bargaining on the agency's behalf prohibited from entering into or renewing any collective bargaining agreement or other agreement that limit the agency's ability to remove alleged staff sexual abusers from contact with any inmates pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted? | yes |
| 115.67 (a) | Agency protection against retaliation   |     |
|            | Has the agency established a policy to protect all inmates and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations from retaliation by other inmates or staff?  | yes |
|            | Has the agency designated which staff members or departments are charged with monitoring retaliation?   | yes |
| 115.67 (b) | Agency protection against retaliation   |     |
|            | Does the agency employ multiple protection measures, such as housing changes or transfers for inmate victims or abusers, removal of alleged staff or inmate abusers from contact with victims, and emotional support services for inmates or staff who fear retaliation for reporting sexual abuse or sexual harassment or for cooperating with investigations?   | yes |
| 115.67 (c) | Agency protection against retaliation   |     |
|            | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of inmates or staff who reported the sexual abuse to see if there are changes that may suggest possible retaliation by inmates or staff?  | yes |
|            | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of inmates who were reported to have suffered sexual abuse to see if there are changes that may suggest possible retaliation by inmates or staff?   | yes |
|            | Except in instances where the agency determines that a report of  | yes |

|            | sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Act promptly to remedy any such retaliation?  |     |
|------------|--|-----|
|            | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor any inmate disciplinary reports?       | yes |
|            | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor inmate housing changes?                | yes |
|            | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor inmate program changes?                | yes |
|            | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor negative performance reviews of staff? | yes |
|            | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor reassignments of staff?                | yes |
|            | Does the agency continue such monitoring beyond 90 days if the initial monitoring indicates a continuing need?   | yes |
| 115.67 (d) | Agency protection against retaliation  |     |
|            | In the case of inmates, does such monitoring also include periodic status checks?  | yes |
| 115.67 (e) | Agency protection against retaliation  |     |
|            | If any other individual who cooperates with an investigation expresses a fear of retaliation, does the agency take appropriate measures to protect that individual against retaliation?                              | yes |
| 115.68 (a) | Post-allegation protective custody   |     |
|            | Is any and all use of segregated housing to protect an inmate who is alleged to have suffered sexual abuse subject to the requirements of § 115.43?  | yes |
| 115.71 (a) | Criminal and administrative agency investigations  |     |
|            | When the agency conducts its own investigations into allegations   | yes |
|            |  |     |

|                          | <del></del>  |     |
|--------------------------|--|-----|
|                          | of sexual abuse and sexual harassment, does it do so promptly, thoroughly, and objectively? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations. See 115.21(a).)  |     |
|                          | Does the agency conduct such investigations for all allegations, including third party and anonymous reports? (N/A if the agency/ facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations. See 115.21(a).)   | yes |
| 115.71 (b)               | Criminal and administrative agency investigations  |     |
|                          | Where sexual abuse is alleged, does the agency use investigators who have received specialized training in sexual abuse investigations as required by 115.34?  | yes |
| 115.71 (c)               | Criminal and administrative agency investigations  |     |
|                          | Do investigators gather and preserve direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data?   | yes |
|                          | Do investigators interview alleged victims, suspected perpetrators, and witnesses?   | yes |
|                          | Do investigators review prior reports and complaints of sexual abuse involving the suspected perpetrator?  | yes |
| 115.71 (d)               | Criminal and administrative agency investigations  |     |
|                          | When the quality of evidence appears to support criminal prosecution, does the agency conduct compelled interviews only after consulting with prosecutors as to whether compelled interviews may be an obstacle for subsequent criminal prosecution?   | yes |
| 115 71 (-)               |  |     |
| 115./1 (e)               | Criminal and administrative agency investigations  |     |
| 115./1 (e)               | Criminal and administrative agency investigations  Do agency investigators assess the credibility of an alleged victim, suspect, or witness on an individual basis and not on the basis of that individual's status as inmate or staff?  | yes |
| 115./1 (e)               | Do agency investigators assess the credibility of an alleged victim, suspect, or witness on an individual basis and not on the basis of  | yes |
| 115.71 (e)<br>115.71 (f) | Do agency investigators assess the credibility of an alleged victim, suspect, or witness on an individual basis and not on the basis of that individual's status as inmate or staff?  Does the agency investigate allegations of sexual abuse without requiring an inmate who alleges sexual abuse to submit to a polygraph examination or other truth-telling device as a condition                 |     |
|                          | Do agency investigators assess the credibility of an alleged victim, suspect, or witness on an individual basis and not on the basis of that individual's status as inmate or staff?  Does the agency investigate allegations of sexual abuse without requiring an inmate who alleges sexual abuse to submit to a polygraph examination or other truth-telling device as a condition for proceeding? |     |

|            | Are administrative investigations documented in written reports that include a description of the physical evidence and testimonial evidence, the reasoning behind credibility assessments, and investigative facts and findings?  | yes |  |
|------------|--|-----|--|
| 115.71 (g) | Criminal and administrative agency investigations  |     |  |
|            | Are criminal investigations documented in a written report that contains a thorough description of the physical, testimonial, and documentary evidence and attaches copies of all documentary evidence where feasible?   | yes |  |
| 115.71 (h) | Criminal and administrative agency investigations  |     |  |
|            | Are all substantiated allegations of conduct that appears to be criminal referred for prosecution?   | yes |  |
| 115.71 (i) | Criminal and administrative agency investigations  |     |  |
|            | Does the agency retain all written reports referenced in 115.71(f) and (g) for as long as the alleged abuser is incarcerated or employed by the agency, plus five years?   | yes |  |
| 115.71 (j) | Criminal and administrative agency investigations  |     |  |
|            | Does the agency ensure that the departure of an alleged abuser or victim from the employment or control of the agency does not provide a basis for terminating an investigation?   | yes |  |
| 115.71 (I) | Criminal and administrative agency investigations  |     |  |
|            | When an outside entity investigates sexual abuse, does the facility cooperate with outside investigators and endeavor to remain informed about the progress of the investigation? (N/A if an outside agency does not conduct administrative or criminal sexual abuse investigations. See 115.21(a).) | yes |  |
| 115.72 (a) | Evidentiary standard for administrative investigations   |     |  |
|            | Is it true that the agency does not impose a standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse or sexual harassment are substantiated?   | yes |  |
| 115.73 (a) | Reporting to inmates   |     |  |
|            | Following an investigation into an inmate's allegation that he or<br>she suffered sexual abuse in an agency facility, does the agency<br>inform the inmate as to whether the allegation has been<br>determined to be substantiated, unsubstantiated, or unfounded?                                   | yes |  |

| If the agency did not conduct the investigation into an inmate's allegation of sexual abuse in an agency facility, does the agency request the relevant information from the investigative agency in order to inform the inmate? (N/A if the agency/facility is responsible for conducting administrative and criminal investigations.)  115.73 (c) Reporting to inmates  Following an inmate's allegation that a staff member has yes |
|--|
| Following an inmate's allegation that a staff member has yes   |
|  |
| committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, does the agency subsequently inform the resident whenever: The staff member is no longer posted within the inmate's unit?   |
| Following an inmate's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The staff member is no longer employed at the facility?   |
| Following an inmate's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The agency learns that the staff member has been indicted on a charge related to sexual abuse in the facility?                              |
| Following an inmate's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The agency learns that the staff member has been convicted on a charge related to sexual abuse within the facility?                         |
| 115.73 (d) Reporting to inmates  |
| Following an inmate's allegation that he or she has been sexually abused by another inmate, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been indicted on a charge related to sexual abuse within the facility?  |
| Following an inmate's allegation that he or she has been sexually yes  |

|            |   | ,   |
|------------|---|-----|
|            | abused by another inmate, does the agency subsequently inform<br>the alleged victim whenever: The agency learns that the alleged<br>abuser has been convicted on a charge related to sexual abuse<br>within the facility?   |     |
| 115.73 (e) | Reporting to inmates  |     |
|            | Does the agency document all such notifications or attempted notifications?   | yes |
| 115.76 (a) | Disciplinary sanctions for staff  |     |
|            | Are staff subject to disciplinary sanctions up to and including termination for violating agency sexual abuse or sexual harassment policies?  | yes |
| 115.76 (b) | Disciplinary sanctions for staff  |     |
|            | Is termination the presumptive disciplinary sanction for staff who have engaged in sexual abuse?  | yes |
| 115.76 (c) | Disciplinary sanctions for staff  |     |
|            | Are disciplinary sanctions for violations of agency policies relating to sexual abuse or sexual harassment (other than actually engaging in sexual abuse) commensurate with the nature and circumstances of the acts committed, the staff member's disciplinary history, and the sanctions imposed for comparable offenses by other staff with similar histories? | yes |
| 115.76 (d) | Disciplinary sanctions for staff  |     |
|            | Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Law enforcement agencies(unless the activity was clearly not criminal)?  | yes |
|            | Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Relevant licensing bodies?   | yes |
| 115.77 (a) | Corrective action for contractors and volunteers  |     |
|            | Is any contractor or volunteer who engages in sexual abuse prohibited from contact with inmates?  | yes |
|            | Is any contractor or volunteer who engages in sexual abuse reported to: Law enforcement agencies (unless the activity was clearly not criminal)?  | yes |

|            | Is any contractor or volunteer who engages in sexual abuse reported to: Relevant licensing bodies?  | yes |  |
|------------|---|-----|--|
| 115.77 (b) | Corrective action for contractors and volunteers  |     |  |
|            | In the case of any other violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer, does the facility take appropriate remedial measures, and consider whether to prohibit further contact with inmates?  | yes |  |
| 115.78 (a) | Disciplinary sanctions for inmates  |     |  |
|            | Following an administrative finding that an inmate engaged in inmate-on-inmate sexual abuse, or following a criminal finding of guilt for inmate-on-inmate sexual abuse, are inmates subject to disciplinary sanctions pursuant to a formal disciplinary process?   | yes |  |
| 115.78 (b) | Disciplinary sanctions for inmates  |     |  |
|            | Are sanctions commensurate with the nature and circumstances of the abuse committed, the inmate's disciplinary history, and the sanctions imposed for comparable offenses by other inmates with similar histories?  | yes |  |
| 115.78 (c) | Disciplinary sanctions for inmates  |     |  |
|            | When determining what types of sanction, if any, should be imposed, does the disciplinary process consider whether an inmate's mental disabilities or mental illness contributed to his or her behavior?  | yes |  |
| 115.78 (d) | Disciplinary sanctions for inmates  |     |  |
|            | If the facility offers therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse, does the facility consider whether to require the offending inmate to participate in such interventions as a condition of access to programming and other benefits? | yes |  |
| 115.78 (e) | Disciplinary sanctions for inmates  |     |  |
|            | Does the agency discipline an inmate for sexual contact with staff<br>only upon a finding that the staff member did not consent to such<br>contact?   | yes |  |
| 115.78 (f) | Disciplinary sanctions for inmates  |     |  |
|            | For the purpose of disciplinary action does a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred NOT constitute falsely reporting an incident or lying, even if an investigation does not establish   | yes |  |

|            | evidence sufficient to substantiate the allegation?   |           |
|------------|---|-----------|
| 115.78 (g) | Disciplinary sanctions for inmates  |           |
|            | If the agency prohibits all sexual activity between inmates, does<br>the agency always refrain from considering non-coercive sexual<br>activity between inmates to be sexual abuse? (N/A if the agency<br>does not prohibit all sexual activity between inmates.)   | yes       |
| 115.81 (a) | Medical and mental health screenings; history of sex  | ual abuse |
|            | If the screening pursuant to § 115.41 indicates that a prison inmate has experienced prior sexual victimization, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening? (N/A if the facility is not a prison).              | yes       |
| 115.81 (b) | Medical and mental health screenings; history of sex  | ual abuse |
|            | If the screening pursuant to § 115.41 indicates that a prison inmate has previously perpetrated sexual abuse, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a mental health practitioner within 14 days of the intake screening? (N/A if the facility is not a prison.)                            | yes       |
| 115.81 (c) | Medical and mental health screenings; history of sex  | ual abuse |
|            | If the screening pursuant to § 115.41 indicates that a jail inmate has experienced prior sexual victimization, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening? (N/A if the facility is not a jail).                  | na        |
| 115.81 (d) | Medical and mental health screenings; history of sex  | ual abuse |
|            | Is any information related to sexual victimization or abusiveness that occurred in an institutional setting strictly limited to medical and mental health practitioners and other staff as necessary to inform treatment plans and security management decisions, including housing, bed, work, education, and program assignments, or as otherwise required by Federal, State, or local law? | yes       |
| 115.81 (e) | Medical and mental health screenings; history of sex  | ual abuse |
|            | Do medical and mental health practitioners obtain informed consent from inmates before reporting information about prior  | yes       |

|            | sexual victimization that did not occur in an institutional setting, unless the inmate is under the age of 18?  |      |  |
|------------|---|------|--|
| 115.82 (a) | Access to emergency medical and mental health services  |      |  |
|            | Do inmate victims of sexual abuse receive timely, unimpeded access to emergency medical treatment and crisis intervention services, the nature and scope of which are determined by medical and mental health practitioners according to their professional judgment? | yes  |  |
| 115.82 (b) | Access to emergency medical and mental health serv  | ices |  |
|            | If no qualified medical or mental health practitioners are on duty at the time a report of recent sexual abuse is made, do security staff first responders take preliminary steps to protect the victim pursuant to § 115.62?   | yes  |  |
|            | Do security staff first responders immediately notify the appropriate medical and mental health practitioners?  | yes  |  |
| 115.82 (c) | c) Access to emergency medical and mental health services   |      |  |
|            | Are inmate victims of sexual abuse offered timely information about and timely access to emergency contraception and sexually transmitted infections prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate?          | yes  |  |
| 115.82 (d) | Access to emergency medical and mental health serv  | ices |  |
|            | Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident?  | yes  |  |
| 115.83 (a) | Ongoing medical and mental health care for sexual abuse victims and abusers   |      |  |
|            | Does the facility offer medical and mental health evaluation and, as appropriate, treatment to all inmates who have been victimized by sexual abuse in any prison, jail, lockup, or juvenile facility?  | yes  |  |
| 115.83 (b) | Ongoing medical and mental health care for sexual a victims and abusers   | buse |  |
|            | Does the evaluation and treatment of such victims include, as appropriate, follow-up services, treatment plans, and, when necessary, referrals for continued care following their transfer to, or placement in, other facilities, or their release from custody?      | yes  |  |
| 115.83 (c) | Ongoing medical and mental health care for sexual abuse   |      |  |
|            |   |      |  |

|            | victims and abusers   |      |  |
|------------|---|------|--|
|            | Does the facility provide such victims with medical and mental health services consistent with the community level of care?   | yes  |  |
| 115.83 (d) | Ongoing medical and mental health care for sexual a victims and abusers   | buse |  |
|            | Are inmate victims of sexually abusive vaginal penetration while incarcerated offered pregnancy tests? (N/A if "all male" facility.  Note: in "all male" facilities there may be inmates who identify as transgender men who may have female genitalia. Auditors should be sure to know whether such individuals may be in the population and whether this provision may apply in specific circumstances.)  | na   |  |
| 115.83 (e) | Ongoing medical and mental health care for sexual a victims and abusers   | buse |  |
|            | If pregnancy results from the conduct described in paragraph § 115.83(d), do such victims receive timely and comprehensive information about and timely access to all lawful pregnancy-related medical services? (N/A if "all male" facility. Note: in "all male" facilities there may be inmates who identify as transgender men who may have female genitalia. Auditors should be sure to know whether such individuals may be in the population and whether this provision may apply in specific circumstances.) | na   |  |
| 115.83 (f) | Ongoing medical and mental health care for sexual abuse victims and abusers   |      |  |
|            | Are inmate victims of sexual abuse while incarcerated offered tests for sexually transmitted infections as medically appropriate?   | yes  |  |
| 115.83 (g) | Ongoing medical and mental health care for sexual a victims and abusers   | buse |  |
|            | Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident?  | yes  |  |
| 115.83 (h) | Ongoing medical and mental health care for sexual a victims and abusers   | buse |  |
|            | If the facility is a prison, does it attempt to conduct a mental health evaluation of all known inmate-on-inmate abusers within 60 days of learning of such abuse history and offer treatment when deemed appropriate by mental health practitioners? (NA if the facility is a jail.)   | yes  |  |

| 115.86 (a) | Sexual abuse incident reviews   |     |
|------------|---|-----|
|            | Does the facility conduct a sexual abuse incident review at the conclusion of every sexual abuse investigation, including where the allegation has not been substantiated, unless the allegation has been determined to be unfounded?   | yes |
| 115.86 (b) | Sexual abuse incident reviews   |     |
|            | Does such review ordinarily occur within 30 days of the conclusion of the investigation?  | yes |
| 115.86 (c) | Sexual abuse incident reviews   |     |
|            | Does the review team include upper-level management officials, with input from line supervisors, investigators, and medical or mental health practitioners?   | yes |
| 115.86 (d) | Sexual abuse incident reviews   |     |
|            | Does the review team: Consider whether the allegation or investigation indicates a need to change policy or practice to better prevent, detect, or respond to sexual abuse?   | yes |
|            | Does the review team: Consider whether the incident or allegation was motivated by race; ethnicity; gender identity; lesbian, gay, bisexual, transgender, or intersex identification, status, or perceived status; gang affiliation; or other group dynamics at the facility? | yes |
|            | Does the review team: Examine the area in the facility where the incident allegedly occurred to assess whether physical barriers in the area may enable abuse?  | yes |
|            | Does the review team: Assess the adequacy of staffing levels in that area during different shifts?  | yes |
|            | Does the review team: Assess whether monitoring technology should be deployed or augmented to supplement supervision by staff?  | yes |
|            | Does the review team: Prepare a report of its findings, including but not necessarily limited to determinations made pursuant to §§ 115.86(d)(1)-(d)(5), and any recommendations for improvement and submit such report to the facility head and PREA compliance manager?     | yes |
| 115.86 (e) | Sexual abuse incident reviews   |     |
|            | Does the facility implement the recommendations for improvement, or document its reasons for not doing so?  | yes |

| 115.87 (a) | Data collection  |     |
|------------|--|-----|
|            | Does the agency collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions?   | yes |
| 115.87 (b) | Data collection  |     |
|            | Does the agency aggregate the incident-based sexual abuse data at least annually?  | yes |
| 115.87 (c) | Data collection  |     |
|            | Does the incident-based data include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice?                         | yes |
| 115.87 (d) | Data collection  |     |
|            | Does the agency maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews?   | yes |
| 115.87 (e) | Data collection  |     |
|            | Does the agency also obtain incident-based and aggregated data from every private facility with which it contracts for the confinement of its inmates? (N/A if agency does not contract for the confinement of its inmates.) | na  |
| 115.87 (f) | Data collection  |     |
|            | Does the agency, upon request, provide all such data from the previous calendar year to the Department of Justice no later than June 30? (N/A if DOJ has not requested agency data.)   | yes |
| 115.88 (a) | Data review for corrective action  |     |
|            | Does the agency review data collected and aggregated pursuant  | yes |
|            | to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Identifying problem areas?                             |     |
|            | sexual abuse prevention, detection, and response policies,   | yes |

|                | to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole? |     |
|----------------|--|-----|
| 115.88 (b)     | Data review for corrective action  |     |
|                | Does the agency's annual report include a comparison of the current year's data and corrective actions with those from prior years and provide an assessment of the agency's progress in addressing sexual abuse?  | yes |
| 115.88 (c)     | Data review for corrective action  |     |
|                | Is the agency's annual report approved by the agency head and made readily available to the public through its website or, if it does not have one, through other means?   | yes |
| 115.88 (d)     | Data review for corrective action  |     |
|                | Does the agency indicate the nature of the material redacted where it redacts specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility?  | yes |
| 115.89 (a)     | Data storage, publication, and destruction   |     |
|                | Does the agency ensure that data collected pursuant to § 115.87 are securely retained?   | yes |
| 115.89 (b)     | Data storage, publication, and destruction   |     |
|                | Does the agency make all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public at least annually through its website or, if it does not have one, through other means?                      | yes |
| 115.89 (c)     | Data storage, publication, and destruction   |     |
|                | Does the agency remove all personal identifiers before making aggregated sexual abuse data publicly available?   | yes |
| 115.89 (d)     | Data storage, publication, and destruction   |     |
|                | Does the agency maintain sexual abuse data collected pursuant to § 115.87 for at least 10 years after the date of the initial collection, unless Federal, State, or local law requires otherwise?  | yes |
| 115.401<br>(a) | Frequency and scope of audits  |     |

| During the prior three-year audit period, did the agency ensure that each facility operated by the agency, or by a private organization on behalf of the agency, was audited at least once? (Note: The response here is purely informational. A "no" response does not impact overall compliance with this standard.)  115.401    Frequency and scope of audits   |         |   |     |
|---|---------|---|-----|
| (b)    Frequency and scope of audits  |         | that each facility operated by the agency, or by a private organization on behalf of the agency, was audited at least once? (Note: The response here is purely informational. A "no" response                 | yes |
| response does not impact overall compliance with this standard.)  If this is the second year of the current audit cycle, did the agency ensure that at least one-third of each facility type operated by the agency, or by a private organization on behalf of the agency, was audited during the first year of the current audit cycle? (N/A if this is not the second year of the current audit cycle, did the agency ensure that at least two-thirds of each facility type operated by the agency, or by a private organization on behalf of the agency, were audited during the first two years of the current audit cycle? (N/A if this is not the third year of the current audit cycle? (N/A if this is not the third year of the current audit cycle?)  Trequency and scope of audits  Did the auditor have access to, and the ability to observe, all areas of the audited facility?  Frequency and scope of audits  Was the auditor permitted to request and receive copies of any relevant documents (including electronically stored information)?  Frequency and scope of audits  Was the auditor permitted to conduct private interviews with imates, residents, and detainees?  Frequency and scope of audits  Were inmates permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel? |         | Frequency and scope of audits   |     |
| ensure that at least one-third of each facility type operated by the agency, or by a private organization on behalf of the agency, was audited during the first year of the current audit cycle? (N/A if this is not the second year of the current audit cycle, did the agency ensure that at least two-thirds of each facility type operated by the agency, or by a private organization on behalf of the agency, were audited during the first two years of the current audit cycle? (N/A if this is not the third year of the current audit cycle.)  115.401  (h)  Frequency and scope of audits  Did the auditor have access to, and the ability to observe, all areas of the audited facility?  Frequency and scope of audits  Was the auditor permitted to request and receive copies of any relevant documents (including electronically stored information)?  115.401  (m)  Frequency and scope of audits  Was the auditor permitted to conduct private interviews with inmates, residents, and detainees?  Frequency and scope of audits  Were inmates permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel?   |         |   | no  |
| ensure that at least two-thirds of each facility type operated by the agency, or by a private organization on behalf of the agency, were audited during the first two years of the current audit cycle? (N/A if this is not the third year of the current audit cycle.)  115.401 (h)  Frequency and scope of audits  Did the auditor have access to, and the ability to observe, all areas of the audited facility?  Frequency and scope of audits  Was the auditor permitted to request and receive copies of any relevant documents (including electronically stored information)?  Frequency and scope of audits  Was the auditor permitted to conduct private interviews with inmates, residents, and detainees?  Frequency and scope of audits  Were inmates permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel?  |         | ensure that at least one-third of each facility type operated by the agency, or by a private organization on behalf of the agency, was audited during the first year of the current audit cycle? (N/A if this | no  |
| (h)  Frequency and scope of audits  Did the auditor have access to, and the ability to observe, all areas of the audited facility?  Frequency and scope of audits  Was the auditor permitted to request and receive copies of any relevant documents (including electronically stored information)?  Frequency and scope of audits  Was the auditor permitted to conduct private interviews with inmates, residents, and detainees?  Frequency and scope of audits  Were inmates permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel?   |         | ensure that at least two-thirds of each facility type operated by<br>the agency, or by a private organization on behalf of the agency,<br>were audited during the first two years of the current audit cycle? | yes |
| areas of the audited facility?  115.401 (i)  Frequency and scope of audits  Was the auditor permitted to request and receive copies of any relevant documents (including electronically stored information)?  115.401 (m)  Frequency and scope of audits  Was the auditor permitted to conduct private interviews with inmates, residents, and detainees?  115.401 (n)  Frequency and scope of audits  Were inmates permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel?  |         | Frequency and scope of audits   |     |
| Was the auditor permitted to request and receive copies of any relevant documents (including electronically stored information)?  Frequency and scope of audits  Was the auditor permitted to conduct private interviews with inmates, residents, and detainees?  Frequency and scope of audits  Were inmates permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel?  |         | -   | yes |
| relevant documents (including electronically stored information)?  115.401 (m)  Frequency and scope of audits  Was the auditor permitted to conduct private interviews with inmates, residents, and detainees?  Frequency and scope of audits  Were inmates permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel?  |         | Frequency and scope of audits   |     |
| Was the auditor permitted to conduct private interviews with inmates, residents, and detainees?    115.401   Frequency and scope of audits  |         | ·   | yes |
| inmates, residents, and detainees?  115.401 (n)  Frequency and scope of audits  Were inmates permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel?   |         | Frequency and scope of audits   |     |
| Were inmates permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel?   |         | ·   | yes |
| correspondence to the auditor in the same manner as if they were communicating with legal counsel?  |         | Frequency and scope of audits   |     |
| 115.403 Audit contents and findings   |         | correspondence to the auditor in the same manner as if they were  | yes |
|   | 115.403 | Audit contents and findings   |     |

| (f) |   |     |
|-----|---|-----|
|     | The agency has published on its agency website, if it has one, or has otherwise made publicly available, all Final Audit Reports. The review period is for prior audits completed during the past three years PRECEDING THIS AUDIT. The pendency of any agency appeal pursuant to 28 C.F.R. § 115.405 does not excuse noncompliance with this provision. (N/A if there have been no Final Audit Reports issued in the past three years, or, in the case of single facility agencies, there has never been a Final Audit Report issued.) | yes |